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UTILITY OF IDAHO

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION )  
OF IDAHO POWER COMPANY FOR )  
AUTHORITY TO INCREASE ITS RATES )  
AND CHARGES FOR ELECTRIC SERVICE )  
TO ELECTRIC CUSTOMERS IN THE STATE )  
OF IDAHO. )

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CASE NO. IPC-E-07-8

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

STEVEN R. KEEN

1 Q. Would you state your name, address and  
2 present occupation?

3 A. My name is Steven R. Keen and my business  
4 address is 1221 West Idaho Street, Boise, Idaho. I am  
5 employed by Idaho Power Company as Vice President and  
6 Treasurer.

7 Q. What is your educational background?

8 A. I graduated with high honors in 1981 from  
9 Idaho State University, Pocatello, Idaho, receiving a  
10 Bachelor of Business Administration degree in Accounting. I  
11 have also attended numerous seminars and conferences on  
12 accounting and finance issues related to the utility  
13 industry. I am a Certified Public Accountant licensed in  
14 the State of Idaho.

15 Q. Would you please describe your business  
16 experience with Idaho Power Company?

17 A. I joined Idaho Power Company (Idaho Power or  
18 the Company) in September, 1982, in the Property Accounting  
19 Department. In March, 1983, I transferred to the Tax  
20 Department as a Tax Accountant. From that time through  
21 December, 1998, I advanced through every position in the Tax  
22 Department including Property Tax Representative, Tax  
23 Research Coordinator and finally Corporate Tax Director. In  
24 January, 1999 I became President of IDACORP Financial  
25 Services. In June of 2006 I accepted the position of Vice

1 President and Treasurer of Idaho Power Company and IDACORP,  
2 Inc.

3 In the course of my duties with Idaho Power  
4 Company, I have presented tax testimony to the Internal  
5 Revenue Service. I have also provided tax and/or  
6 capitalization rate testimony to the Departments of Revenue  
7 and Taxation for Idaho, Oregon, Wyoming and Nevada.

8 Q. What are your duties as Vice President and  
9 Treasurer of Idaho Power as they relate to this proceeding?

10 A. I oversee the direct financial planning,  
11 procurement, and investment of funds for Idaho Power, as  
12 well as supervise corporate liquidity management.

13 My duties and responsibilities include  
14 various aspects of all the Company's financings and other  
15 financial matters. With respect to long-term financings,  
16 sale of bonds and equity, my duties include development of  
17 financial plans with senior officers, meeting with  
18 representatives of investment banking firms that are  
19 interested in underwriting Idaho Power securities,  
20 discussions with rating agencies, assisting in preparation  
21 of financial material including Registration Statements  
22 filed with the Securities and Exchange Commission,  
23 representing the Company at information meetings for  
24 investment banking firms, reviewing information relative to  
25 the Company's financings and recommending disposition of net

1 proceeds. With respect to short-term financings, these  
2 duties and responsibilities include negotiation of lines of  
3 credit with commercial banks and arranging for the sale of  
4 commercial paper.

5 Q. Do your responsibilities include  
6 communication with members of the financial community?

7 A. Yes. I am in continuous contact with  
8 individuals representing investment and commercial banking  
9 firms, rating agencies, insurance companies, institutional  
10 investment firms, and other organizations interested in  
11 publicly traded securities that actively follow IDACORP and  
12 Idaho Power Company. In association with the Company's  
13 Chief Financial Officer and the Director of Investor  
14 Relations, my responsibilities include keeping these persons  
15 informed of the Company's financial condition, arranging  
16 meetings with these people and Idaho Power's senior  
17 executive management, and visiting with financial  
18 representatives in their respective offices. Some of these  
19 members of the investment community have followed the  
20 electric utility industry for an extended period of time and  
21 have a great deal of expertise in the financial problems and  
22 prospects of utilities.

23 Through my continual contact with the  
24 financial community and review of investment banking  
25 analytical reports and articles issued by these firms and

1 the rating agencies, I am able to keep informed on trends,  
2 interest rates, financing costs, security ratings, and other  
3 financial developments in the public utility industry.

4 Q. Are you a member of any professional  
5 societies or associations?

6 A. Yes. I am a current member and past board  
7 President of the Idaho Society of Certified Public  
8 Accountants. I am a current member of and past Council  
9 member of the American Institute of Certified Public  
10 Accountants. I am a current member and past board Chairman  
11 of the Associated Taxpayers of Idaho. I am also a current  
12 member of the board of the Idaho Tax Foundation and a member  
13 of the Idaho Association for Financial Professionals.

14 I also receive information from attendance at  
15 conferences and seminars of these and other utility  
16 professional groups such as the Edison Electric Institute.  
17 Through participation in these events, I gain additional  
18 insights into the financial developments affecting Idaho  
19 Power Company as well as the electric utility industry.

20 Q. What is the purpose of your testimony in this  
21 proceeding?

22 A. I am sponsoring testimony as to the point  
23 estimate for Idaho Power Company's rate of return on common  
24 equity and the embedded cost of long-term debt, risk factors  
25 that are unique to Idaho Power Company, the use of a

1 forecasted year-end 2007 capital structure, and the  
2 resultant overall cost of capital used to compute the  
3 Company's revenue requirement.

4 Q. What exhibits are you sponsoring?

5 A. I am sponsoring Exhibits numbered 10 through  
6 15.

7 Q. What return on equity are you recommending in  
8 this proceeding?

9 A. I have selected 11.5 percent as the minimum  
10 reasonable cost of equity for the Company.

11 Q. Could you briefly outline what conditions  
12 require a return on common equity of 11.5 percent?

13 A. As I will discuss in greater detail later in  
14 my testimony, in addition to the reasons advanced by Mr.  
15 Avera, I believe that, at a minimum, an 11.5 percent return  
16 on equity is required to properly account for the risks  
17 confronting Idaho Power Company, namely: (1) a predominately  
18 hydroelectric generating base subject to the uncertainties  
19 of weather and water; (2) the effects of pricing changes in  
20 a volatile wholesale power supply market in the Western  
21 United States and specifically the Northwest, coupled with  
22 the Idaho Commission Order No. 30215 on the load growth  
23 adjustment rate in the Power Cost Adjustment (PCA); (3) the  
24 re-emergence of water issues in Idaho, (4) the renewal of  
25 federal licenses for the Company's hydroelectric projects,

1 primarily the Hells Canyon Complex which provides 40 percent  
2 of the Company's total generating capacity and particularly  
3 the significant cost of re-licensing that project; (5) the  
4 impact of QF related expenditures, and (6) the inability of  
5 the Company to recover the significant capital investment  
6 required for present and growing electrical requirements and  
7 service reliability for its customers on a timely basis.

8 Q. Are some of these risk conditions the same  
9 risk conditions that have been raised in past Idaho Power  
10 rate proceedings?

11 A. Yes. However, I believe those risk  
12 conditions have only grown worse with the passage of time.

13 Q. Please describe the risks specific to Idaho  
14 Power's predominately hydroelectric generating base which is  
15 subject to the uncertainties of weather and water.

16 A. Idaho Power Company and its customers have  
17 historically enjoyed the benefits of a hydroelectric-based  
18 utility. The availability of hydroelectric power depends on  
19 the amount of snow pack in the mountains upstream of Idaho  
20 Power's hydroelectric facilities, reservoir storage,  
21 springtime snow pack run-off, rainfall and other weather and  
22 stream flow management considerations. During low water  
23 years, when stream flows into Idaho Power's hydroelectric  
24 projects are reduced, Idaho Power's hydroelectric generation  
25 is reduced. Extreme temperatures increase demand for power

1 by customers who use electricity for cooling and heating,  
2 and moderate temperatures decrease demand for power.  
3 Precipitation or the lack thereof also directly affects the  
4 Company's irrigation load. Weather and hydro-production are  
5 inextricably linked. Reduced hydroelectric generation  
6 resulting from below normal water flows requires the Company  
7 to use more expensive thermal generation and/or purchased  
8 power to meet the electrical needs of its customers.

9 Q. Does the Company's PCA remove this risk?

10 A. Not entirely. Although the Idaho Commission  
11 grants recovery for the majority of the variations in power  
12 supply expense through the Company's PCA, the recovery is  
13 less than 100 percent. Although originally viewed by the  
14 Company as an earnings stability mechanism, the PCA has  
15 provided less stability than anticipated. The risks  
16 associated with the Idaho jurisdictional 10 percent of  
17 variations in power supply expenses (the portion the  
18 Company's shareholders are required to absorb) are having an  
19 increasingly significant adverse financial impact on the  
20 earnings capability of the Company. Actual results no  
21 longer provide the level of earnings stability originally  
22 contemplated by the Company.

23 Q. Why have the earnings stability benefits of  
24 the PCA to the Company declined?

25 A. While I do not profess to be an expert on the



1 details of the PCA mechanism, from a financial perspective a  
2 significant factor affecting the PCA has changed.

3 Q. Please elaborate.

4 A. The Commission in 1993 authorized a PCA  
5 mechanism with the principal parts being fuel expenses, a  
6 deduction for surplus sales, purchased power expenses and an  
7 adjustment to compensate for the difference between actual  
8 load and the load used to establish base rates.

9 At the time the PCA was established in 1993  
10 there was a fundamental relationship between FERC  
11 jurisdictional rates for purchases and sales and Idaho Power  
12 retail rates. All of the prices or rates were cost-based.

13 In 1997, FERC determined that it would permit  
14 market-based rates as opposed to cost-based rates. While  
15 Idaho retail rates remained cost based, FERC jurisdictional  
16 rates for sales and purchases became market based. The cost  
17 or price for both FERC jurisdictional power purchases and  
18 sales attributable to Idaho Power increased significantly.  
19 This created an enormous difference between the monetary  
20 amounts for purchased power and surplus sales that the  
21 parties considered in 1992 and 1993 when the PCA methodology  
22 was established, and the costs and prices experienced in  
23 recent years. This volumetric change is truly monumental  
24 when you consider the financial size of Idaho Power. Mr.  
25 Said informed me that average Idaho Power purchases for the

1 period 1993 through 1996 were at an average expense of  
2 \$22,389,000 per year. For the period 1997 through 2006 the  
3 average Idaho Power purchases were at an average expense of  
4 \$214,840,000. Likewise, surplus sales for the period 1993  
5 through 1996 were at an average revenue of \$42,000,000. For  
6 the period 1997 through 2006, the average sales were at an  
7 average revenue of \$190,592,000.

8 Q. Did you ask Mr. Said to provide you with  
9 information as to the decline in PCA earnings stability  
10 benefits since the inception of the PCA due to increased  
11 prices?

12 A. Yes. Mr. Said has informed me that at the  
13 time of the inception of the PCA, the Company, interested  
14 parties and the Commission envisioned power supply expenses  
15 would vary \$120 million from a high-water scenario to a low-  
16 water scenario. With base rates set at the mean of the  
17 range and 90 percent sharing by customers, the Company's  
18 exposure to adverse water power supply expenses was \$6  
19 million ( $1/2 * \$120 \text{ million} * 10 \text{ percent} = \$6 \text{ million}$ ).

20 In Mr. Said's testimony in this case, he  
21 states that the range of power supply expenses from a high-  
22 water scenario to a low-water scenario is now \$330 million.  
23 Using a similar computation, the Company's exposure to  
24 adverse water is now \$16.5 million ( $1/2 * \$330 \text{ million} * 10$   
25 percent). The risk exposure today is 2.75 times as great as

1 it was at the time the PCA was adopted. This increased  
2 amount that is at risk should be recognized in the Company's  
3 return on equity in light of FERC market-based rates and how  
4 those purchase power costs are calculated and treated in the  
5 Idaho PCA mechanism.

6 Q. Does your recommended 11.5 percent return on  
7 equity reflect this increased risk to the Company based upon  
8 the expanding range of power supply expense possibilities?

9 A. I allowed for a modest upward adjustment to  
10 reflect the increased volatility in the markets. If market  
11 changes limit the upside opportunity from the PCA mechanism,  
12 then an additional return on equity would be required. In  
13 essence, if the predominant outcome of the PCA is now for  
14 the shareowner to absorb some portion of additional costs,  
15 my recommended return on equity is too low.

16 Q. On January 9, 2007, the Commission issued  
17 Order No. 30215 concerning the load growth adjustment rate  
18 in the PCA mechanism. Are you aware of that order?

19 A. Yes.

20 Q. How was that Order received by the financial  
21 community?

22 A. It heightened their concern that the Company  
23 will be unable to earn its allowed rate of return. A. G.  
24 Edwards & Sons, Inc. issued a research report on February  
25 16, 2007 stating, "The revised LGAR mechanism and use of the

1 historical test years in rate cases makes it difficult for  
2 IDA to earn its allowed ROE in periods of strong customer  
3 and rate base growth." A similar report from Wachovia  
4 Capital Markets, LLC on February 15, 2007 states, "With the  
5 resulting regulatory lag and reduced prospects for Idaho  
6 Power to recover its authorized return on equity, in our  
7 view, the decision reduces confidence in the regulatory  
8 backdrop, especially as the Company begins to enter a new  
9 baseload build cycle. Moreover, more frequent rate case  
10 filings equate to more cost, more time, and more  
11 uncertainty."

12 Q. In that Order, did the Commission discuss the  
13 relationship between the load growth adjustment and the  
14 return on equity?

15 A. Yes. In that Order the Commission stated:  
16 "[B]ecause this process (the adjustment of load growth  
17 recovery) puts the Company at some business and financial  
18 risk, it is awarded a commensurate equity return." (Order  
19 No. 30215 at p. 10).

20 Q. What does the Commission's statement mean to  
21 you?

22 A. It communicates to me that the additional  
23 risks borne by the Company due to the denial of load growth  
24 costs are to be offset by a commensurate equity return. As  
25 the load growth adjustment rate increases, the return on

1 equity component must also increase.

2 Q. Did you request from Mr. Said, as a result of  
3 Order No. 30215, a quantification of the cost attributable  
4 to the increase in the PCA load growth adjustment from  
5 \$16.84 per MWh?

6 A. Yes. I asked Mr. Said to provide me with the  
7 reduced expense recovery due to the removal of additional  
8 load growth-related power costs from the PCA if the load  
9 growth adjustment rate was increased from \$16.84 per MWh.

10 Mr. Said provided me with three calculations.  
11 One calculation indicated that a change from \$16.84 MWh to  
12 \$29.41 MWh, as adjusted when Order No. 30215 was issued,  
13 would remove an additional \$3.4 million of expense and  
14 require a 21 basis point increase to my ROE recommendation.  
15 He also provided the calculations for the required change  
16 based on his proposed rate of \$29.16 MWh and the results  
17 were nearly identical with approximately \$3.4 million  
18 removed from expense and a required 21 basis points  
19 correlative adjustment to ROE.

20 A final calculation was included using a rate  
21 of \$71.58 MWh which Mr. Said evidently obtained from a  
22 literal interpretation of the provisions of the load growth  
23 calculation contained in Order No. 30215. This adjustment  
24 removes an additional \$15 million of revenue requirement and  
25 would require a correlative increase to ROE of 91 basis

1 points.

2 Q. Does your rate of return recommendation  
3 reflect the calculations for the load growth adjustment Mr.  
4 Said provided you?

5 A. My rate of return would not require  
6 modification if the change approximates Mr. Said's \$29.16  
7 per MWh load growth adjustment proposal. My recommended  
8 rate of return of common equity 11.5 percent has increased  
9 from the Company's prior rate of return and the changes to  
10 load growth-related power costs contributed to that  
11 increase. If the load growth adjustment rate is increased  
12 above \$29.16 per MWh, the return on common equity must  
13 increase. For instance, if further reduced cost recovery  
14 attributable to the load growth adjustment is \$15 million  
15 (using a load growth adjustment rate of 71.58 MWh), my rate  
16 of return recommendation would need to be increased to 12.2  
17 percent which would be an increase of 70 basis points.

18 Q. Are there any other water or weather-related  
19 risks of the Company that you would like to comment on?

20 A. Yes. Comments from rating agencies and  
21 analysts have expressed concern about the potential impacts  
22 from aquifer recharge and water rights in general. While it  
23 is difficult to quantify potential exposures, the heightened  
24 level of discussions and disagreements on these issues have  
25 increased the Company's risk profile in the financial

1 community.

2 Q. Please describe the risks regarding the  
3 renewal of federal licenses for the Company's hydroelectric  
4 projects.

5 A. Idaho Power Company is the only investor-  
6 owned electric utility in the United States with 55 percent  
7 of its generation derived from hydro generating facilities  
8 under normal water conditions. With such a large portion of  
9 the Company's generation resources based on hydro  
10 facilities, a negative economic impact resulting from  
11 renewing the federal licenses of these facilities could have  
12 a significant financial impact on the Company and the prices  
13 its consumers pay for electricity. As part of this process,  
14 the Company has filed and will continue to file applications  
15 with the FERC for new licenses for its hydro generating  
16 capacity.

17 Q. What are the associated financial risks to the  
18 Company from re-licensing its hydro generating capacity?

19 A. Once an application is filed, the time frame to  
20 actually receive an order from the FERC is unknown. This  
21 uncertainty combined with the potential loss of generation  
22 capability due to operational changes, and the magnitude of  
23 the financial impact of unknown Protection, Mitigation, and  
24 Enhancement (PM&E) costs are financial risks to the Company.

25 Q. Are there other hydro re-licensing-based

1 financial risks considered by the investment community?

2           A. Yes. For any particular generating facility, the  
3 worst possible outcome would be the loss of the license to a  
4 competing party. Along with the uncertainty as to the  
5 eventual receipt of licenses and the costs involved in  
6 preparing for the license applications, costs of PM&E  
7 related to these projects are also difficult to quantify.  
8 The potential financial magnitude of these PM&E and their  
9 effect on the Company's low-cost hydrogeneration resources  
10 threaten the financial stability of a company the size of  
11 Idaho Power and the ultimate rates it must charge its  
12 customers. These amounts will vary between each facility,  
13 but in all cases they can be significant due to lost  
14 generation capacity, generation at a higher cost, and the  
15 decreased ability of the Company to time and control water  
16 releases.

17           If the Company cannot generate when it is  
18 most advantageous for the system, then some of the economic  
19 value of the generation has been lost, even if the amount of  
20 total generation does not change. In addition to the hydro  
21 re-licensing risk, the Company continually faces significant  
22 capital, operating and other costs relating to compliance  
23 with current environmental statutes, rules and regulations.  
24 These costs may be even higher in the future as a result of,  
25 among other factors, changes in legislation and enforcement



1 policies and the potential additional requirements imposed  
2 in connection with the re-licensing of the Company's  
3 hydroelectric projects.

4 Q. Please address the risk associated with the  
5 Company's re-licensing effort before the FERC for the Hells  
6 Canyon generating facilities.

7 A. The Hells Canyon generating facilities  
8 comprised of Hells Canyon, Oxbow, and Brownlee dams make up  
9 67 percent of the Company's hydro generation capacity and 40  
10 percent of its total generation capacity. The Hells Canyon  
11 license application was filed in July, 2003, and accepted by  
12 the FERC for filing in December, 2003. The FERC process  
13 moves at a slow and deliberate pace due to the large number  
14 of interested parties involved in evaluating the  
15 application, thus the timing of the issuance of a new Hells  
16 Canyon facilities license remains uncertain.  
17 Historically, FERC has given the Company an annual license  
18 renewal (under the existing old license) until the formal  
19 new license is issued. It is difficult to predict the  
20 ultimate financial impact of the re-license until the new  
21 FERC license is issued and all of the re-license conditions  
22 are known.

23 Q. Please comment on the re-licensing efforts  
24 that the Company has already undertaken.

25 A. As part of the FERC re-licensing regulations

1 and pursuant to the Federal Power Act, the Company is  
2 required to conduct numerous studies and evaluations  
3 concerning botanical issues, land management issues,  
4 hydraulic issues, flow modeling issues, sedimentary issues,  
5 water quality issues, aquatic issues, recreation issues,  
6 cultural resource issues and fish and wildlife issues.

7 Q. How does the Company account for the cost of  
8 these projects?

9 A. As provided by FERC and state accounting  
10 requirements, the project costs are booked to Construction  
11 Work in Progress (CWIP) since they are part of the re-  
12 licensing process. While the costs are included in CWIP, the  
13 Company accrues a capitalization charge commonly referred to  
14 as an allowance for funds used during construction (AFUDC).  
15 When the new license is issued, those costs will be  
16 transferred to electric plant in service and AFUDC will  
17 cease.

18 Q. Does the Company combine the FERC re-  
19 licensing projects for accounting purposes?

20 A. Periodically the costs of re-licensing  
21 projects are transferred from individual projects to a  
22 rollup project for the particular FERC license.

23 Q. Just addressing the FERC rollup projects for  
24 Brownlee, Oregon and Hells Canyon, for purposes of  
25 illustration, what were the rollup amounts as of December

1 31, 2006?

2 A. As of that date, the rollup costs for the  
3 Hells Canyon re-licensing were:

4	Brownlee	\$34,742,257
5	Hells Canyon	\$23,814,989
6	Oxbow	\$10,907,067

7 Q. Again, for purposes of illustration, for the  
8 year 2006 what was the total amount of AFUDC attributable to  
9 the Hells Canyon re-license?

10 A. Including not only rollup but all Hells  
11 Canyon projects, the total amount of AFUDC was \$4,776,138.

12 Q. Is this amount included in the Company's  
13 earnings?

14 A. Yes. AFUDC is a non-cash item that  
15 represents the cost of financing construction projects with  
16 borrowed funds and equity funds. The component for AFUDC  
17 attributable to borrowed funds is included as a reduction to  
18 interest expense, while the equity component is included in  
19 other income. The total amount of AFUDC is charged to CWIP.

20 Q. Will the amounts be larger at the end of  
21 calendar year 2007?

22 A. Yes, CWIP for the Hells Canyon Project re-  
23 licensing which includes AFUDC of 4,858,000 for the year  
24 2007 is forecasted to be \$97,544,000.

25 Q. What will occur when the Company receives a

1 new license for the Hells Canyon facilities?

2           A.       The amounts in CWIP will be transferred to  
3 plant in service and the accumulation of AFUDC will cease.  
4 The result will be a large increase in rate base with  
5 earnings of the Company declining since there will be no  
6 AFUDC. Because this is a re-license of an existing hydro  
7 facility, there will be no increase (if not a decrease due  
8 to operational changes) in the generation of power and thus  
9 no increase in sales revenues. The financial industry sees  
10 this as a risk that confronts the Company which can be  
11 summarized as follows: upon receipt of a re-license, (1)  
12 the Company's earning will go down (no AFUDC), (2) the  
13 Company's rate base will go up (transfer from CWIP), and (3)  
14 no additional sales revenues (same plant but new license).

15           Q.       Does the regulatory treatment of energy  
16 purchases the Company makes from PURPA Qualifying Facilities  
17 (QFs) increase the financial risk to Idaho Power?

18           A.       Yes, the regulatory treatment of QF  
19 expenditures provides for a one-for-one recovery of dollars  
20 expended, but does not provide for a return to compensate  
21 the Company for this activity. The Company is, in effect,  
22 buying and selling energy pursuant to a legal mandate,  
23 without any compensation for providing this service.  
24 Simplistically, this regulatory treatment is similar to  
25 requiring a person operating a business to buy a product at

1 the same price it must be sold. The mere dollar-for-dollar  
2 recovery of QF expenditures, but no return for the use of  
3 the Company's balance sheet and liquidity in managing QF  
4 programs, is viewed as a significant risk by the rating  
5 agencies. They are not making a judgment related to the  
6 appropriateness of QF energy purchase programs, but merely  
7 pointing out the cost of the financial risk(s) arising from  
8 a QF transaction, and that this risk should be reflected in  
9 a higher return on equity to credit the Company for its QF  
10 contracts.

11 Q. Has the Commission previously considered a  
12 proposal to compensate the Company for its management of QF  
13 programs?

14 A. Yes. In determining the appropriate rates to  
15 be paid for power and energy sold to Idaho Power pursuant to  
16 section 210 of the PURPA Act of 1978, the Commission through  
17 Order 18190 at page 21 indicated:

18 In another context, Staff witness  
19 Drummond proposed that Idaho Power be  
20 given a management fee amounting to five  
21 percent of the gross payments made to  
22 CSPP's [QFs]. The Commission will do  
23 all in its power to encourage Idaho  
24 Power to manage such projects in an  
25 orderly fashion. Orderly management  
26 includes adequate staffing and clear  
27 lines of authority among personnel  
28 assigned to deal with CSPPs; good faith  
29 negotiating of contracts and expeditious  
30 processing of worthy applications; and,  
31 above all, a showing that the Company  
32 has integrated cogeneration and small  
33 power resources into its own planning,

1 construction and financing programs.  
2 When orderly management is demonstrated,  
3 the Commission will reconsider the  
4 question of an appropriate management  
5 fee or an equity adjustment.  
6

7 The current expected normalized cost for QF  
8 purchases is approximately \$93 million. A five percent  
9 management fee on these normalized QF costs would result in  
10 a payment to the Company of approximately \$4.65 million.  
11 Using the same methodology as provided to me by Mr. Said  
12 relating to changes in the load growth adjustment, this  
13 \$4.65 million increase would correlate to an additional 28  
14 basis points of ROE that would increase my recommended ROE  
15 to 11.78 percent.

16 Q. Do the rating agencies recognize the  
17 financial costs of QF-related transactions?

18 A. Yes. Like other electric utilities, when the  
19 Company adds to its rate base, it must use some portion of  
20 shareholder equity to fund the investment. The Company must  
21 maintain its equity component above a certain level as it  
22 continues this investment process. If it does not, the debt  
23 level increases and the Company will face the threat of a  
24 bond rating downgrade. Conversely, when the Company enters  
25 into a QF contract for purchased power, an obligation not  
26 reflected in its financial statements, an increase in equity  
27 is needed to maintain credit quality. Unless an equity  
28 component is provided to offset the debt-like obligation of

1 long-term QF purchase power contracts, the Company faces  
2 off-balance sheet financial risk. For financial commitments  
3 that do not appear on the balance sheet, credit rating  
4 analysts impute the debt and interest equivalents on the  
5 financial statements of the Company to achieve a more  
6 accurate picture of the risk associated with their  
7 investment. The added equity needed to offset this imputed  
8 debt and interest represents the effect that long-term  
9 purchased power commitments have on the cost of capital. Any  
10 increase in the long-term obligation of a utility related to  
11 its capacity and energy resources will have to be backed by  
12 an appropriate amount of equity in the eyes of the  
13 investment community.

14 In reviewing its evaluation of the credit  
15 implications of QF-related expenditures, S&P in May of 2003,  
16 noted that such agreements are "debt-like in nature" and  
17 that the increased financial risk must be considered in  
18 evaluating a utility's credit risks.

19 Standard & Poor's Ratings Services views  
20 electric utility purchased-power  
21 agreements (PPA) as debt-like in nature,  
22 and has historically capitalized these  
23 obligations on a sliding scale known as  
24 a "risk spectrum." Standard & Poor's  
25 applies a 0% to 100% "risk factor" to  
26 the net present value (NPV) of the PPA  
27 capacity payments, and designates this  
28 amount as the debt equivalent.

29  
30  
31  
32

\* \* \*

Standard & Poor's evaluates the benefits

1 and risks of purchased power by  
2 adjusting a purchasing utility's  
3 reported financial statements to allow  
4 for more meaningful comparisons with  
5 utilities that build generation.  
6 Utilities that build typically finance  
7 construction with a mix of debt and  
8 equity. A utility that leases a power  
9 plant has entered into a debt  
10 transaction for that facility; a capital  
11 lease appears on the utility's balance  
12 sheet as debt. A PPA is a similar fixed  
13 commitment. When a utility enters into  
14 a long-term PPA with a fixed-cost  
15 component, it takes on financial risk.  
16 Furthermore, utilities are typically not  
17 financially compensated for the risks  
18 they assume in purchasing power, as  
19 purchased power is usually recovered  
20 dollar-for-dollar as an operating  
21 expense.  
22

23 Q. Please describe the risks relative to the  
24 Company's ability to recover significant capital investment  
25 required for present and growing electrical requirements.

26 A. As the Company's generation and transmission  
27 systems age and customer electrical requirements increase,  
28 additional investment is required to meet reliability  
29 standards and the additional demand on its electrical  
30 infrastructure. The Company's latest forecast requires  
31 construction budgets of approximately \$266 million in 2008  
32 and \$815 million for 2008 through 2010 combined.  
33 Construction investments of this magnitude introduce two  
34 elements of risk: first, the ability of the Company to  
35 attract the required capital and, secondly, the recovery of  
36 these investments is on a deferred basis and subject to the



1 regulatory process.

2 Q. Has the Company been able to earn its  
3 authorized return on equity during recent years?

4 A. No. In fact, the Company's actual return on  
5 equity has been less than 9 percent for the last four years.

6 Q. What has prevented the Company from earning  
7 its authorized or allowed return on equity?

8 A. I have previously addressed in my testimony  
9 several issues which I believe adversely impact the  
10 Company's ability to earn its authorized return. However,  
11 in my opinion, it is the use of a historical test year that  
12 is the primary reason the Company fails to earn its  
13 authorized or allowed return on equity at this time. I  
14 believe this opinion is universally held by financial  
15 analysts that follow Idaho Power/IDACORP. Idaho Power  
16 Company is in a consistent position of always recovering its  
17 costs on a historical basis when its costs are constantly  
18 increasing on a prospective basis. As a result, there is a  
19 consistent recovery lag. As long as Idaho Power is  
20 obligated to continue a large construction program to  
21 accommodate growth and increased consumer demand, it can  
22 never "catch-up".

23 Q. What effect does growth have on the use of  
24 historical data?

25 A. Growth inherently worsens the effects.

1 Operation & Maintenance (O&M) expenses typically rise faster  
2 than inflation as new facilities and personnel are added to  
3 meet growing customer demands. Yet recovery is based on  
4 lower historical amounts from a prior period. Likewise, the  
5 allowed rate of return is applied to a rate base from a  
6 prior historical period and new plant additions suffer some  
7 period of zero percent return awaiting eventual rate base  
8 treatment.

9 Q. What is the status of Idaho Power Company's  
10 credit ratings?

11 A. Idaho Power Company's credit ratings as of  
12 June 1, 2007 are as follows:

	<b>S&amp;P</b>	<b>Moody's</b>	<b>Fitch</b>
Corporate Credit Rating	BBB+	Baa 1	None
Senior Secured Debt	A-	A3	A-
Senior Unsecured Debt	BBB (prelim)	Baa 1	BBB+
Short-Term Tax-Exempt Debt	BBB/A-2	Baa 1/VMIG-2	None
Commercial Paper	A-2	P-2	F-2
Credit Facility	None	Baa 1	None
Rating Outlook	Negative	Stable	Stable

13

14 Q. Standard & Poor's has continued to place the  
15 Company on a "negative outlook". What prompted this action?

16 A. Per the Standard & Poor's May 11, 2007  
17 Research Update, their Credit Analyst gave the following  
18 reason:

19 The negative outlook reflects the  
20 potential for weakened financial metrics  
21 in accordance with expected large  
22 capital expenditures and increase[d]

1 generation cost. Also the uncertainty  
2 of the effect of the recharge programs  
3 under the stipulation agreement and  
4 uncertainty regarding the IRS's  
5 assessment of a \$45 million tax  
6 liability are factors.

7  
8 A downward rating action could occur if  
9 IPC is unable to achieve its projected  
10 financial metrics. Conversely, an  
11 outlook or a rating improvement will  
12 depend on the restoration of adequate  
13 financial performance, with modest  
14 reliance on power cost deferrals, and  
15 minimal or no ultimate financial  
16 consequences from the aquifer recharge  
17 program.

18  
19 Q. Do you believe that the current credit  
20 ratings of Idaho Power Company are adequate?

21 A. Other utilities with the same credit ratings  
22 as Idaho Power Company are able to raise capital in today's  
23 markets. However, these new debt/bond issues are at a higher  
24 cost than if these utilities had a higher credit rating (the  
25 higher the credit rating, the lower the cost). This results  
26 in passing on higher interest costs to the customer over the  
27 life of the bonds.

28 The biggest threat to Idaho Power Company's  
29 current ratings is unforeseen risk. Should an unforeseen  
30 event cause Idaho Power Company's short-term credit ratings  
31 to be lowered, Idaho Power Company would no longer be able  
32 to issue commercial paper. This would cause Idaho Power  
33 Company to draw on the more expensive credit lines,  
34 resulting in passing on higher interest costs to the

1 customer.

2 Q. Would you please describe Exhibit No. 10?

3 A. Exhibit No. 10 details the calculation of the  
4 Idaho Power Company capital structure for long-term debt,  
5 and the common equity balance resulting from the Company's  
6 forecasted year-end 2007 capital structure as provided to me  
7 by Ms. Lori Smith, and the resulting overall rate of return  
8 that I am recommending.

9 Q. The capital structure presented on Exhibit  
10 No. 10 incorporates changes to the Company's financial  
11 reporting of its capital structure. Could you please  
12 discuss the rationale for the variance?

13 A. For financial reporting purposes, the  
14 American Falls Bond Guarantee and the Milner Dam Note  
15 Guarantee are included in the long-term debt portion of the  
16 capital structure. For ratemaking purposes, the interest  
17 costs associated with both the American Falls and the Milner  
18 debt securities are covered as O&M expenses. Even with  
19 these exclusions, the capital structure presented in my  
20 Exhibit No. 10 is reasonable in light of industry and rating  
21 agency criteria.

22 Q. Would you please comment on Exhibit No. 11?

23 A. Exhibit No. 11 details the calculation of the  
24 cost of debt used in the estimated year-end 2007 capital  
25 structure. The cost of debt is 5.591 percent. Please note

1 that two forecasted bond issuances of \$153 million and \$80  
2 million respectively appear on lines 10 and 11 respectively.  
3 The \$153 million issue will be used to redeem outstanding  
4 short term Commercial Paper as well as financing ongoing  
5 capital expenditures. The \$80 million issue will be used to  
6 retire the 7.38 percent First Mortgage Bonds and is  
7 forecasted to have a coupon of 6.20 percent. The interest  
8 rates for these issuances were derived with the following  
9 methodology. First, the Company assumed a maturity on the  
10 bonds for 30 years. Second, Idaho Power's current credit  
11 spread on 30-year issues is 110 bps (basis points). Third,  
12 the Company contacted Bank of America to obtain the  
13 indicative forward Treasury rates as of July 2, 2007 and  
14 December 3, 2007. The Indicative Forward Treasury Rate plus  
15 Idaho Power's credit spread equals the forecasted interest  
16 rate. Exhibit 11, notes (e) and (d) show this calculation.

17 Q. Does the Company utilize variable rate  
18 securities in its long-term capitalization?

19 A. Yes. The Company currently utilizes several  
20 variable rate securities in its long-term capitalization.  
21 These securities are the County of Sweetwater [Bridger]  
22 Pollution Control Revenue Bonds Variable Rate Series 2006  
23 (\$116.3 million), the Port of Morrow [Boardman] Pollution  
24 Control Revenue Bonds Variable Rate Series 2000(\$4.36  
25 million), and the Humboldt County [Valmy] Pollution Control

1 Revenue Bonds Variable Rate Series 2003 (\$49.8 million).  
2 These securities are listed on lines 13, 14, 15, and 16 on  
3 Exhibit No. 11.

4 Q. Would you please describe the variable rate  
5 nature of these pollution control bonds?

6 A. These variable rate pollution control bonds,  
7 although considered long-term securities, have features that  
8 allow the Company to take advantage of rates applicable to  
9 short-term securities. The County of Sweetwater Pollution  
10 Control Variable Rate Bonds Series 2006 (Bridger Variable  
11 Rate Bonds) and the Port of Morrow Pollution Control  
12 Variable Rate Bonds Series 2000 (Boardman Variable Rate  
13 Bonds) reset their interest rate on a weekly basis. The  
14 Humboldt Pollution Control Variable Rate Bonds Series 2003  
15 (Valmy Variable Rate Bonds) reset their interest rate every  
16 35 days.

17 The Bridger Variable Rate Bonds reset their  
18 interest rate every 7 days via a Dutch auction process  
19 (lowest bid received by an Auction Agent that covers the  
20 bonds outstanding) to reflect the current market conditions.  
21 On a weekly basis, the Boardman Variable Rate Bond's weekly  
22 interest rate is determined the first day of a weekly period  
23 by a Remarketing Agent. The Remarketing Agent examines tax-  
24 exempt obligations comparable to the Boardman Variable Bonds  
25 known to have been priced or traded under the then-

1 prevailing market conditions and finds the lowest rate which  
2 would enable sale of the Boardman Variable Rate Bonds. The  
3 Valmy Variable Rate Bonds reset their interest rate every 35  
4 days via a Dutch auction process (lowest bid received by an  
5 Auction Agent that covers the bonds outstanding) to reflect  
6 the current market conditions.

7 Q. Please comment on the derivation of the  
8 effective cost of the interest rates for the Pollution  
9 Control Bonds listed on lines 13, 14, 15, and 16 of Exhibit  
10 No. 12.

11 A. Exhibit No. 12 is a chart that depicts the  
12 Securities Industry and Financial Markets Municipal Swap  
13 Index (SIFMA Index) [formerly The Bond Market Association  
14 (BMA) Swap Index] for the last five years dating from March  
15 7, 2007. The SIFMA Index, produced by Municipal Market Data  
16 (MMD), is a 7-day high-grade market index comprised of tax-  
17 exempt Variable Rate Demand Obligations (VRDO's) from MMD's  
18 extensive database. The Index was created in response to  
19 industry participants' demand for a short-term index to  
20 accurately reflect activity in the VRDO market.

21 Q. Please describe Exhibit 13.

22 A. Exhibit No. 13 shows the Company's average  
23 spreads (difference of the Company's actual variable rate,  
24 plus or minus, when compared to the SIFMA Index during the  
25 same time period) over the SIFMA Index for the Bridger

1 Variable Rate Bonds, the Boardman Variable Rate Bonds, and  
2 the Valmy Variable Rate Bonds over the last five years.  
3 Please note that the Valmy and Bridger Variable Rate Bonds  
4 do not have five years of data since each were issued in  
5 October, 2003 and October, 2006, respectively.

6                   In light of the historic lows of short-term  
7 interest rates during the last five years, it was determined  
8 that the methodology used in the last rate case (Order No.  
9 29505) utilizing the average of the last five years of the  
10 SIFMA Index, plus an average of the Company's spreads over  
11 that same five-year period of these variable rate bonds,  
12 would produce an erroneous implicit coupon rate for variable  
13 rate debt. Simply put, this method would produce an  
14 implicit coupon rate well below current market rates and an  
15 unreasonable result. Therefore, the Company used a forward  
16 market based approach. This methodology will produce a  
17 forecasted implicit coupon rate for variable rate debt that  
18 more accurately reflects near-term market conditions.

19           Q.       Please describe Exhibit 14.

20           A.       Currently, there is no forward market curve  
21 directly applicable to variable rate bonds. However, Bank of  
22 America (BofA) Investments has developed an intrinsic  
23 forward curve for the SIFMA Index. Exhibit No. 14 is a  
24 graph of this curve.

25                   An analysis is performed to calculate each



1 variable rate bond's historic spread over/under the SIFMA  
2 Index. An average of BofA's intrinsic forward curve for 2007  
3 is also calculated. This average plus each variable rate  
4 bond's historic spread over/under the SIFMA Index serves as  
5 the basis for calculating the forecasted 2007 implicit  
6 coupon rate for Idaho Power's variable rate debt.

7 Q. Please describe Exhibit 15.

8 A. The average of BofA's intrinsic forward curve  
9 for 2007 is 3.58 percent, the average five-year Company  
10 spreads for the Bridger Variable Rate Bond Series 2006 is -  
11 0.07 percent, the Boardman Variable Rate Bond is 0.71  
12 percent, and the Valmy Variable Rate Bonds is -0.07 percent.  
13 These calculations are summarized in Exhibit No. 15 and are  
14 also presented in Exhibit 11, column (11), line nos. (13)-  
15 (15).

16 The Effective Cost in Exhibit 11, column (13)  
17 is calculated by taking Net Proceeds Received column (10)  
18 divided by Annual Interest Requirements column (12) times  
19 100.

20 Q. What is the overall cost of capital for Idaho  
21 Power Company?

22 A. As shown on Exhibit 10, using the forecasted  
23 year-end 2007 capital structure provided to me by Ms. Smith,  
24 the cost of capital presented in my testimony, and  
25 incorporating the 11.5 percent cost of equity, the resultant

1 overall cost of capital for Idaho Power Company is 8.561  
2 percent.

3 Q. Does this conclude your direct testimony in  
4 this case?

5 A. Yes, it does.

**IDAHO POWER COMPANY**

**COMPOSITE COST OF CAPITAL  
AT ALLOWED RATE OF RETURN - SUMMARIZED  
Forecasted December 31, 2007 Capitalization**

Line No	(1)	(2)	(3)	(4)	(5)
		<u>Capitalization Structure</u>		Embedded	Weighted
		<u>Amount</u>	<u>Percent</u>	<u>Cost</u>	<u>Cost</u>
1 Long-term Debt		1,108,460,000	49.737%	5.591%	2.781%
2 Common Equity		<u>1,120,188,586</u>	<u>50.263%</u>	11.500% *	<u>5.780%</u>
3 Total Capitalization		<u><u>\$2,228,648,586</u></u>	<u><u>100.000%</u></u>		<u><u>8.561%</u></u>

**Note:**

\* Requested rate of return 2007 Idaho PUC rate case.

IDAHO POWER COMPANY  
EFFECTIVE EMBEDDED COST OF  
LONG-TERM DEBT  
At Forecasted Rates at 12/31/2007  
(\$'000's)

Line No	Class and Series	(2) Date of Issue	(3) Principal Amount Issued	(4) Outstanding	(5) Price	(6) Premium	(7) Discount [Formula]	(8) Underwriter Commission	(9) Expense of Issue	(10) Net Proceeds Received [(4)+(6)-(7)-(8)-(9)]	(11) Rate	(12) Annual Interest Requirements [(4) * (11)]	(13) Effective Cost [(12)/(10)]
<b>First Mortgage Bonds:</b>													
1	7.20 % Series, due 2009 ...	11/23/99	80,000	80,000	100.000	0.0	0.0	500.0	182.8	79,317.2	7.200%	5,760.0	7.262
2	6.60 % Series, due 2011 ...	03/02/01	120,000	120,000	100.000	0.0	0.0	750.0	121.3	119,128.7	6.600%	7,920.0	6.648
3	4.75 % Series, due 2012 ...	11/15/02	100,000	100,000	98.948	0.0	1,052.0	625.0	441.2	97,881.8	4.750%	4,750.0	4.853
4	6.00 % Series, due 2032 ...	11/15/02	100,000	100,000	99.456	0.0	544.0	750.0	441.2	98,264.8	6.000%	6,000.0	6.106
5	4.25 % Series, due 2013 ...	05/13/03	70,000	70,000	99.465	0.0	374.5	437.5	203.7	68,884.3	4.250%	2,975.0	4.313
6	5.5 % Series, due 2033 ...	05/13/03	70,000	70,000	99.948	0.0	36.4	525.0	3,810.2	65,628.4	5.500%	3,850.0	5.866
7	5.5 % Series, due 2034 ...	03/26/04	50,000	50,000	99.233	0.0	383.5	375.0	149.4	49,092.1	5.500%	2,750.0	5.602
8	5.875 % Series, due 2034 ...	08/16/04	55,000	55,000	98.640	0.0	748.0	412.5	173.3	53,666.2	5.875%	3,231.3	6.021
9	5.30 % Series, due 2035 ...	08/26/05	60,000	60,000	99.319	0.0	408.6	450.0	3,399.7	55,741.7	5.300%	3,180.0	5.705
10	Forecasted 5.90 % Series, due 2037 ..(e)	07/02/07	153,000	153,000	100.000	0.0	0.0	1,147.5	400.0	151,452.5	5.900%	9,027.0	5.960
11	Forecasted 6.20 % Series, due 2037 ..(d)	12/03/07	80,000	80,000	100.000	0.0	0.0	600.0	400.0	79,000.0	6.200%	4,960.0	6.278
12	Total First Mortgage Bonds		938,000	938,000			3,547.0	6,572.5	9,722.8	918,157.7		54,403.3	5.925%
<b>Pollution Control Revenue Bonds:</b>													
13	Sweetwater Series 2006 (Bridger), due 2026 (a)	10/03/06	116,300	116,300	100.000	0.0	0.0	523.4	5,394.0	110,382.6	3.520%	4,093.8	3.709
14	Port of Morrow Series 2000 (Boardman), due 2027 ..(b)	05/07/00	4,360	4,360	100.000	0.0	0.0	50.0	72.5	4,237.5	4.290%	187.0	4.414
15	Humboldt Series 2003 (Valmy), due 2024 ..(c)	10/22/03	49,800	49,800	100.000	0.0	0.0	252.2	1,451.1	48,096.6	3.520%	1,753.0	3.645
16	Total Pollution Control Revenue Bonds		170,460	170,460			0.0	825.6	6,917.6	162,716.8		6,033.8	3.708
17	TOTAL DEBT CAPITAL .....		\$1,108,460	\$1,108,460.0			\$3,547.0	\$7,398.1	\$16,640.4	\$1,080,874.4		\$60,437.0	5.591%

(a) - Interest rate for Sweetwater Series 2006 Bond was established by taking the average spread over the SIFMA Index during the life of the bond plus the forecasted SIFMA forward rate for 2007 (-0.07 + 3.58 = 3.52)

(b) - Interest rate for Port of Morrow Series 2000 Bond was established by taking the average spread over the SIFMA Index during the last 5 years plus the forecasted SIFMA forward rate for 2007 (0.71 + 3.58 = 4.29)

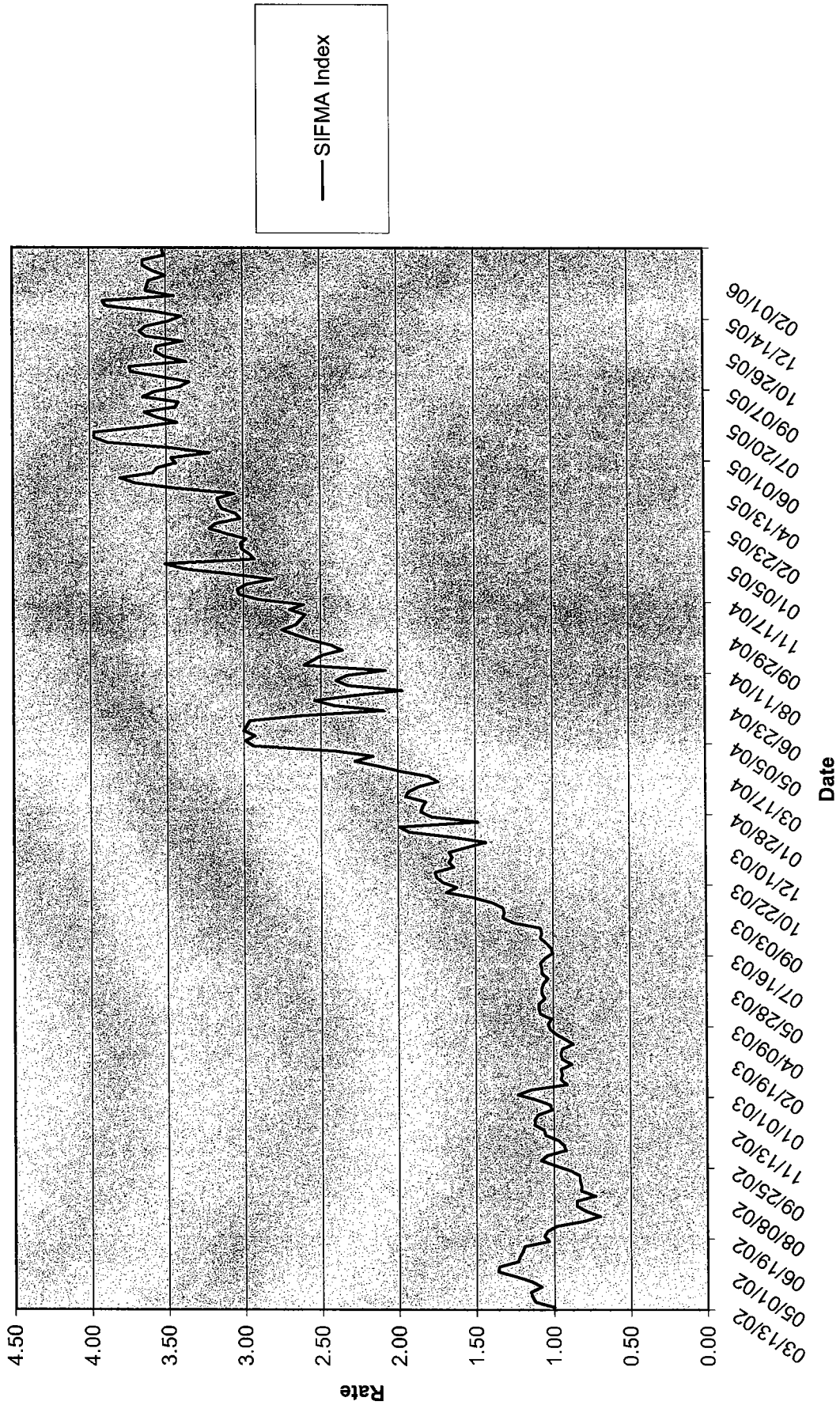
(c) - Interest rate for Humboldt Bond was established by taking the average spread over the SIFMA Index during the last 3 years plus the forecasted SIFMA forward rate for 2007 (-0.07 + 3.58 = 3.52)

(d) - This issuance will replace the retired 7.38% First Mortgage Bond. The new issue will assume a 30 year maturity. Forecasted interest rate is calculated as follows: T + 110 bps; forecasted Treasury of 5.10% = yield of 6.20%

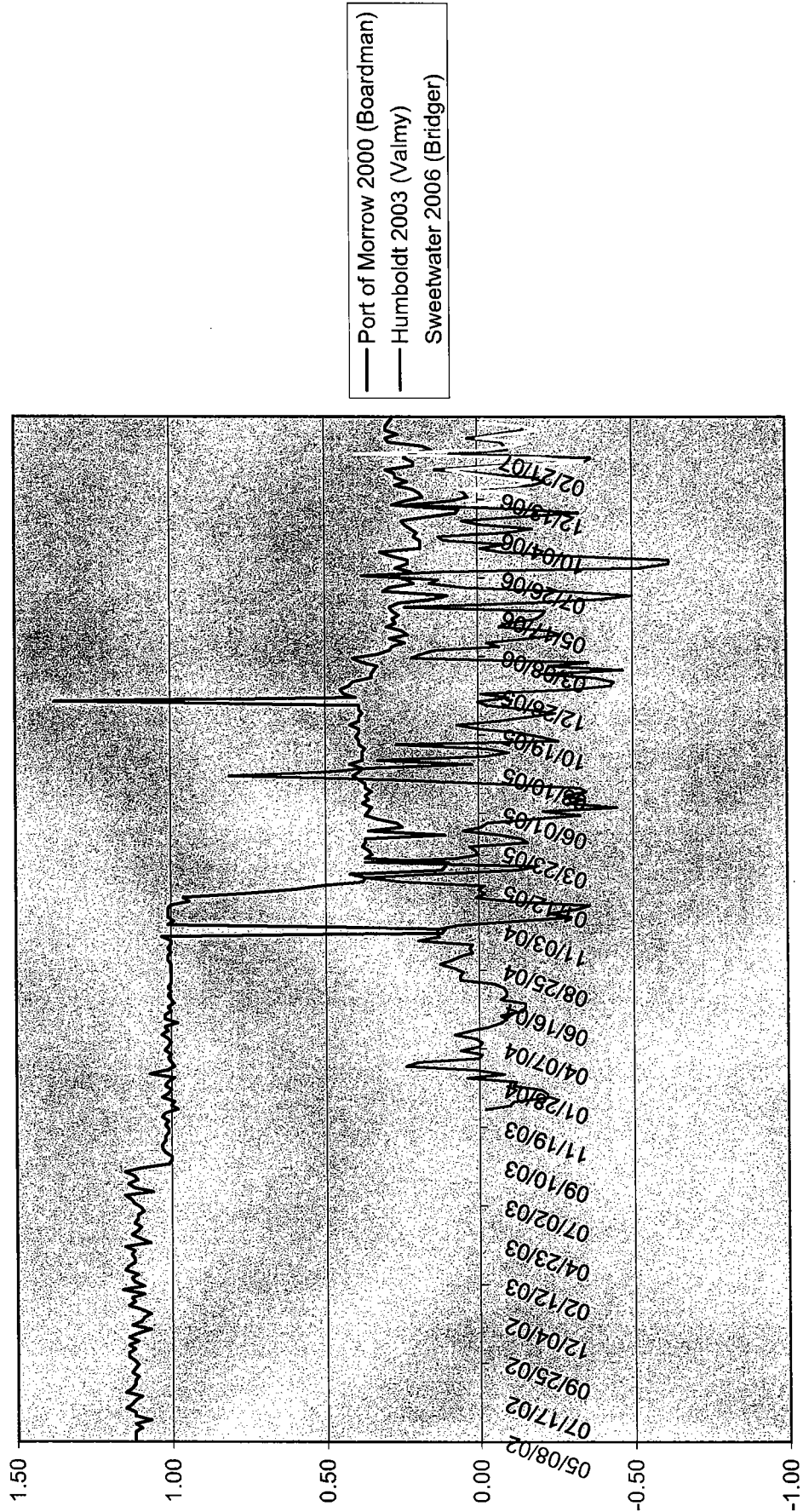
(e) - This issuance will be used to redeem outstanding S-T Commercial Paper as well as financing ongoing capital expenditures. The new issue will assume a 30 year maturity. Forecasted interest rate is calculated as follows: T + 110 bps; forecasted Treasury of 4.80% = yield of 5.90%

NOTE: American Falls Dam Bond and Milner Dam Note are guarantees. These instruments are excluded in rate making calculations and therefore are omitted from this schedule.

**Securities Industry And Financial Markets Municipal Swap Index (SIFMA Index )**  
Last Five Years from 3/7/2007

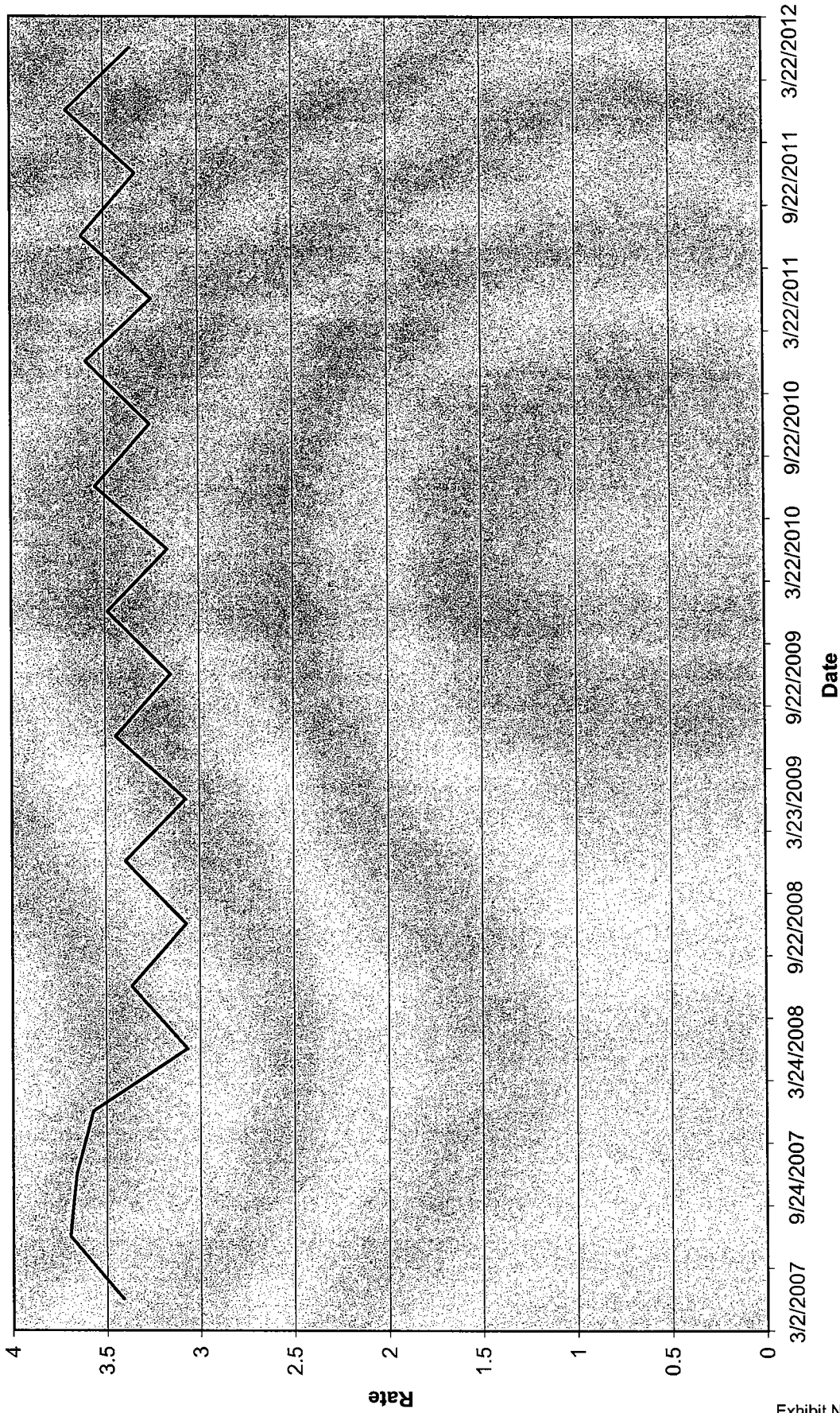


IPCO Variable Rate Bonds Spread Against SIFMA Index  
 Last 5 Years from 3/7/2007



IPCO Bond Spread Against SIFMA Index

Bank of America Investments-Intrinsic Forward Curve for the SIFMA Index



**IDAHO POWER COMPANY FORECASTED 2007 IMPLICIT COUPON RATE FOR VARIABLE RATE DEBT**

As of 3/7/2007			
	[1]	[2]	[1] + [2] = [3]
<b>Instrument</b>	<b>Average Spread over SIFMA* Index - Last 5 Years</b>	<b>Forecasted SIFMA* Forward Rate - 2007 Average **</b>	<b>Forecasted 2007 Implicit Coupon Rate</b>
Port of Morrow 2000 (Boardman)	0.71	3.58	4.29
	[1]	[2]	[1] + [2] = [3]
<b>Instrument</b>	<b>Average Spread over SIFMA* Index - Last 3 Years</b>	<b>Forecasted SIFMA* Forward Rate - 2007 Average **</b>	<b>Forecasted 2007 Implicit Coupon Rate</b>
Humboldt 2003 (Valmy)	-0.07	3.58	3.52
	[1]	[2]	[1] + [2] = [3]
<b>Instrument</b>	<b>Average Spread over SIFMA* Index - Last 6 Months</b>	<b>Forecasted SIFMA* Forward Rate - 2007 Average **</b>	<b>Forecasted 2007 Implicit Coupon Rate</b>
Sweetwater 2006 (Bridger)	-0.07	3.58	3.52
*NOTE: The Securities Industry And Financial Markets Municipal Swap Index			
**NOTE: Calculation for the Forecasted SIFMA Forward Rate - 2007 Average			
	<b>Date</b>	<b>BofA Intrinsic Forward Curve</b>	
	3/20/2007	3.412	
	6/22/2007	3.694	
	9/24/2007	3.659	
	12/24/2007	3.571	
	Average for 2007	3.584	