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BEFORE THE
IDAHO PUBLIC UTILITIES COMMISSION

DOCKET NO. AVU-E-01-11

DIRECT TESTIMONY OF JON E. ELIASSEN
REPRESENTING AVISTA CORPORATION

1 Q. Please state your name, business address and present position with Avista
2 Corporation ("Avista").

3 A. My name is Jon E. Eliassen, and my business address is East 1411 Mission
4 Avenue, Spokane Washington. I am employed by Avista Corporation as Senior Vice
5 President and Chief Financial Officer.

6 Q. Would you briefly describe your educational and professional background?

7 A. I joined Avista Corp in 1970 as a General Accountant after graduating from
8 Washington State University with a business degree. I then served in a number of
9 positions, including Financial Analyst, Financial Supervisor and Treasurer, before being
10 named Assistant Vice President of Finance and Treasurer in August 1985. I was
11 appointed Vice President of Finance and Chief Financial Officer in 1986 and was named
12 to my current position in August 1996.

13 I am a board member and Chair-Elect of the Western Energy Institute and am past
14 president and member of the Board of Directors of the Financial Executives Institute,
15 Inland Northwest Chapter, past member of Pacific Coast Gas Association, Edison Electric
16 Institute and Western Electric Power Institute.

17 Q. Would you please summarize your testimony?

18 A. Avista Corp. is undergoing significant financial stress because the cost of
19 obtaining power to meet customer needs is far exceeding the amount customers are paying
20 for that supply. In addition to actions the Company has already taken and is continuing to
21 pursue, it is now necessary to temporarily increase customers' rates to remedy the
22 financial stress and provide the financial viability necessary for the Company to serve

1 customers now and in the future at a reasonable cost.

2 The combination of the lowest hydroelectric generation conditions ever recorded
3 by Avista, and unprecedented high and volatile wholesale market prices occurring at the
4 same time, has caused the need for prompt rate relief in order to enable Avista Corp. to
5 continue to obtain financing necessary to support the ongoing operations of the Company.

6 As explained by Mr. Norwood, hydroelectric conditions for 2001 have continued
7 to deteriorate to the lowest level in the 73 years of record. The Company has been able to
8 meet its retail loads by acquiring energy in the wholesale market, by purchasing natural
9 gas to operate turbine generators for extended periods of time, by developing new small
10 generation projects, and by aggressively developing and implementing conservation
11 measures this year. The cost of these actions has caused the Company to incur in excess
12 of \$200 million in deferred power costs this year alone.

13 The Company has not been able to obtain construction financing for the Coyote
14 Springs II project through normal channels. Commercial Bankers and other lenders are
15 concerned about the size of the deferral balances and the absence of rate relief to deal with
16 the deferred cost balances in a timely manner. Current estimates show that if prompt rate
17 relief is not granted, and additional financing is not obtained, the Company will not be
18 able to complete anticipated financing and will not be able to meet certain debt covenants
19 by the end of this year. As a result, the Company would not be able to borrow under its
20 short-term line of credit in the absence of extraordinary concessions by banks. With the
21 requested PCA increase, and with recovery of the deferral balances over a reasonable
22 period of time, I believe the Company will be able to continue to access capital to meet its

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obligations.

Assumptions and forecasts have changed markedly since mid-spring of this year. The result of the market and hydro system changes is that the Company has and will bear a financial hardship for power costs in the absence of increased revenues. The potential for relieving that hardship solely through future wholesale power markets has been greatly diminished or eliminated. The Company's ability to rely on energy markets to "ride out the storm" without price increases is no longer an option.

Q. Why is the Company requesting expedited treatment?

A. The Company has an urgent need for rate relief to improve cash flow. The Company must demonstrate to the financial community, to stockholders, lenders and rating agencies, that it has an opportunity to recover the energy deferral balances in the next 18 to 24 months. Prompt relief is necessary so that the Company can begin recovering deferred power costs, so it can continue to finance expenditures for energy, for construction of needed generation facilities and improvements, and for its day-to-day operations. As Mr. Peterson will testify, the Company has not yet obtained separate construction financing for the Coyote Springs II project. Although banks gave the Company verbal commitments and preliminary credit approval to finance the project, final credit approval required to proceed with the financing was not received due to the recent changes and concerns about the Company's credit risk and growing deferral balances. In addition, by the end of 2001, the Company could be precluded from borrowing under its primary commercial bank credit line. Investors and lenders continue to be concerned about the size of the deferral balances and the absence of additional rate relief to deal with

1 the deferred costs.

2 The Coyote Springs II generating resource and some demand-side management
3 programs were selected through Avista's 2000 Request for Proposals (RFP) process as the
4 next resources to serve the Company's load obligations. It is imperative that the Company
5 be able to obtain both interim as well as permanent financing for these new resources,
6 which will be an integral part of the resources needed to serve future loads.

7 Q. What circumstances have led the Company to seek a PCA increase beyond
8 the guidelines approved by the Commission in Order 28775?

9 A. Extremely poor hydroelectric conditions have forced Avista Utilities to buy
10 power in the wholesale power market at greater volumes and at much higher prices than
11 we have incurred in prior periods. The price levels the Company has incurred in
12 wholesale markets are well above the level of power costs currently included in retail
13 rates. Therefore, the Company has deferred significant excess power costs for the
14 opportunity for later recovery. It was the Company's intent that surplus power resources
15 available in 2002 and 2003 would be sold into the wholesale market to work the deferred
16 cost balances back to zero. However, although forward power prices are still above
17 historic levels embedded in our retail rate cost recovery structure, the value of surplus
18 sales will not be adequate to offset current deferral balances and additional amounts that
19 will be deferred during the remainder of 2001.

20 Even if the future value of surplus power was projected to be enough to offset the
21 already incurred (and deferred) power costs, the deferrals have grown far beyond
22 expectations and are exceeding the Company's capacity to borrow to finance them.

1 Without a revenue increase, the level of deferrals is too great for the Company to finance.

2 The Company has incurred over \$142 million (system) in deferred electric energy
3 payments as of June 30, 2001 and will incur an additional \$110 million to \$125 million in
4 the last six months of 2001. The total deferred electric payments will reach \$267 million
5 by year-end, which exceeds the Company's total line of credit of \$220 million if it had the
6 ability to borrow.

7 The amount of deferred gas commodity charges will also reach \$50 million during
8 this same period and the combined deferral balances will reach \$318 million by year-end
9 2001. Absent tracking increases for gas, and a rate recovery mechanism for the electric
10 deferrals, the Company has no way to recover these costs that have been incurred to serve
11 customers. The Company has been required to utilize cash flows from operations, various
12 bank borrowings and short- and long-term debt issuance to fund these deferred energy
13 expenses.

14 We cannot continue to fund the deferrals, our capital construction program, and
15 our daily operations without an increase in energy rates to collect these costs from energy
16 users. And it is critical that the Company recover these costs within a reasonable time
17 period. The Company has proposed a 27-month recovery period (through December
18 2003) in an attempt to balance the overall rate impact to customers and the need for timely
19 recovery of the deferral costs.

20 We will be unable to access capital markets, to issue equity, or incur additional
21 debt later this fall absent some recovery mechanism being put in place. Although the
22 actual recovery can take place over roughly a two-year time period, the recovery of costs

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1 must begin immediately.

2 Q. Why are the projected deferral balances important?

3 A. It is doubtful at this time that the Company can even continue to fund the
4 payments for energy currently contracted for to serve customers, absent a recovery
5 mechanism. We cannot at this time assure this Commission that we will have adequate
6 access to cash to make necessary energy purchases without a deferred cost recovery
7 mechanism in place.

8 Q. Given growing deferral balances and construction needs, what are the
9 Company's financing needs through the end of 2001?

10 A. In addition to the cash required to support power cost deferrals, Avista also
11 has cash needs for funding gas deferrals, for normal construction and capital
12 improvements, for the completion of construction of Coyote Springs II and a number of
13 small generation projects, to fund conservation programs, and to repay maturing
14 securities. Page 1 of Exhibit No. __ (JEE-1) includes a chart showing total electric and
15 natural gas deferral balances for both the Washington and Idaho jurisdictions for each
16 month of 2001. The chart includes actual balances through June 2001 and estimates for
17 July - December 2001. The chart shows total electric and natural gas deferral balances of
18 \$318 million at December 31, 2001. Current estimates show that without a PCA increase,
19 utility financing needs will total \$434 million from now until the end of 2002, primarily to
20 fund energy costs, required utility construction (including generation projects), and debt
21 and preferred stock maturities.

22 In the 2003 to 2005 time frame, the Company will also need access to capital

1 markets to fund ongoing construction requirements and to refinance maturing obligations.

2 Our current estimates of capital requirements in that three-year period are substantial.

3 Q. Why is it critical to improve the Company's cash flow?

4 A. Sufficient positive operating cash flows are a basic sign of a company's
5 financial health. Avista's cash flows from operations have been increasingly negative, as
6 it has been necessary to fund the deferred, but unrecovered, power costs. Improving the
7 Company's cash flow is critical to being able to generate cash flows sufficient to fund
8 Coyote Springs II, fund current and future power purchases, and to enable the Company to
9 sell common stock. Approval of a PCA increase will not only provide needed cash flows
10 but, just as important, will be a signal to the financial community that the Commission
11 will continue to take prompt actions to support the financial health of the Company.
12 Commission support and action through a PCA increase is critical to enable the Company
13 to complete financing needed for continued utility operations and to help mitigate
14 potential reductions in credit ratings.

15 Q. What would be the accounting treatment for the deferred power costs under
16 generally accepted accounting principles if a PCA increase is not granted in full or is
17 partially granted?

18 A. If a PCA increase is not granted in full, the deferred balance would be
19 evaluated and those costs deemed not recoverable would be written off against current
20 earnings.

21 Q. Can the Company pursue other financing rather than seeking a PCA
22 increase?

1 A. In my judgement, even if alternate financing were readily available, it
2 would not solve the key issue facing the Company. We must be able to assure current
3 investors, credit rating agencies, our commercial banks and lenders, as well as future
4 investors and creditors of the Company that we can recover the deferral balances. If the
5 Company cannot recover the deferred power costs already incurred, it may ultimately be
6 unable to obtain any financing. Based on contracts in place today, the deferrals are
7 already projected to reach a level that will equate to nearly 45% of the Company's total
8 equity by the end of this year. Assurance of recovery of the deferred costs over a
9 reasonable period of time is extremely critical to our Company and our customers.

10 At this time, it is doubtful that the Company would be successful in pursuing any
11 other financing, at least in the magnitude required. Without some assurance of recovery
12 of the deferral balances, the Company is precluded from most capital markets at any
13 reasonable price. We are currently planning a construction loan or project-type financing
14 structure for the Coyote Springs II project, but even if accomplished, the support for the
15 underlying debt for the financing structure relies in large part on the credit of Avista Corp.

16 While we have been attempting to structure an interim financing package for Coyote, one
17 advisor did tell us that the recovery mechanism must be assured to successfully complete
18 the deal through normal bank lending channels that would be available to other utility
19 companies. Another advisor asked if we would issue securities subject to obtaining the
20 PCA increase, but that is a very impractical way to finance, and does not provide
21 necessary capital in a timely manner.

22 It is very important to remember that much of the incremental cash required this

1 year goes directly to purchasing electricity required to meet customer demand and to
2 assure reliable supplies of electricity and natural gas.

3 Q. Why is a Commission order allowing recovery important?

4 A. It is critical for the financial viability of the Company to have a mechanism
5 in place that is designed to recover the deferrals over a relatively short period of time. The
6 Company has incurred cash expenditures for all of the deferrals, including real interest
7 charged on any debt that was incurred to fund the deferrals. Our proposed recovery only
8 returns about 60% of the actual cash expended for energy deferrals, since we propose
9 amortizing other non-cash items (the PGE monetization deferral balance) to offset
10 approximately \$87 million (system) of the \$267 million deferral balance.

11 Q. Are banks and lenders just looking for cash from ratepayers or are they
12 looking at other things?

13 A. Our banks – and the rating agencies – will be looking for cash, certainly.
14 They will also be interested in how soon the balance of the deferrals can be reduced to
15 reasonable levels. Our current plan provides that the balance will still be in the \$62
16 million (system) range by the end of the year 2002. I am reasonably comfortable that the
17 banks and rating agencies will view achieving that level as acceptable. But, we will also
18 need to demonstrate that we can issue additional equity as required, and strengthen the
19 balance sheet by reducing the total debt ratio to approximately 50%. All of our creditors
20 will be interested in seeing that cash coverage of fixed charges, as testified to by Mr.
21 Peterson, will continue to strengthen in the next 18 months.

22 Q. Can't the Company just restructure its debt like others have done?
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1 A. Restructuring debt or adding even more financing doesn't take care of the
2 issue. The issue is recovering the deferred energy costs on our books. We will have spent
3 \$318 million in cash for these deferrals in an 18-month period ending December of this
4 year. It is critical that we have some way to recover this cash, through revenues. Without
5 a recovery mechanism, no amount of financial engineering will provide the Company the
6 sound financial base it needs to continue to operate.

7 This is why we have asked for the PCA increase. The Company must begin to
8 recover its power costs and reduce the deferral balances, so that there is assurance of
9 recovery as we continue to finance payments that add to the balance in the deferral
10 account through the end of this year.

11 Q. Why not amortize the deferral balance over a longer period, such as five
12 years?

13 A. First, we wouldn't have enough cash to get there. The deferrals are
14 growing too rapidly and are already much larger than anyone expected. In addition, there
15 is not enough certainty that the balance would be recovered in the five-year time horizon,
16 given uncertainty of future wholesale energy prices.

17 The Company must quickly reduce the deferral balances to a reasonable level.
18 Based on our current plans, the deferral balance would be approximately \$62 million at
19 year-end 2002, and would be zero by year-end 2003. We really cannot extend the
20 recovery beyond 2003, since we must continue to strengthen the Company financially to
21 continue to have access to capital markets throughout this period. There will be the
22 continuing need to improve our credit, generate adequate cash to fund utility construction,

1 and plan for any additional resources that may be required.

2 We are not starting this process from a position of financial strength, and we must
3 move as quickly as we can to shore up the Company's finances, reduce debt, improve
4 interest coverage and give the Company the opportunity to earn the return authorized by
5 this Commission.

6 Only by achieving these objectives will the Company be able to continue to access
7 capital at reasonable cost and fund the business in the future.

8 Q. What has the Company done to generate or save cash to avoid this
9 situation?

10 A. As discussed by Mr. Ely, the Company has implemented budget cuts and
11 other cash-saving measures, initiated a hiring freeze, looked aggressively for alternate
12 financing to minimize Company investment, and actively managed conservation programs
13 to maximize benefits at minimum cost. The potential cash conservation from these steps
14 is important, but it is not sufficient to satisfy the cash flow shortfalls that are caused by
15 deferred power costs.

16 In addition, as Mr. Norwood has testified, the Company has been aggressively
17 pursuing new generating resources that could be brought on-line quickly, to mitigate
18 reliance on the uncertainties of the wholesale power markets.

19 Q. Does that conclude your direct testimony?

20 A. Yes, it does.

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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

CASE NO. AVU-E-01-11

EXHIBIT NO. ____ (JEE-1)

WITNESS: JON E. ELIASSEN, AVISTA CORP.

AVISTA UTILITIES

2001 Electric & Gas Deferral Balances

Actual Balances Through June 2001 and Estimates for July - December 2001

