

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

CASE NO. AVU-E-01-11

DIRECT TESTIMONY OF GARY G. ELY  
REPRESENTING AVISTA CORPORATION

1 Q. Please state your name, business address and present position with  
2 Avista Corporation ("Avista").

3 A. My name is Gary G. Ely and my business address is East 1411 Mission  
4 Avenue, Spokane, Washington. I am employed by Avista Corporation as Chairman  
5 of the Board, President and CEO.

6 Q. Please provide an overview of your professional experience at Avista.

7 A. I joined the Company in 1967. During my thirty-four years with Avista I  
8 have held positions in the engineering, operations, marketing and natural gas  
9 departments. In 1986 I was named Vice President of Marketing and then received  
10 the added responsibility of Gas Supply in 1989. In 1991 I was named Vice  
11 President of Natural Gas and was responsible for the Company's overall natural gas  
12 systems in Washington, Idaho, Oregon and California. Beginning in 1995, my  
13 responsibilities included the overall management of Avista's Hydro Production and  
14 Construction, Transmission and Generation Engineering, Rate and Regulatory  
15 matters at the state and federal levels, as well as Government Relations. I served as  
16 Executive Vice President of Avista Corporation from January 1999 to October  
17 2000.

18 Q. What is the scope of your testimony in this proceeding?

19 A. I am testifying as the policy witness for the Company, and, in addition  
20 to providing an overview of the filing, will introduce each of the other witnesses  
21 proffering testimony on the Company's behalf.

22 Q. Would you please summarize your testimony?

23 A. The combination of the worst hydroelectric conditions in 73 years of  
24 record together with unprecedented high wholesale market electric prices occurring  
25 at the same time has caused the need for prompt rate relief via a 14.7% temporary

1 electric PCA increase in order to enable Avista to obtain financing to support its  
2 ongoing operations. For example, the Company has not yet been able to obtain  
3 construction financing for the Coyote Springs II project because lenders are  
4 concerned about the size of the Company's deferral balances and the absence of  
5 rate relief necessary to deal with the deferred cost balances in a timely manner.  
6 Unless prompt rate relief is granted, the Company will not be able to complete  
7 financings necessary to fund the ongoing operations of the Company. If the  
8 needed cash is not forthcoming, the Company will not be able to borrow under its  
9 main line of credit, absent concessions from banks. With Commission approval of  
10 the requested PCA increase, and recovery of the deferral balances, under current  
11 plans the Company would be able to continue to access capital to meet its  
12 obligations and complete construction of power resources necessary to meet future  
13 customer loads.

14 Q. Would you please provide a brief summary of the testimony of the  
15 other witnesses representing Avista in this proceeding?

16 A. Yes. In addition to myself, the following witnesses are presenting direct  
17 testimony on behalf of Avista.

18 Mr. Kelly Norwood, Vice President of Energy Resources, will present  
19 testimony regarding the unprecedented nature of the current stream flow conditions  
20 and power supply markets. Mr. Norwood will explain what costs went into the  
21 deferral account and why those expenditures were necessary to insure that the  
22 Company met its obligation to meet the retail load demands of our customers. Mr.  
23 Norwood explains why the Company's projections indicate that the deferral balance  
24 will not decline as previously indicated by the Company, and finally, he explains the

1 credit to the rates of residential and small farm customers related to the BPA  
2 Residential Exchange Settlement Agreement which begins in October of this year.

3 Mr. Jon Eliassen, Senior Vice President and Chief Financial Officer will  
4 provide an overview of the cash flow impacts facing Avista. He will also provide  
5 an overview of the financing plans and strategies that will be required to meet the  
6 near and medium term operational needs of the Company.

7 Mr. Ron Peterson, Vice President and Treasurer of Avista Corp., will  
8 present testimony outlining the cash needs of the Company and will explain the  
9 financial covenants that must be met in order to assure continued access to  
10 reasonably priced capital to meet the day to day obligations of the Company. He  
11 will also explain certain financial benchmarks used by rating agencies to judge the  
12 credit worthiness of the securities the Company issues. Mr. Peterson also addresses  
13 how the nature and magnitude of the deferral balance is impacting the ability of the  
14 Company to raise needed capital.

15 Mr. Don Falkner, Senior Rate Analyst, discusses the calculation of the  
16 overall revenue requirement and the Company's request to use the deferred credit  
17 on the Company's balance sheet related to the monetization of the Portland General  
18 Electric (PGE) Sale Agreement as an offset to the power cost deferral balance to  
19 reduce the overall rate impact to customers.

20 Mr. Brian Hirschhorn, Senior Rate Analyst, discusses the derivation of the  
21 requested PCA increase of 14.7% and outlines how the Company proposes to  
22 spread the increase to various rate schedules and usage blocks within rate schedules.  
23 Mr. Hirschhorn also will discuss the mitigating impact of the Residential Exchange  
24 Settlement on the PCA increase.

25 Q. Please explain the development of the overall increase.

1           A. The rates set forth under the proposed PCA Schedule 66 reflect an  
2 annual revenue surcharge amount of \$23.6 million, or 19.4%, after the Company  
3 has already absorbed 10% of the costs under the PCA's 90/10 sharing mechanism.  
4 The present Schedule 66 includes a surcharge of \$5.7 million, or approximately  
5 4.8%, which is due to expire January 31, 2002. The proposed incremental rate  
6 increase to customers is approximately 14.7%. In developing the PCA increase of  
7 14.7% the Company attempted to achieve a balance of mitigating the overall  
8 impact to customers, while also reducing the deferral balance to zero as quickly as  
9 possible to address the concerns of the financial community. The starting point for  
10 the calculation is the actual deferral balance at June 30, 2001. Projected deferral  
11 entries beyond June 30, 2001, and through December 2003 are then added to the  
12 actual balance.

13           Projections show that absent a recovery plan, the deferral balance for our  
14 Idaho jurisdiction would grow to approximately \$70 million by the end of 2001  
15 and be slightly under \$90 million by the end of 2003. The derivation of the  
16 deferral entries is explained in more detail by Mr. Norwood. The Company is  
17 proposing to amortize a deferred credit on the Company's balance sheet related to  
18 the monetization of the Portland General Electric (PGE) Sale Agreement as an  
19 offset to the power cost deferral balance to reduce the overall rate impact to  
20 customers. The Company is then proposing that the remaining balance of the  
21 deferred costs be recovered by the end of 2003 through the PCA increase.

1 Q. Is the amount of the proposed PCA increase in this filing consistent  
2 with the parameters of the mechanism approved by the Commission in Order No.  
3 28775?

4 A. Yes. On page 13 of the Order, the Commission generally established  
5 an annual surcharge/rebate limit of \$12 million or about 10% of base revenue.  
6 However, the Commission goes on to state in the Order: "Rather than a hard and  
7 fast rule, the Company, if circumstances arise, may request and seek to justify a  
8 different amount." As set forth in the other Company witnesses' testimony, the  
9 Company faces an urgent need to implement the proposed PCA increase as soon as  
10 possible.

11 Q. Why is the Company seeking expedited treatment?

12 A. The Company is proposing a compressed procedural schedule in this  
13 case because of its urgent need for rate relief. Prompt relief is necessary to improve  
14 cash flow, but more importantly, to begin to deal with the large deferral balances so  
15 that the Company can continue to finance expenditures for energy included in the  
16 deferral balance and for its construction expenditures and its day-to-day operations.

17 By year-end, the Company could be precluded from borrowing under its  
18 primary commercial bank credit line. Investors and lenders are concerned about the  
19 size of the deferral balances and the absence of additional rate relief to deal with the  
20 deferred costs. The Coyote Springs II generating resource is the next major  
21 resource being built to serve the Company's load obligations. It is imperative that  
22 the Company has the ability to obtain financing for projects such as Coyote Springs  
23 II, which will be an integral part of the resources needed to serve current and future  
24 customer loads.

1           The Company is planning to sell common stock this fall to provide a portion  
2 of the external funds needed. Financial advisors have told the Company that  
3 projections showing that Avista may not be able to borrow under its bank credit line  
4 will make it very difficult, if not impossible, to sell common stock at a reasonable  
5 price and in the time period the Company had planned.

6           Q. Would you please describe the current energy markets faced by the  
7 Company?

8           A. As Mr. Norwood discusses in more detail, Avista has experienced  
9 energy markets that are more expensive and more volatile than at any time in  
10 anyone's memory. In addition to the price volatility, we are now in the midst of  
11 what is the very worst hydroelectric condition experienced by the Company in the  
12 73 years since records have been kept. I can say without hesitation, that in my 30  
13 plus years with the Company I have never experienced anything quite like this,  
14 including the one hundred year ice storm of 1996 and the Washington Public Power  
15 Supply System problems experienced by the region in the 1970's and 80's. The  
16 Company has never incurred power supply costs of this magnitude and has never  
17 had such a small amount of generation available from its hydro system. Available  
18 generation from Avista's hydroelectric resources is 194 aMW below normal. At  
19 \$100 per MWH the replacement cost of that much energy would be \$170 million.  
20 Market prices in 2001 thus far have averaged well above \$100 per MWH.

21           Of course, we are not alone in this. All of us are all too familiar with the  
22 situation in California and the reaction of the banking and financial community as  
23 discussed by Mr. Peterson. Other Northwest utilities have also been forced to  
24 implement rate increases of as much as 58% and BPA has recently announced a rate  
25 increase of 46%.

1 Q. Wouldn't it be possible for the Company to simply cut costs to address  
2 these financial concerns?

3 A. No. We continue to operate what I believe to be a very efficient utility.  
4 The magnitude of the dollars involved in the deferral balance simply overwhelm  
5 any savings we might reasonably expect to achieve without totally compromising  
6 reliable utility service. For example, Avista's total utility administrative and  
7 general expenses for 2000 were \$62 million (system). To offset the deferral balance  
8 would require cuts that could not be accomplished without crippling our utility  
9 operations and our ability to provide even minimal levels of service. Unfortunately,  
10 the costs associated with the hydroelectric conditions and wholesale market prices  
11 overwhelm the benefits that cost-cutting measures might provide. The Company  
12 has, however, implemented budget cuts and other cost saving measures to reduce  
13 expenses and improve cash flow.

14 Q. What specific steps has the Company taken to lessen the impact of the  
15 deferral balances and what will the Company do to address the impact of this  
16 increase on lower income customers and those customers who otherwise may have  
17 difficulty paying their bills during the time this PCA increase is in effect?

18 A. The Company has taken a number of measures to mitigate the increased  
19 power costs such as increased operation of its thermal resources, locking in fixed-  
20 price purchases in the prior year, and the installation of small generation resources.

21 We have also implemented new DSM Tariff funding levels and ramped up  
22 our conservation efforts including specific Tariff Rider funding for low-income  
23 customers. We have implemented three energy buy back programs to reduce  
24 electric load requirements and bring even more customer awareness to the new  
25 energy realities faced by the region. And, we will be putting even more emphasis  
26 on low-income assistance program in the coming months.



1 Q. Do you have any concluding remarks?

2 A. Yes. Avista has made extraordinary efforts to avoid the situation now  
3 facing the Company and its customers. Conditions beyond the control of all of us  
4 have caused power costs to increase substantially, and it appears that the  
5 opportunity to offset the power costs in the future without a retail rate adjustment is  
6 no longer possible. Financial exigencies now require the Company to request an  
7 exception to the guidelines on the PCA increase amount.

8 Q. Will the benefits from the BPA Residential Exchange Settlement  
9 Agreement offset any of the increase resulting from the requested PCA increase?

10 A. Yes. The BPA Residential Exchange Settlement Agreement, which  
11 begins in October of this year, will provide benefits to the Company's residential  
12 and small farm customers. Although the rate reductions related to the Residential  
13 Exchange benefits will be handled separately from the proposed PCA rate increase,  
14 the timing of the Residential Exchange credit will serve to reduce the overall rate  
15 impact to approximately 3% for an average residential customer. The Company  
16 plans to file a proposal with the Commission in August to flow the benefits from  
17 Residential Exchange Settlement through to its customers. Mr. Norwood and Mr.  
18 Hirschhorn provide a more detailed overview of the Residential Exchange  
19 Settlement benefits.

20 Q. Does that conclude your direct testimony?

21 A. Yes, it does.