MATT HUNTER
DEPUTY ATTORNEY GENERAL
IDAHO PUBLIC UTILITIES COMMISSION
PO BOX 83720
BOISE, IDAHO 83720-0074
(208) 334-0318
IDAHO BAR NO. 10655

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Street Address for Express Mail: 11331 W CHINDEN BLVD, BLDG 8, SUITE 201-A BOISE, ID 83714

Attorney for the Commission Staff

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

CASE NO. IPC-E-20-34	
COMMENTS OF THE COMMISSION STAFF	

The Staff of the Idaho Public Utilities Commission comments as follows on Idaho Power Company's Application.

### **BACKGROUND**

On September 3, 2020, Idaho Power Company ("Idaho Power") asked the Commission to consider an Energy Sales Agreement ("ESA" or "Agreement") with Shawpatin AgCap, LLC for energy generated by the Mud Creek White Hydro Project ("Facility"). The Facility is a qualifying facility under the Public Utility Regulatory Policies Act of 1978.

The Facility is a 268.6-kilowatt nameplate capacity hydro facility near Buhl, Idaho. The Agreement contains published non-seasonal, non-levelized avoided cost rates for a 20-year term. The Facility has been delivering energy to Idaho Power under an energy sales agreement dated April 15, 1985, which expires December 31, 2020.

## STAFF ANALYSIS

Staff recommends approval of the proposed ESA between Idaho Power and Shawpatin AgCap, LLC. Staff's justification is based upon its review of the ESA, which was focused on: 1) the 90/110 rule with at least five-day advanced notice for adjusting Estimated Net Energy Amounts; 2) eligibility for and the amount of capacity payments; and 3) verification of non-seasonal hydro avoided cost rates.

## 90/110 Rule

Qualifying facilities provide a monthly estimate of the amount of energy they expect to produce. If the QF delivers more than 110 percent of the estimated amount, energy delivered in excess of 110 percent is priced at the lesser of 85 percent of the market price or the contract price. If the QF delivers less than 90 percent of the estimated amount, total energy delivered is priced at the lesser of 85 percent of the market price or the contract price. Order No. 29632. Staff verified that this provision is included in the ESA.

The ESA adopted a five-day advanced notice for adjusting Estimated Net Energy Amounts for purposes of complying with 90/110 firmness requirements. The Commission has approved a five-day revision to monthly generation estimates in previous cases, recognizing that Estimated Net Energy Amounts that are closer to the time of delivery can improve the accuracy of input used by the Company for short-term operational planning. *See, e.g.,* Case Nos. IPC-E-19-01, IPC-E-19-03, IPC-E-19-04, IPC-E-19-07, and IPC-E-19-12. The Facility has been generating energy since the mid-1980s, and the Company has a long generation history for the QF. Staff believes a five-day advanced notice is sufficient.

It is important to note that while a five-day notice is appropriate here, longer notice could sometimes benefit the Company in some situations. For example, if a project were to give monthahead notice before delivery, then the Company's month ahead planning could capture that adjustment. Under a five-day timeframe, the Company's month-ahead planning for that month would not capture that adjustment. The Company expressed through email on August 4, 2020, that it believes the benefits of more accurate monthly estimates in short-term operations provided by the five-day advanced notice outweigh the need for month-ahead adjustments of monthly estimates. Staff concurs and believes that a five-day advanced notice is appropriate for any project, regardless of the amount of project generation history.

## Capacity Payment

In Order No. 32697, the Commission stated that, "if a QF project is being paid for capacity at the end of the contract term and the parties are seeking renewal/extension of the contract, the renewal/extension would include immediate payment of capacity." Although the original contract did not contain a capacity payment, Staff believes the Facility should be granted immediate capacity payments for the full term of the replacement contract, as was granted by the Commission to the Black Canyon #3 project in Case No. IPC-E-19-04.

Similar to the Black Canyon #3 project, the Facility in its original contract included avoided cost rates without a capacity payment as determined in Order No. 18190, because Idaho Power was at that time energy constrained, not capacity constrained. Since about the year 2000, the Company has added significant amounts of capacity such as Danskin (2001 and 2008), Bennett Mountain (2005), and Langley Gulch (2012). Because the Company went through those multiple capacity deficiency periods during the Facility's original contract term, Staff is confident that the Facility has contributed to meeting the Company's need for capacity.

In addition, the Facility has been operating under the current nameplate capacity size  $(268.6~\mathrm{kW^1})$  since 1986, and it remains unchanged in the replacement contract. Therefore, Staff believes the Facility should be granted immediate capacity payment for its entire nameplate capacity size for the full term of the replacement contract.

## Verification of Non-Seasonal Hydro Avoided Cost Rates

Staff reviewed the non-seasonal hydro avoided cost rates contained in the Agreement and verified that the proposed rates are correct and comply with existing orders.

### STAFF RECOMMENDATIONS

Staff recommends the Commission approve the ESA. Staff also recommends the Commission declare Idaho Power's payments to Shawpatin AgCap, LLC for the purchase of energy generated by the Mud Creek White Hydro Project under the ESA be allowed as prudently incurred expenses for ratemaking purposes.

<sup>&</sup>lt;sup>1</sup> Idaho Power's Quarterly Cogeneration and Small Power Production Report mistakenly shows that the Facility's nameplate is 205 kW, but the actual nameplate capacity has been 223.8 kW plus 60 horsepower since 1986. 60 horsepower is approximately equivalent to 44.75 kW, which brings the total to 268.6 kW.



19<sup>th</sup> day of November 2020.

Matt Hunter

Deputy Attorney General

Technical Staff: Yao Yin

Rachelle Farnsworth

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## CERTIFICATE OF SERVICE

I HEREBY CERTIFY THAT I HAVE THIS 19<sup>th</sup> DAY OF NOVEMBER 2020, SERVED THE FOREGOING **COMMENTS OF THE COMMISSION STAFF**, IN CASE NO. IPC-E-20-34, BY E-MAILING A COPY THEREOF, TO THE FOLLOWING:

DONOVAN E WALKER IDAHO POWER COMPANY PO BOX 70 BOISE ID 83707-0070

E-MAIL: dwalker@idahopower.com

dockets@idahopower.com

LESLIE IVERSEN PO BOX 446 TWIN FALLS ID 83303

E-MAIL: ShawpatinAgCap@gmail.com

ENERGY CONTRACTS IDAHO POWER COMPANY PO BOX 70 BOISE ID 83707-0070

E-MAIL: energycontracts@idahopower.com

SECRETARY