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IDAHO PUBLIC  
UTILITIES COMMISSION

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF IDAHO POWER )  
COMPANY'S APPLICATION FOR A ) CASE NO. IPC-E-23-05  
CERTIFICATE OF PUBLIC CONVENIENCE )  
AND NECESSITY TO ACQUIRE )  
RESOURCES TO BE ONLINE BY 2024 )  
AND FOR APPROVAL OF A POWER )  
PURCHASE AGREEMENT WITH FRANKLIN )  
SOLAR LLC. )

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

ERIC HACKETT

1 Q. Please state your name and business address.

2 A. My name is Eric Hackett. My business address  
3 is 1221 West Idaho Street, Boise, Idaho 83702.

4 Q. By whom are you employed and in what capacity?

5 A. I am employed by Idaho Power Company ("Idaho  
6 Power" or "Company") as the Projects and Design Senior  
7 Manager.

8 Q. Please describe your educational background.

9 A. I graduated in 2003 from Boise State  
10 University, Boise, Idaho, receiving a Bachelor of Science  
11 Degree in Civil Engineering. I am a registered  
12 professional engineer in the state of Idaho. In 2010, I  
13 earned a Master of Business Administration from Boise State  
14 University.

15 Q. Please describe your work experience with  
16 Idaho Power.

17 A. From 2005 to 2007, I was employed as an  
18 engineer in Idaho Power's Transmission Engineering  
19 group. In 2007, I became a Project Manager leading  
20 transmission and distribution line and station  
21 infrastructure projects. In 2012 I was promoted to  
22 Engineering Leader where I managed the Cost and Controls  
23 group supporting project management. In 2015, I changed  
24 leadership roles and managed the Stations Engineering and  
25 Design group as an Engineering Leader. In 2018, I was

1 promoted to Senior Manager of Projects overseeing Project  
2 Management and Cost and Controls, which later became my  
3 current role of Senior Manager of Projects and Design in  
4 2021, adding Power Production Design and Project  
5 Management. In addition, I am currently leading a team of  
6 internal employees and consultants in development and  
7 evaluation of Idaho Power's Request for Proposals for Peak  
8 Capacity and Energy Resources.

9 Q. What is the purpose of your testimony in this  
10 proceeding?

11 A. The purpose of my testimony is to provide an  
12 overview of the competitive resource acquisition process  
13 undertaken to meet Idaho Power's identified capacity  
14 deficiency in 2024. First, I will provide an overview of  
15 the Request for Proposals ("RFP") process used to evaluate  
16 the various resources that competed to provide a capacity  
17 resource to help meet Idaho Power's peak electric energy  
18 needs in 2024. I will then explain how the resulting  
19 least-cost, least-risk capacity resources were selected  
20 through the fair and competitive RFP process.

21 Q. Have you prepared any exhibits?

22 A. Yes. Exhibit No. 1 is Idaho Power's 2022 All  
23 Source Request for Proposals (RFP) for Peak Capacity and  
24 Energy Resources issued on December 30, 2021 ("2022 RFP").  
25 Exhibit No. 2 includes the Proposal Entry Form that details

1 the information requested of respondents and necessary for  
2 Idaho Power's qualitative and quantitative evaluation.  
3 Exhibit No. 3 details the Key Product Specifications  
4 required for project proposals submitted in response to the  
5 RFP. Confidential Exhibit No. 4 presents the results of  
6 the project submittals evaluation. Confidential Exhibit  
7 Nos. 5 and 6 are the agreements that support the 2024  
8 resource acquisitions.

9 **I. THE DEVELOPMENT OF THE RFP**

10 Q. Why did Idaho Power initiate a competitive  
11 request for proposals or RFP process to acquire the 2024  
12 peak capacity and energy resources?

13 A. As explained in the direct testimony of  
14 Company witness Mr. Jared Ellsworth, in the spring of 2021,  
15 the Company first identified a capacity deficit beginning  
16 in 2023 following modifications to the load and resource  
17 balance being prepared as part of the Valmy Unit 2 exit  
18 analysis, as directed by Commission Order No. 34349. The  
19 capacity deficiencies subsequently increased during  
20 development of the 2021 IRP to 101 MW in 2023, 186 MW in  
21 2024, and 311 MW in 2025. In order to meet its obligation  
22 to reliably serve customer load in a least-cost, least-risk  
23 manner, a competitive solicitation for the acquisition of  
24 resources was conducted through an RFP.

25 The competitive RFP process allows the Company to

1 access the broader peak capacity and energy market to  
2 obtain the best resources for Idaho Power's customers,  
3 allowing for access to a spectrum of potential resources  
4 and developers. Use of a formal RFP process provides  
5 customers and regulatory agencies with the assurance that  
6 the resource selection process was competitive, all  
7 potential developers had an equal opportunity to  
8 participate, and that the best resource alternative was  
9 selected.

10 Q. Did Idaho Power engage a third-party to assist  
11 the Company with the RFP and bid evaluation process?

12 A. Yes. On May 12, 2021, Idaho Power executed a  
13 contract with Black & Veatch Management Consulting, LLC  
14 ("Black & Veatch"), to receive full-service comprehensive  
15 owner's engineering and oversight services to coordinate  
16 resource procurement efforts pertaining to the RFP as well  
17 as the preparation and issuance of the RFP. In addition,  
18 the Company leveraged Black & Veatch's experience in  
19 designing and administering the RFP evaluation processes to  
20 assist Idaho Power.

21 Q. Was this the same third-party that assisted  
22 with the RFP process to acquire the 2023 peak capacity  
23 resources subject to the Company's request in Case No. IPC-  
24 E-22-13?

25 A. Yes. The contract executed in May 2021

1 included the utilization of Black & Veatch's consulting  
2 expertise in developing the RFP requirements and requests,  
3 its exhibits and the issuance of both the 2021 All Source  
4 Request for Proposals ("RFP") for Peak Capacity and Energy  
5 Resources issued on June 30, 2021 ("2021 RFP"), and the  
6 2022 RFP. Black & Veatch provided scheduling, editing,  
7 process development, and the tools to conduct evaluations.  
8 Black & Veatch further assisted Idaho Power in the  
9 consolidation and integration of final evaluations prepared  
10 by Idaho Power subject matter experts, and overall  
11 weighting of individual factors and key categories that  
12 influence both quantitative and qualitative evaluation.

13 Finally, Black & Veatch administered the bid  
14 evaluation process, including proposal data processing,  
15 evaluation training, rating collection, score compilation,  
16 proposal ranking, and other necessary summary and reporting  
17 tasks. As part of this work, Black & Veatch supported  
18 responding to bidders' questions regarding the RFP content  
19 and Idaho Power evaluators' questions regarding evaluation  
20 processes, factors and criteria.

21 Q. What was the extent of Idaho Power personnel's  
22 involvement in the development of the RFP and the bid  
23 evaluation process?

24 A. Upon recognizing the urgency of the Company's  
25 capacity deficits in the years 2023, 2024, and 2025, Idaho

1 Power assembled an interdisciplinary team to develop and  
2 process the RFPs ("RFP evaluation team"). Black & Veatch  
3 was engaged to assist the RFP evaluation team, providing  
4 guidance and support of the RFP process. The RFP evaluation  
5 team, in consultation with Black & Veatch, developed  
6 detailed criteria and a methodology for evaluating both  
7 price and qualitative attributes of a proposed resource  
8 including the 57 factors which were identified in Exhibits  
9 A and B to the RFP, and required submittal by respondents  
10 through completion of the Proposal Entry Form. The Proposal  
11 Entry Form, included as Exhibit No. 2, is Excel based and  
12 identified the applicable inputs under the differing  
13 product types once selected from the Resource Type drop  
14 down menu. Subject matter experts within the RFP evaluation  
15 team, as well as independent subject matter experts within  
16 Idaho Power, were assigned those specific evaluation  
17 factors and criteria related to their knowledge of the  
18 factor subject matter.

19 Q. How was the detailed criteria and a  
20 methodology for evaluating both price and qualitative  
21 criteria determined?

22 A. The RFP evaluation team utilized knowledge  
23 gained during evaluation of the 2021 RFP responses, with  
24 continued reliance on Black & Veatch's consultation and  
25 experience, and expanded upon those factors necessary for a

1 robust evaluation of the projects submitted. The team  
2 identified the breadth and depth of the evaluations needed  
3 to support decision-making for large power supply  
4 commitments. Quantitative analysis was performed through  
5 production cost simulation and other costing tools to  
6 forecast the capital and operating cost impacts of the  
7 proposal over a future term. The evaluation of qualitative  
8 aspects included rating by subject matter experts the  
9 detailed qualitative factors that comprise the general  
10 categories of Project Feasibility, Project Capability,  
11 Counterparty Profile, and Community Stewardship.

12 Q. Did the Company notify the public of the  
13 intent to issue a formal RFP?

14 A. Yes. On December 10, 2021, Idaho Power  
15 released a public Notice of Intent to industry developers  
16 and media outlets noticing the Company's intent to release  
17 the RFP, which was also posted on Idaho Power's website.  
18 The Notice of Intent was also directly emailed to  
19 approximately 70 developers, comprised of developers  
20 currently in the Company's Generation Interconnection Queue  
21 as well as developers with whom Idaho Power had  
22 communicated during the 2021 RFP process.

23 Q. When were developer responses due?

24 A. Interested developers responded with an Intent  
25 to Bid by December 23, 2021. During the RFP solicitation,



1 Idaho Power received three questions from developers and  
2 responded accordingly. Ultimately, 41 developers responded  
3 to the Notice of Intent identifying approximately 52  
4 separate potential proposals and requesting to receive the  
5 RFP directly when released.

6 **II. THE REQUEST FOR PROPOSALS**

7 Q. Please describe the issuance of the RFP.

8 A. On December 30, 2021, the RFP evaluation team  
9 issued a formal request for competitive proposals for the  
10 acquisition of electric energy and capacity delivered from  
11 electric resources that employ certain qualifying  
12 technologies under varying ownership arrangements to help  
13 meet the 2024 capacity needs and required commercial  
14 operation by June 2024. The RFP, included as Exhibit No. 1  
15 to my testimony, set forth the process and procedure  
16 utilized to solicit and evaluate the proposals.

17 The RFP solicitation identified the purpose, key  
18 product specifications, electric interconnection  
19 requirements, proposal format, qualitative and quantitative  
20 evaluation criteria, technical specifications, and  
21 additional requirements necessary to submit a qualifying  
22 proposal. The submittal requirements provided the key  
23 information to assess both price and non-price attributes.  
24 Most importantly, the RFP solicitation focused on the  
25 importance of having a project in-service by June 2024.

1 The RFP was sent directly to the 41 developers, through the  
2 Zycus portal, who responded to the Notice of Intent.

3 Q. Please describe the products solicited  
4 through the RFP.

5 A. The products solicited through the RFP were  
6 renewables, such as solar photovoltaic ("PV"), wind or  
7 geothermal, energy storage projects, and renewables plus  
8 energy storage projects. In addition, the Company  
9 identified gas-fired resources that are convertible to  
10 hydrogen and demand response resources as eligible  
11 products. Idaho Power also accepted other products if they  
12 met the functionality criteria outlined in the RFP.  
13 Exhibit No. 3 to my testimony includes the key product  
14 specifications for each of the eligible products, including  
15 the ownership structure, term, first delivery date,  
16 resource status, design life, capacity requirement,  
17 interconnection options, delivery point, storage duration  
18 and cycles, and pricing, as outlined in the RFP.

19 Q. Were any revisions made to the products for  
20 which Idaho Power solicited in the 2022 RFP?

21 A. No. However, on April 13, 2022, the Company  
22 notified all prospective respondents of an addendum to the  
23 product table which was revised to clarify that respondents  
24 had the opportunity to submit proposals for a respondent-

1 owned battery energy storage resource type with a  
2 subsequent Battery Storage Agreement product type  
3 ("Addendum No. 7"). This was in addition to the battery  
4 energy storage resource type with a subsequent Build  
5 Transfer Agreement product type with Idaho Power ownership  
6 as initially identified in the product table. Column 10.a  
7 of Table 3 - Storage Products in the Key Product  
8 Specification Tables included as Exhibit No. 3 reflects the  
9 clarification.

10 Q. The Company's 2024 capacity deficiency was  
11 again identified as first occurring in summer, similar to  
12 the 2023 capacity deficiency. Did Idaho Power's RFP  
13 consider the timing of the resource availability when  
14 recommending accepted products?

15 A. Yes. The Company indicated in the RFP that  
16 respondents were encouraged to configure resources to  
17 maximize energy delivered during hours that are most  
18 valuable to Idaho Power. Exhibit D to the 2022 RFP  
19 provided as Exhibit No. 1 included information related to  
20 the most valuable hours. In addition, respondents were  
21 advised to review the Effective Load Carrying Capability  
22 ("ELCC") factors that the Company had forecasted consistent  
23 with the 2021 Integrated Resource Plan ("IRP") for various  
24 resource types as identified in Exhibit N to the 2022 RFP,

1 as the data was to be used to discount the capacity  
2 proposed by respondents during the quantitative evaluation  
3 process.

4 Q. Were potential respondents informed of the  
5 evaluation process used by the Company?

6 A. Yes. Section 7 of the 2022 RFP discussed  
7 the evaluation process Idaho Power used to rank proposals  
8 received. In addition, as I discussed earlier, the  
9 Proposal Entry Form, included as Exhibit No. 2 to my  
10 testimony, detailed the information required for submittal  
11 to enable Idaho Power's qualitative and quantitative  
12 evaluation of the projects.

13 Q. Did the Company perform any additional  
14 outreach to potential respondents regarding the RFP?

15 A. Yes. Idaho Power prepared a pre-bid  
16 presentation and, on January 20, 2022, made the recording  
17 available to all prospective respondents via the Zycus  
18 portal. The presentation detailed product requirements,  
19 interconnection, an evaluation process flowchart, bid fees,  
20 and a portal overview for respondents.

21 Q. In Case No. IPC-E-22-13, *In the Matter of*  
22 *Idaho Power Company's Application for a CPCN to Acquire*  
23 *Resources to be Online by 2023 to Secure Adequate and*  
24 *Reliable Service to its Customers*, the Commission issued

1 Order No. 35643 detailing its concerns regarding the  
2 robustness of the 2023 resource RFP process. Do you believe  
3 that the RFP process applied to acquire the resources at  
4 issue in this case adequately addresses the Commission's  
5 concerns?

6 A. Yes. In Order NO. 35643, the Commission  
7 expressed concern that the RFP process applied to acquire  
8 resources for 2023 was overly restrictive.<sup>1</sup> The RFP process  
9 presented in this case did not restrict bids based on  
10 resource type or ownership structure. That is, the RFP  
11 allowed bids for all commercially viable resource types as  
12 well as third-party ownership of those resources.

13 **III. EVALUATION OF THE RESPONDENT PROPOSALS**

14 Q. When were responses to the RFP due?

15 A. Original respondent proposals were due to  
16 Idaho Power via the Zycus portal on March 10, 2022, and  
17 April 19, 2022, following Addendum No. 7.

18 Q. How many proposals were received for  
19 consideration as a 2024 resource addition?

20 A. Idaho Power received 24 proposals from 12  
21 different developers spanning a variety of product types,  
22 including two benchmark resources from the Company's Power  
23 Supply department. The 24 proposals were made up of 18

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<sup>1</sup> Case No. IPC-E-22-13, Order No. 35643, pgs. 12-13.

1 different projects as some of the proposals were merely  
2 contract and pricing structure variations of the same  
3 resource type.

4 Q. Were the Idaho Power personnel that submitted  
5 the two benchmark resources part of the RFP evaluation  
6 team?

7 A. No. Idaho Power maintains a Separation of  
8 Functions Protocol ("Protocols") for resource procurement  
9 efforts that requires independent functioning of the RFP  
10 evaluation team members and the Power Supply personnel who  
11 submit benchmark resource proposals ("Internal Team"). The  
12 Protocols detail the separation of duties including the  
13 prohibition of sharing non-public information related to  
14 the competitive bidding procedures for the procurement of  
15 generation resources between the RFP evaluation team and  
16 the Internal Team.

17 Q. Did all 24 proposals meet the criteria of the  
18 RFP?

19 A. No. The evaluation process begins with a  
20 threshold screen to identify and remove proposals that are  
21 incomplete or do not comply with the basic requirements of  
22 the solicitation. One of the proposals was a material only  
23 proposal and was screened during the threshold screen as  
24 not meeting the solicitation criteria. The remaining 17  
25 projects (23 proposals) were moved forward in the

1 evaluation process for qualitative and quantitative  
2 evaluation and ranking.

3 **Initial Screen**

4 Q. Please provide an overview of the qualitative  
5 and quantitative evaluation and ranking process.

6 A. Confidential Exhibit No. 4 presents the  
7 evaluation process of the project submittals that remained  
8 following the threshold screen. Each project is identified  
9 as Project No. 1 through 17 in Table 1 of the exhibit. Once  
10 the threshold screen was completed, the qualitative and  
11 quantitative evaluations, which I will explain in more  
12 detail, were performed iteratively. The qualitative  
13 evaluation ranked the proposals based on project  
14 feasibility, project capability, counterparty profile, and  
15 community stewardship, with each category weighted to  
16 ensure the evaluation process is conducted without bias and  
17 yields results that are aligned to Idaho Power's resource  
18 needs. The quantitative evaluation ranked the proposals by  
19 cost.

20 Q. When did evaluation of the proposals begin?

21 A. Idaho Power began qualitative evaluation of  
22 the 17 proposals that made up the initial short list in  
23 March 2022 using the objective scoring methodology to  
24 reasonably evaluate the attributes of each bid. The  
25 qualitative evaluation used the 57 unique factors mentioned

1 earlier in my testimony for scoring, for which the rating  
2 criteria of each factor was determined before proposals  
3 were received and not changed thereafter. The Idaho Power  
4 subject matter expert performing the qualitative evaluation  
5 of all shortlist proposals performed their respective  
6 evaluation independent of price inputs.

7 Q. What is meant by reasonably evaluate?

8 A. With respect to qualitative evaluation,  
9 reasonably evaluate refers to the method of allowing  
10 qualitative evaluators to independently utilize their  
11 subject matter expertise while being constrained to follow  
12 the rating criteria guidance and be subject to calibration.  
13 The result is a reasonable balance between individual  
14 expertise and group consensus yielding reasonable  
15 evaluation results.

16 Q. Why would the subject matter experts perform  
17 the qualitative evaluation independent of the quantitative  
18 evaluation?

19 A. The independent qualitative evaluation of all  
20 initial shortlist proposals by subject matter experts  
21 ensures avoidance of a situation in which the qualitative  
22 evaluator becomes biased for or against a particular  
23 proposal due to its evaluated cost. Instead, the  
24 quantitative production cost model analysis was performed  
25 after the qualitative evaluation.



1 Q. Once the qualitative evaluations were  
2 completed by the subject matter experts, was this scoring  
3 used to exclusively select the winning proposals?

4 A. No. Upon completion of the qualitative  
5 evaluation of the initial short list, the scores were  
6 reviewed to ensure consistent application of scores and  
7 rating criteria. At this point in the evaluation,  
8 considering inflationary pressures on material and labor  
9 costs as well as continued supply chain issues, developers  
10 were provided the opportunity to submit revised pricing and  
11 any additional information they desired to clarify or  
12 support their proposal. This information was used to re-  
13 score and calibrate the proposal rankings. A review of the  
14 relative pricing of the various proposals was also  
15 performed at this time resulting in the final short list of  
16 proposals. The Company believes this internal evaluation  
17 with prescribed criteria serves the objective of  
18 identifying proposals that fit the needs specified in the  
19 RFP. Idaho Power notified those projects that did not  
20 progress to the final short list in June/July 2022.

21 **Final Short List**

22 Q. What were the results of the final short list?

23 A. Five project proposals made the final short  
24 list, Project Nos. 2, 7, 8, 9 and 10 listed in Table 3 of  
25 Confidential Exhibit No. 4.

1           Q.       Please describe the elimination of the 12  
2 projects from the initial short list.

3           A.       The qualitative evaluation allows for the  
4 relative ranking of the initial short list projects to  
5 better identify those projects that best meet the Company's  
6 resource needs. To further refine those projects that would  
7 move to the final short list, the RFP evaluation team  
8 performed a quantitative evaluation comparing the relative  
9 price components through indicative AURORA scenarios, which  
10 allowed for the use of a consistent common evaluation tool  
11 with consistent common assumptions in that tool, for  
12 reasonable evaluation results. Using the most recent load  
13 forecast at the time, the RFP evaluation team used AURORA's  
14 long-term capacity expansion ("LTCE") modeling capability  
15 to develop the least-cost, least-risk portfolio for meeting  
16 the 2024 capacity deficiency. Under the LTCE modeling  
17 approach, the levelized cost of capacity ("LCOC") of all 17  
18 projects are input into AURORA as potential resource  
19 additions, along with their project specific operating  
20 characteristics. The LTCE model optimizes these potential  
21 resource selections based on the performance of each  
22 resource within Idaho Power's zone, optimizing for the cost  
23 function while meeting the Company's identified capacity  
24 deficiency.

25           Q.       How is the LCOC determined?

1           A.       The LCOC is the conversion of all fixed costs  
2 associated with the separate technologies of each project,  
3 including capital costs, depreciation expense, tax expense,  
4 financing costs including both the return on Company-owned  
5 assets or the imputed debt cost associated with a PPA,  
6 operations and maintenance expenses, and property taxes and  
7 insurance, to an equivalent, comparable value. Because the  
8 resources have varying economic lives, the annual  
9 depreciation of capital costs is based on apportioning the  
10 capital costs over the entire economic life. The costs are  
11 expressed in terms of kW of nameplate capacity.

12           Q.       Please explain imputed debt costs associated  
13 with a PPA.

14           A.       Idaho Power competes with other companies in  
15 the capital markets, to obtain debt and equity financing  
16 necessary to operate its business and fund capital  
17 projects. In seeking to access capital, one of the major  
18 factors banks, investors, investment analysts, and lenders  
19 consider is the Company's overall financial profile,  
20 including the strength of its balance sheet. Credit rating  
21 agencies assess the financial strength of Idaho Power and  
22 provide ratings that act as a barometer to balance sheet  
23 strength among other things. While agencies may look at  
24 imputed debt differently, they evaluate future contractual  
25 obligations related to long-term PPAs as they consider

1 future debt obligations of issuers during their ongoing  
2 monitoring of credit quality.

3           That imputation is understandable as the third-party  
4 supplier is ultimately leveraging Idaho Power's balance  
5 sheet to develop its project, by using the PPA and  
6 underlying long-term debt-like obligation and payment  
7 stream from the Company as collateral, while at the same  
8 time diminishing Idaho Power's credit profile and financial  
9 strength. Credit rating agencies account for this  
10 transferred risk as a fixed debt obligation of the utility  
11 and impute this risk to the utility's balance sheet, costs  
12 that are ultimately borne by customers through higher costs  
13 of capital. When determining the LCOC of PPAs, Idaho Power  
14 adds the imputed debt as a financing cost associated with  
15 the project.

16           Q.       What were the results of the quantitative  
17 evaluation of the final short list projects performed  
18 through indicative AURORA scenarios?

19           A.       The indicative AURORA modeling scenarios  
20 consistently selected Project Nos. 7 and 8 as the resource  
21 additions resulting in a least-cost, least-risk portfolio  
22 for meeting the identified 2024 capacity deficiency. To  
23 ensure a more robust final short list for negotiating best  
24 and final offers and to begin contract negotiations, Idaho  
25 Power selected the three next most cost-effective projects

1 to move forward to the final short list as well, Project  
2 Nos. 2, 9 and 10.

3 Q. Was the comparison of the relative price  
4 components the only screen performed on the initial short  
5 list projects?

6 A. No. In addition to price, it was determined  
7 that Project Nos. 4, 5, 6, and 11 had no available  
8 transmission capacity which also prevented the projects  
9 from moving to the final short list. Similarly, further  
10 investigation into Project No. 1 revealed deliverability  
11 concerns for meeting the June 2024 commercial operation  
12 date and therefore did not move to the final short list.  
13 Finally, though still feasible projects, it is worth noting  
14 that based on the technologies proposed, Project Nos. 12,  
15 13, 14, and 15, were not cost-effective options because of  
16 the limited capacity benefit of the energy storage or  
17 surplus only availability of the energy storage.

18 Q. What was the next step of the evaluation  
19 process once the final short list was established?

20 A. Following establishment of the final short  
21 list, the RFP evaluation team provided another opportunity  
22 for developers to update and clarify their pricing  
23 information, particularly considering the Inflation  
24 Reduction Act of 2022 ("2022 IRA"), signed into law on  
25 August 16, 2022, which had the potential to lower proposal

1 pricing and the resulting LCOC.

2 Q. Why did the Company believe the 2022 IRA would  
3 impact the pricing of the proposals?

4 A. The 2022 IRA provides for, among other things,  
5 numerous renewable energy tax credits, for example  
6 extension of the current investment tax credits ("ITC") and  
7 production tax credits ("PTC"), a new ITC for standalone  
8 energy storage, application of the PTC to solar, transition  
9 to a technology-neutral ITC and PTC after 2024, and creates  
10 a transferability option that allows credits to be sold to  
11 an unrelated taxpayer. The 2022 IRA modifies the  
12 calculation of most of the energy tax credits by  
13 introducing the concept of a "base credit" (e.g., 6 percent  
14 ITC) and a "bonus credit" (e.g., an additional 24 percent  
15 ITC) if certain wage and apprenticeship requirements are  
16 met in the construction and ongoing maintenance of the  
17 renewable energy facilities.

18 Q. Did all five shortlist projects listed in  
19 Table 3 of Confidential Exhibit No. 4 provide updated  
20 pricing with the impacts of the 2022 IRA impact?

21 A. Yes, with the exception of one project,  
22 Project No. 7. Prior to providing updated pricing, the  
23 developer of Project No. 7 notified the RFP evaluation team  
24 that they were withdrawing the project from evaluation as a  
25 2024 resource due to site control concerns. It is also

1 worth noting that while the net change in the LCOC of the  
2 final shortlist projects was a reduction in costs,  
3 developers indicated that continued supply chain issues and  
4 inflationary pressures on material and labor costs offset a  
5 portion of the benefits associated with the 2022 IRA.

6 Q. Did the RFP evaluation team refresh the  
7 quantitative evaluation with the revised LCOC for the four  
8 remaining final short list projects?

9 A. Yes. Using the updated LCOC inputs in AURORA,  
10 the LTCE analysis was performed again for Project Nos. 2,  
11 8, 9, and 10. Similar to the initial LTCE analysis, Project  
12 No. 8 was consistently selected as the most cost-effective  
13 resource for meeting the 2024 capacity deficiency.

14 Q. Did the addition of the cost of imputed debt  
15 in the LCOC calculation impact the ranking of the relative  
16 price components of the projects?

17 A. No. The inclusion of imputed debt did not  
18 change the selection of Project No. 8 as the most cost-  
19 effective resource.

20 **IV. PROJECT NECESSARY TO FILL 2024 CAPACITY DEFICIENCY**

21 Q. Please describe Project No. 8.

22 A. Project No. 8 envisioned a 25-year PPA  
23 associated with a 100 MW solar PV facility that supplies  
24 energy to an Idaho Power-owned energy storage facility, 20  
25 MW of battery storage.

1 Q. Will the 100 MW solar PV plus 20 MW energy  
2 storage project be sufficient to meet Idaho Power's  
3 capacity need in 2024?

4 A. No. While the standalone 100 MW solar PV plus  
5 20 MW energy storage project was consistently selected as  
6 the most cost-effective resource for meeting the 2024  
7 capacity deficiency as part of the initial LTCE analysis  
8 and again for the LTCE analysis performed with the final  
9 short list projects, between the time when the refreshed  
10 LTCE analysis was performed and when contract negotiations  
11 were to begin, the 2024 capacity need had increased. As  
12 detailed in the direct testimony of Mr. Ellsworth, the  
13 Company's load and resource balance remains very fluid  
14 during the near-term resource decision-making phase, driven  
15 in part by continued high load growth. To account for the  
16 increased 2024 capacity deficiency, when Idaho Power  
17 commenced contract negotiations for Project No. 8, the  
18 Company inquired about the feasibility of an increase to  
19 the proposed 20 MW energy storage system. The developer  
20 confirmed the battery storage pricing per kW could be  
21 maintained, and an increased system installed, for up to 60  
22 MW of storage. Project No. 8 became a 100 MW solar PV plus  
23 60 MW energy storage project.

24 Q. Did the increase in the battery storage  
25 capacity change the economics of the project?



1           A.       No. Because the pricing of the battery storage  
2 on a per kW basis remained nearly the same, the increased  
3 capacity would not materially change the LCOC or the  
4 resulting LTCE analysis.

5           Q.       Why is it that the other final short list  
6 projects have a lower energy storage cost but are not  
7 selected as a more cost-effective resource addition?

8           A.       Although the costs associated with the battery  
9 storage component of Project No. 8 are higher than other  
10 projects on the final short list, the PPA costs are  
11 significantly lower. As a potential resource addition, the  
12 solar PV is paired with the battery storage in AURORA. The  
13 continued selection by AURORA of the combined solar PV and  
14 battery storage in the LTCE analysis indicates the low  
15 solar PPA price of Project No. 8 is contributing to the  
16 value the project provides as compared to the other final  
17 short list projects. In addition to being a lower cost  
18 resource, when compared to standalone battery storage  
19 systems, the combined solar PV plus energy storage of  
20 Project No. 8 better meets the Company's capacity needs,  
21 resulting in a higher ELCC than would exist as a standalone  
22 energy storage system.

23       **Power Purchase Agreement**

24           Q.       You indicated Project No. 8 consists of a 25-  
25 year PPA associated with a 100 MW solar PV facility

1 combined with a 60 MW energy storage facility. Has the  
2 Company executed the PPA?

3 A. Yes. On January 20, 2023, Idaho Power and  
4 Franklin Solar LLC ("Franklin Solar") executed a 25-year  
5 PPA. Under the terms of the PPA, Franklin Solar will  
6 construct, own, operate and maintain a 100 MW solar PV  
7 facility located in Twin Falls County, Idaho, supplying the  
8 output to Idaho Power's system. An executed copy of the PPA  
9 is included as Confidential Exhibit No. 5 to my testimony.

10 Q. Confidential Exhibit No. 4 identifies Project  
11 No. 8 as Duke Energy Renewables, LLC, an indirect wholly-  
12 owned subsidiary of Duke Energy Corporation ("Duke Energy  
13 Renewables"). What is the relationship between Duke Energy  
14 Renewables and Franklin Solar?

15 A. Duke Energy Renewables is the indirect parent  
16 entity of Franklin Solar. The direct parent entity of  
17 Franklin Solar is Duke Energy Renewables Solar, LLC ("Duke  
18 Energy Solar").

19 Q. Please provide an overview of the PPA between  
20 Idaho Power and Franklin Solar.

21 A. The PPA contains non-levelized, fixed pricing  
22 that escalates at 2.0 percent annually during the term.  
23 Exhibit 5 to the PPA sets forth the Contract Price for  
24 Contract Years 1 through 25 on a dollars per megawatt-hour  
25 ("MWh") basis. The PPA is similar in many ways to the

1 numerous energy sales agreements approved by the Commission  
2 pursuant to the Company's obligations under PURPA, but also  
3 contains additional other terms and conditions consistent  
4 with industry standard, non-PURPA power purchase agreements  
5 including pricing, security, and other terms of service.

6 Q. Does the PPA provide for any assurances or  
7 guarantees related to the commercial operation date of June  
8 1, 2024, and ongoing operation of the solar facility?

9 A. Yes. Under Section 1.59, the PPA provides for  
10 a Guaranteed Commercial Operation Date, which is 180 days  
11 after the Scheduled Commercial Operation Date of June 1,  
12 2024. Section 9 of the PPA contains provisions requiring  
13 the Seller to post and maintain security, both Project  
14 Development Security and Default Security. A Project  
15 Development Security in the amount of \$90 per kW of  
16 Nameplate Capacity Rating must be in place within 30 days  
17 of a final order of the Commission approving the PPA and  
18 will remain in place to ensure the project meets its  
19 Commercial Operation Date. For the first 10 contract years,  
20 a Default Security in the amount of \$45 per kW of Nameplate  
21 Capacity Rating must be in place at the Commercial  
22 Operation Date, after which the required Default Security  
23 reduces to \$35 per kW of Nameplate Capacity Rating and will  
24 be maintained through the entire term of the PPA. Default  
25 Security may be used for any Deficit Damages if the project

1 is brought online at less than the Expected Nameplate  
2 Capacity or for any other damages Idaho Power suffers if  
3 the PPA is terminated because of the Seller's default.

4 Q. Does the PPA contain any performance  
5 guarantees?

6 A. Yes. Section 7.12 of the PPA contains a  
7 performance requirement in the form of an Output Guarantee.  
8 Under the Output Guarantee, the Seller is obligated to  
9 deliver 90 percent of the Estimated Monthly Output of the  
10 Facility on a monthly basis. The PPA allows the Seller an  
11 adjustment of Estimated Monthly Net Output Amounts by the  
12 25th day of the preceding month. If the project delivers  
13 less than the Output Guarantee during any month, the Seller  
14 must pay the Output Shortfall for that month multiplied by  
15 Idaho Power's Cost to Cover as liquidated damages. If the  
16 delivered Net Output is equal to or greater than the Output  
17 Guarantee, then the Seller is deemed to have satisfied the  
18 Output Guarantee.

19 In addition, Section 7 of the Agreement contains  
20 standard provisions for operation and control of the  
21 project. These include such things as planned outages,  
22 forced outages, and maintenance outages, as well as  
23 scheduling, forecasting, generator output limit control  
24 ("GOLC"), and metering. For forecasting, the PPA provides  
25 the same allocated portion of the total cost of Idaho

1 Power's Solar Energy Production Forecast model that is used  
2 for all solar projects that are under contract to provide  
3 energy to Idaho Power.

4 Q. Will Idaho Power take ownership of any Green  
5 Tags or Environmental Attributes associated with the  
6 Facility?

7 A. Yes. Under the PPA, Idaho Power will own 100  
8 percent of the Green Tags and Environmental Attributes  
9 associated with the facility.

10 Q. When will the PPA become effective?

11 A. Section 3.1.1 provides that the PPA will not  
12 become effective unless the Commission has approved all of  
13 the PPA's terms and provisions and declared that all  
14 payments the Company makes to Seller for purchases of  
15 energy will be allowed as prudently incurred expenses for  
16 ratemaking purposes. The obligation of Idaho Power to  
17 purchase energy under the PPA will not become effective  
18 should it be disapproved by either the Commission or the  
19 Public Utility Commission of Oregon. This section also  
20 provides that subsequent to execution of the PPA, Idaho  
21 Power will seek a final order regarding approval or  
22 rejection of the Agreement from the Commission by February  
23 17, 2023, and that if Commission approval is not obtained  
24 by August 17, 2023, the Scheduled Commercial Operation Date  
25 of June 1, 2024, and Guaranteed Commercial Operation Date,

1 which 180 days after, may be extended on a day-for-day  
2 basis until approval is obtained. Should Commission  
3 approval not be obtained by February 17, 2024, then the  
4 Seller has the right to terminate the Agreement.

5 **Energy Storage**

6 Q. Has Idaho Power executed an agreement for the  
7 60 MW energy storage component of the project?

8 A. Yes. Concurrent with execution of the PPA, on  
9 January 20, 2023, the Company executed a Build Transfer  
10 Agreement with Duke Energy Solar, for the purchase of a  
11 Battery Energy Storage System ("BESS"), co-located with the  
12 Franklin Solar 100 MW solar PV facility in Twin Falls  
13 County, Idaho, providing for a minimum capacity of 60 MW.  
14 As described below, the Build Transfer Agreement ("BTA") is  
15 structured as a sale by Duke Energy Solar to the Company at  
16 mechanical completion of the equity interests in Franklin  
17 Battery Storage, LLC ("Franklin Storage"). Franklin  
18 Storage is developing and will construct the BESS. The BTA  
19 is included as Confidential Exhibit No. 6.

20 Q. Please explain the Build Transfer Agreement  
21 ("BTA").

22 A. The BTA provides for the transfer to Idaho  
23 Power from Duke Energy Solar of 100 percent of the equity  
24 interests in Franklin Storage once mechanical completion is  
25 reached. It requires that the project must achieve

1 mechanical completion, that is, the project has been  
2 installed in accordance with the contract documents, is  
3 mechanically, structurally and electrically sound, and is  
4 ready for initial start-up, adjustment and testing, by the  
5 Guaranteed Mechanical Completion Date of April 7, 2024  
6 (subject to extension under certain circumstances). The  
7 Guaranteed Substantial Completion date is June 1, 2024  
8 (subject to extension under certain circumstances), and  
9 requires the project to be commercially operational.  
10 Failure to meet the Guaranteed Mechanical Completion Date  
11 entitles Idaho Power to liquidated damages which are  
12 subject to reimbursement if the Guaranteed Substantial  
13 Completion Date is met.

14 Q. Are there any additional fundamental  
15 provisions to note?

16 A. Yes. In addition to the purchase and sale and  
17 specific BESS provisions, the BTA provides for, among  
18 others, required credit support, Commission approval  
19 provisions, limitation of liability, base purchase price  
20 terms, and ITC terms to ensure the project is constructed  
21 to maximize tax credit benefits.

22 Q. Will there be any additional contracts  
23 required for the 60 MW energy storage project?

24 A. Yes. In addition to the BTA, Idaho Power will  
25 enter into a Shared Facilities Agreement and a Long-Term

1 Services Agreement for O&M services performed for the  
2 energy storage project following commercial operation of  
3 the project. Pursuant to the Build Transfer Agreement,  
4 execution of the remaining agreements is anticipated to be  
5 complete by the closing date.

6 Q. Are there additional benefits associated with  
7 the 100 MW solar PV facility combined with a 60 MW energy  
8 storage facility that you have not yet discussed?

9 A. Yes. In addition to the project being the most  
10 cost-effective resource selected through the LTCE analyses,  
11 and being able to meet the critical in-service date, having  
12 contracted with Duke Energy for PPA's in the past provided  
13 for increased contract negotiation efficiencies.  
14 Furthermore, the Franklin Solar site was already under  
15 development, reducing the risk associated with maximizing  
16 the 2022 IRA benefits, which for maximum ITCs required  
17 construction to begin prior to January 30, 2023. Finally,  
18 the project provides diversification in battery storage  
19 suppliers, reducing the risk associated with relying on  
20 only one manufacturer for both the 2023 and 2024 battery  
21 storage resources.

22 Q. Idaho Power's request in this case is for a  
23 CPCN for 72 MW of battery storage resources. Please  
24 reconcile the difference between the 60 MW of battery  
25 storage resulting from the BTA with Duke Solar and the 72



1 MW of battery storage for which the Company is requesting a  
2 CPCN.

3           A.       As I mentioned earlier, and as discussed in  
4 detail in the Direct Testimony of Mr. Ellsworth, the  
5 Company's load and resource balance remains very fluid  
6 during the near-term resource decision making phase, driven  
7 in part by continued high load growth. During contract  
8 negotiations for the 100 MW solar PV facility combined with  
9 a 60 MW energy storage facility, the load and resource  
10 balance was refreshed again as part of preparation of the  
11 2023 IRP, and it was determined that, even with the  
12 combined 100 MW solar PV facility and 60 MW energy storage  
13 facility, a 7 MW capacity shortfall still existed in 2024.  
14 Because Duke Energy had already moved forward with  
15 procurement of 60 MW of energy storage as part of the  
16 agreement, the RFP evaluation team contacted the next most  
17 cost-effective project identified to meet the 2024 capacity  
18 deficit, Project No 10, one of the Idaho Power battery  
19 storage benchmark resources. Through discussions with the  
20 project submittal contact in Company's Power Supply  
21 department, it was determined Idaho Power could  
22 economically and efficiently add 12 MW of battery storage  
23 at the Hemingway substation, the site for which 80 MW of  
24 battery storage is being installed to meet the 2023  
25 capacity deficiency. The 12 MW addition would not require

1 infrastructure upgrades and would also ensure maximum ITC  
2 benefits as installation could begin timely. The resulting  
3 LCOC is lower than any remaining final short list projects.

4 Q. Has the Company entered into a contract for  
5 the 12 MW of battery storage to be located at the Hemingway  
6 site?

7 A. No. Idaho Power's intent is to add the 12 MW  
8 BESS to the contract executed with Powin Energy Corporation  
9 ("Powin") on February 28, 2022, the contract in place for  
10 the 2023 energy storage resources, through a change order.  
11 Or, in the alternative, use a different supplier the  
12 Company has available.

13 Q. Idaho Power indicated in the Application the  
14 Company is not requesting binding ratemaking treatment for  
15 investments in the 72 MW battery storage facilities in this  
16 case. Does the Company have an estimate of the costs  
17 associated with the energy storage projects?

18 A. Yes. The BTA purchase price encompasses all  
19 costs associated with the construction and installation of  
20 the 60 MW BESS for equal to the Purchase Price set forth in  
21 the BTA included as Confidential Exhibit No. 6. Although a  
22 change order has not been executed for the 12 MW Hemingway  
23 BESS, the Company estimates project costs of \$ [REDACTED],  
24 for a total project cost associated with the 72 MW battery  
25 storage of an estimated \$ [REDACTED].

1 Q. Does Idaho Power believe the procurement  
2 process has determined the least-cost, least-risk resources  
3 to meet the 2024 capacity deficiency?

4 A. Yes. Through the fair and competitive 2022  
5 RFP process, Idaho Power received 17 eligible project  
6 submittals, comprising 23 different proposals, from 11  
7 developers as potential for meeting the 2024 capacity  
8 deficiency. The RFP did not restrict ownership structure or  
9 resources. Through qualitative and quantitative  
10 evaluations, the RFP evaluation team narrowed the project  
11 submittals to a final short list, and ultimately the  
12 identification of a combination of two projects that  
13 resulted in the acquisition of least-cost, least-risk  
14 resources. These projects are necessary and required to  
15 timely meet the Company's resource needs and continue to  
16 provide reliable and adequate service to Idaho Power's  
17 customers starting in the summer of 2024 and into the  
18 future.

19 **V. CONCLUSION**

20 Q. Please summarize your testimony.

21 A. Idaho Power initiated a competitive RFP  
22 process to provide a capacity resource to help meet the  
23 Company's peak electric energy needs in 2024, including an  
24 objective scoring methodology used to reasonably evaluate  
25 various competing resources. The capacity resources

1 selected through the fair and competitive procurement  
2 process resulted in a 100 MW solar PV plus 60 MW energy  
3 storage project, consisting of a 25-year PPA for a 100 MW  
4 solar PV facility that supplies energy to the Company's  
5 system combined with an Idaho Power-owned 60 MW battery  
6 storage facility. In addition, the fluid load and resource  
7 balance required a second capacity resource: an Idaho  
8 Power-owned 12 MW battery storage facility, which was also  
9 procured through the Company's robust competitive bidding  
10 process. The combined projects provide for the least-cost  
11 and least-risk resources necessary for meeting the  
12 Company's 2024 capacity deficiency.

13 Q. Does this conclude your testimony?

14 A. Yes.

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**DECLARATION OF ERIC HACKETT**

I, Eric Hackett, declare under penalty of perjury under the laws of the state of Idaho:

1. My name is Eric Hackett. I am employed by Idaho Power Company as the Projects and Design Senior Manager.

2. On behalf of Idaho Power, I present this pre-filed direct testimony and Exhibit Nos. 1 through 3 and Confidential Exhibit Nos. 4 through 6 in this matter.

3. To the best of my knowledge, my pre-filed direct testimony and exhibits are true and accurate.

I hereby declare that the above statement is true to the best of my knowledge and belief, and that I understand it is made for use as evidence before the Idaho Public Utilities Commission and is subject to penalty for perjury.

SIGNED this 17<sup>th</sup> day of February 2023, at Boise, Idaho.

Signed:



**BEFORE THE  
IDAHO PUBLIC UTILITIES COMMISSION**

**CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**HACKETT, DI  
TESTIMONY**

**EXHIBIT NO. 1**

# 2022

## All Source Request for Proposals (RFP)

### FOR PEAK CAPACITY AND ENERGY RESOURCES

Zycus Sourcing Event #1312683354  
RFP Issued: December 30, 2021  
REP Response: March 10, 2022 | 4:00 p.m. Mountain Time

Idaho Power Company  
P.O. Box 70  
Boise, ID USA 83707

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# 1. Disclaimer

The information contained in this Request for Proposals (RFP) is presented to assist interested parties in deciding whether or not to submit a proposal. Idaho Power Company (IPC), an operating company subsidiary of IDACORP, Inc., is issuing this RFP to solicit formal proposals from qualified companies (each a Respondent) and does not represent this information to be comprehensive or to contain all of the information that a Respondent may need to consider in order to submit a proposal. None of IPC, its affiliates, or their respective employees, directors, officers, customers, agents and consultants makes, or will be deemed to have made, any current or future representation, promise or warranty, express or implied, as to the accuracy, reliability or completeness of the information contained herein, or in any document or information made available to a Respondent, whether or not the aforementioned parties knew or should have known of any errors or omissions, or were responsible for their inclusion in, or omission from, this RFP.

No part of this RFP and no part of any subsequent correspondence by IPC, its affiliates, or their respective employees, directors, officers, customers, agents or consultants shall be taken as providing legal, financial or other advice or as establishing a contract or contractual obligation. IPC reserves the right to request from Respondent information that is not explicitly detailed in this document, obtain clarification from Respondents concerning proposals, conduct contract development and other discussions with selected Respondents, and conduct discussions with members of the evaluation team and other support resources as described in this RFP. The requirements specified in this RFP reflect those presently known. IPC reserves the right to vary, in detail, the requirements and/or to issue addenda to the RFP. In the event it becomes necessary to revise any part of the RFP, addenda will be provided to Respondents included in the current and applicable stage of the RFP.

IPC will, in its sole discretion and without limitation, evaluate proposals and proceed in the manner IPC deems appropriate. IPC reserves the right to reject any and all, or portions of, any proposal submitted by Respondents for failure to meet any criteria set forth in this RFP or otherwise, to make an independent assessment of viability of submissions, and to accept proposals other than the lowest cost proposal.

This RFP has been prepared solely to solicit proposals and is not a contract offer or a contract. This RFP is not binding on IPC. The only document that will be binding on IPC is an agreement duly executed by IPC and the successful Respondent (if any) after the completion of the evaluation process and the award and negotiation of an agreement. IPC reserves the right to reject any and all proposals submitted by Respondents. The issuance of this RFP does not obligate IPC to purchase any product or services offered by Respondent or any other entity. Furthermore, IPC may choose, at its sole discretion, to abandon the RFP process in its entirety. Respondents agree that they submit proposals without recourse against IPC, IDACORP Inc., any of IDACORP Inc.'s affiliates, or any of their respective employees, agents, officers, or directors for failure to accept an offer for any reason. IPC also may decline to enter into any agreement with any Respondent, terminate negotiations with any Respondent or abandon the RFP process in its entirety at any time, for any reason and without notice thereof. Respondents that submit proposals agree to do so without legal recourse against IPC, its affiliates, or their respective employees, directors, officers, customers, agents or consultants for rejection of their proposals or for failure to execute an agreement for any reason. IPC and its affiliates shall not be liable to any Respondent or other party in law or equity for any reason whatsoever for any acts or omissions arising out of or in connection with this RFP. Respondent shall conform in all material respects to all applicable laws, ordinances, rules, and regulations and nothing in this RFP shall be construed to require IPC or Respondent to act in a manner contrary to law. Except as otherwise provided in the rules and orders of the state of Idaho and Oregon Public Utilities

Commissions (the Commission or Commission's), by submitting its proposal, a Respondent waives any right to challenge any valuation by IPC of its proposal. Respondent whose proposal may be selected in response to this RFP acknowledges that it assumes full legal responsibility for the accuracy, validity, and legality of the work provided in conformance with this RFP. By submitting its proposal, a Respondent waives any right to challenge any determination of IPC to select or reject its proposal. IPC reserves the right to accept the proposal in whole or in part, and to award to more than one Respondent. Furthermore, Respondent understands that any "award" by IPC does not obligate IPC in any way. IPC will not be obligated to any part unless and until IPC executes a definitive agreement between the parties.

Respondent will absorb all costs incurred in responding to this RFP, including without limitation, costs related to the preparation and presentation of its response, supplemental responses, and negotiation and documentation of agreements. All materials submitted by the Respondent immediately become the property of IPC. Any exception will require written agreement by both parties prior to the time of submission.

In responding to this RFP, Respondent shall adhere to best business and ethical practices. Respondent shall adhere to IPC's [Supplier Code of Conduct](#), available at [idahopower.com](http://idahopower.com).

Respondent is specifically notified that failure to comply with any part of this RFP may result in disqualification of the proposal, at IPC's sole discretion.

## 2. Purpose

### 2.1. BACKGROUND

IDACORP, Inc. is a holding company formed in 1998. Comprised of regulated and non-regulated businesses, its origins lie with Idaho Power, a regulated electric utility that began operations in 1916. Today, IPC is the largest regulated electric utility in the state of Idaho and IDACORP's chief subsidiary. IPC serves over 600,000 residential, business, agricultural, and industrial customers. The company's service area covers approximately 24,000 square miles, including portions of eastern Oregon. Learn more about Idaho Power at [idahopower.com](http://idahopower.com).

IPC currently serves its customers by supplying low-cost, reliable, and clean energy. Affordable, clean hydropower is the largest source of energy for customers. Power generation comes from a diverse set of resources that continues to meet a growing demand. For a more detailed description of current generation resources, please visit: [idahopower.com/energy-environment/energy/energy-sources/](http://idahopower.com/energy-environment/energy/energy-sources/).

IPC's service territory continues to experience customer growth and increasing demand (load) for electricity. IPC anticipates sustained load growth that will require the procurement of new resources to meet peak summer demand to maintain system reliability. Additionally, Idaho Power is interested in the procurement of potential economic energy resources, as detailed in the company's 2021 *Integrated Resource Plan* (IRP) results, to supplement the company's existing portfolio of resources. The addition of new resources is critical to ensure IPC can continue to reliably meet the growing pressures on its electrical system and serve its customers. The 2021 IRP is the basis for the resource requests in this solicitation.

### 2.2. THE SOLICITATION

IPC is issuing this RFP to solicit formal proposals from Respondents for electric energy and capacity delivered from electric resources that employ certain qualifying technologies under certain ownership arrangements (Products) to help meet IPC's identified capacity needs of 85 megawatts (MW) in 2024 and an incremental 115 MW in 2025. The eligible types of Products are described further in Section 3 of this RFP. Details on the proposal submission process and the proposal evaluation process are also described further in this RFP.

Evaluation of proposals will be performed by a special team of IPC staff and retained consultants with relevant subject matter expertise (Evaluation Team). Proposals may be submitted by a separate team of IPC staff and retained consultants (Internal Team). The Evaluation Team will treat the Internal Team as a Respondent. Any proposal from the Internal Team will be subject by the Evaluation Team to the same requirements, evaluation methodology, and other standards specified in this RFP for a proposal from any Respondent. Furthermore, the Evaluation Team and the Internal Team must comply with IPC's Separation of Functions Protocol to ensure the Evaluation Team functions independently from the Internal team, does not provide access to any non-public information or undue preference to the Internal Team, and provides the Internal Team and Respondents equal access to non-public information related to the competitive bidding process for new generation resource procurement.

The process of issuing and responding to this RFP, evaluation and selection of proposals, and the negotiation and approval of the agreement(s) is known as the solicitation (Solicitation). Respondents who are interested in participating in the Solicitation and submitting a proposal must first register via the third-party solicitation

portal, Zycus, further described in Section 2.5 of this RFP. This RFP sets forth the terms and conditions by which IPC will perform the Solicitation. Respondent agrees to be bound by all the terms, conditions, and other provisions of this RFP and any addenda to it that may be issued by IPC. This RFP governs the Solicitation and supersedes any other written or oral form of communication between Respondents and IPC concerning the Solicitation.

### **2.3. REGULATORY CONTEXT**

The terms and conditions and effectiveness of any agreement will ultimately be subject to the Commissions' approval. This could also include, but is not limited to, Commission approval of a certificate of public convenience and necessity (CPCN) application from IPC. IPC reserves the right to: 1) inform the Commission that IPC could not reach agreement with the Respondent of a selected resource; 2) request Commission approval of any agreements it enters into with successful Respondents (e.g., CPCN applications); and 3) to terminate any agreement if IPC fails to receive Commission approval of submitted agreements or applications. Respondent shall provide any and all information and documentation reasonably requested by IPC to support such applications and requests.

### **2.4. CONFIDENTIALITY**

Respondent acknowledges and agrees that all information obtained or produced in relation to this RFP is the sole property of IPC and shall not be released or disclosed by Respondent to any person or entity for any purpose other than providing a proposal to IPC, without the express written consent of IPC. Respondent agrees not to make any public comments or disclosures, including statements made for advertising purposes, regarding this RFP to the media or any other party without prior written consent of IPC. If Respondent receives any inquiries regarding this RFP from the media or any other party, said inquiries shall be forwarded to IPC.

Respondents shall specifically designate and clearly label any and all material(s) or portions thereof, contained in their proposals, that they deem to contain proprietary information as "CONFIDENTIAL". Nonetheless, IPC reserves the right to release all proposals to its affiliates and such affiliates' agents, advisors, and consultants, for purposes of proposal evaluation. IPC will advise each agent, advisor, or consultant that receives such claimed confidential information of its obligations to protect such information. In addition, all information, regardless of its confidential or proprietary nature, will be subject to review by the Commission and other governmental authorities and courts with jurisdiction, and may be subject to legal discovery. It is not IPC's intent to enter into any separate confidentiality, non-disclosure, or similar agreements as a condition to receiving a Respondent's proposal. However, if and when a proposal is advanced to the Initial Shortlist phase of this RFP, the Respondent must execute a Mutual Nondisclosure & Confidentiality Agreement (Confidentiality Agreement) with IPC in advance of further discussions with, and evaluation of, any such Respondent proposal by IPC. Respondents are directed to [EXHIBIT K – Mutual Non-Disclosure Agreement](#) for more detailed information.

### **2.5. SOLICITATION PORTAL AND RESTRICTION ON COMMUNICATIONS**

IPC has opened a web-based portal hosted on the Zycus sourcing platform (the Portal). All information exchanged between the Respondent and IPC concerning the Solicitation must be via the Portal only from the time the Portal is open until it is closed by IPC. The Portal allows a Respondent to see only its own information and not the information of other Respondents.

IPC has the ability to communicate with Respondents through the Portal. Other than written communication through the Portal, Respondents are prohibited from communicating with IPC employees, representatives, staff, or Board Members regarding the Solicitation during the period in which the Portal is open. Restricted communication includes, but is not limited to, “thank you” letters, phone calls, emails, and any contact that results in the direct or indirect discussion of the Solicitation and/or submitted proposals. Violation of this provision by Respondents or their agents may lead to disqualification.

The web link to the Portal hosted by Zycus is: [zycus.com](http://zycus.com)

Respondent is responsible for ensuring it has registered for, and posts documents to, the correct Portal hosted by Zycus. The Respondent registering for access to the Portal must be a representative of the Respondent and counterparty with which IPC will engage in any future negotiations, and not consultants or attorneys for the Respondent.

Respondents who have completed the registration process and submitted the public Notice of Intent Form found at [idahopower.com/about-us/doing-business-with-us/request-for-resources](http://idahopower.com/about-us/doing-business-with-us/request-for-resources) shall receive an email invitation from Zycus containing a link to the event.

Respondent must not disclose its participation in this Solicitation (other than by attendance at any meeting held by IPC with respect to the Solicitation) or collaborate on, or discuss with any other Respondent or potential Respondent bidding strategies or the substance of any proposal(s), including without limitation the price or any other terms or conditions of any proposal(s).

Questions regarding the Portal should be directed to:

**Idaho Power Company**  
**Request for Resource Team**  
[resourceNOI@idahopower.com](mailto:resourceNOI@idahopower.com)

## 2.6. SCHEDULE

The key milestones for the Solicitation and their currently scheduled dates are provided in Table 1 below.

*Table 1 – Key Milestones for the Solicitation*

<b>Milestone</b>	<b>Date</b>
Portal opened for interested party registration and communication	December 30, 2021
RFP and other Solicitation documents posted to the Portal	December 30, 2021
Pre-Bid Presentation Recording posted to the Portal	January 20, 2022
Deadline for Submittal of Questions, after which IPC may not respond	February 10, 2022 by 4 p.m. Mountain Time
Deadline for Proposal Submittal – Portal closed to further posting by Respondents, evaluation begins	March 10, 2022 by 4 p.m. Mountain Time
Threshold and Eligibility Screening Completed	March 31, 2022
Initial Shortlist Completed	April 21, 2022
IRP Modeling and Contract Negotiations with Initial Shortlist	April 22, 2022 – June 1, 2022
Final Shortlist Selected	June 3, 2022
Complete Final Contract Negotiations	June 30, 2022

This schedule and documents associated with the Solicitation are subject to change at IPC's sole discretion at any time and for any reason. IPC will endeavor to notify Respondents of any changes to the Solicitation but shall not be liable for any costs or liability incurred by Respondents or any other party due to a change or for failing to provide notice or acceptable notice of any change. Respondents should factor this schedule and any changes thereto into their project development timelines and proposals.

Respondents should carefully review this RFP for questions, clarifications, defects, and questionable or objectionable materials. Comments and questions concerning clarifications, defects, and questionable or objectionable material must be submitted through the Portal and must be submitted on or before the date and time specified in the above schedule. IPC may not respond to questions submitted after this date. All questions and their applicable responses will be provided to Respondents via the Portal.

## **2.7. PRE-BID PRESENTATION AND RECORDING**

IPC will not host an in-person live pre-bid meeting or webcast regarding the Solicitation due to concerns over potential technical difficulties in live hosting such a large event and fairness to Respondents from distant time zones. Instead, IPC will prepare a video or audio recording concerning the RFP and the overall Solicitation process. The recording will include video of a presentation deck and audio of the speakers presenting the deck. The recording will be posted to the Portal on or before the date identified in the Schedule provided in Section 2.6 of this RFP. Viewing of the recording is not mandatory for Respondents.



### 3. Product Specifications

A proposal must demonstrate that the specifications stated in this section are satisfied.

#### 3.1. ELIGIBLE PRODUCTS

The Products eligible to be proposed in response to the RFP are presented in the below *Key Product Specification Tables*.

**Key Product Specification Tables:**

*Table 2 – Renewable Energy Products*

Product	1	2	3	4	5	6	7	8	9
Resource Type	Solar PV			Wind			Geothermal		
Product Type	Power Purchase Agreement (PPA)		Asset Purchase	PPA		Asset Purchase	PPA		Asset Purchase
Ownership Structure	Respondent		IPC	Respondent		IPC	Respondent		IPC
Term	20-34, 35 years, IPC Asset Purchase	35 years	n/a	20-34, 35 years, IPC Asset Purchase	35 years	n/a	20-34, 35 years, IPC Asset Purchase	35 years	n/a
First Delivery	On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)								
Resource Status	Existing or proposed new in late-stage development with pending or executed Large Generation Interconnection Application (LGIA)/ Small Generation Interconnection Application (SGIA)								
Design Life	35 years minimum								
Capacity	Minimum 100 MW ac nameplate or minimum 40 MW ac capacity after application of effective load carrying capability (ELCC) factor <sup>1</sup>								
Interconnection	IPC Transmission System or transmission system of adjacent host utility								
Delivery Point	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA								
Storage Duration	n/a								
Storage Cycles	n/a								
Other	A Proposal for a 20-34 year PPA must include pricing for each of the alternatives shown under Term section of this Table 2. A resource of less than the specified capacity minimums that offers unique benefits may be proposed								

<sup>1</sup> Refer to Exhibit N for ELCC factors

Table 3 – Storage Products

Product	10	11	12	13	14	15	16	17	18	19
Resource Type	Battery Energy Storage (BESS)	Solar + BESS			Wind + BESS			Long Duration Storage		
Product Type	Asset Purchase	Asset Purchase	Solar PPA 20-34 Years + BESS Asset Purchase	Solar PPA 35 Years + BESS Asset Purchase	Asset Purchase	Wind PPA 20-34 years + BESS Asset Purchase	Wind PPA 35 years + BESS Asset Purchase	PPA		Asset Purchase
Ownership Structure	IPC	IPC	Solar: Respondent BESS: IPC	Solar: Respondent BESS: IPC	IPC	Wind: Respondent Storage: IPC	Wind: Respondent Storage: IPC	Respondent		IPC
Term	n/a	n/a	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a	20-34 years, 35 years, IPC Asset Purchase	35 years	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a
First Delivery	On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)									
Resource Status	Existing or proposed new in late-stage development with pending or executed LGIA/SGIA									
Design Life	35 years									
Capacity	Minimum 40 MW ac capacity after application of ELCC factor <sup>1</sup>									
Interconnection	IPC Transmission System or transmission system of adjacent host utility									
Delivery Point	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA									
Storage Duration	4+ hours							6+ hours		
Storage Cycles	1+ cycles per day									
Other	A proposal for a 20-34 year PPA must include pricing for each of the alternatives show under the Term section of this Table 3. Storage combined with a renewable must be chargeable from the grid by IPC after expiration of the tax benefit recapture period, if applicable. A solar or wind resource of less than the specified capacity minimums that offers unique benefits may be proposed.									

<sup>1</sup> Refer to Exhibit N for ELCC factors

Table 4 – Other Products

Product	20	21	22	23
Resource Type	Gas-fired Convertible to Hydrogen			Demand Response
Product Type	PPA		Asset Purchase	Program
Ownership Structure	Respondent		IPC	Respondent
Term	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a	5 year maximum
First Delivery	On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)			
Resource Status	Existing or proposed new in late-stage development with pending or executed LGIA/SGIA			n/a
Design Life	50 years			n/a
Capacity	Minimum 40 MW ac capacity after application of ELCC factor			Minimum 5 MW ac delivered after applications of ELCC factor
Interconnection	IPC Transmission System or Transmission System of adjacent host utility			n/a
Delivery Point	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA			n/a
Storage Duration	n/a			
Storage Cycles	n/a			
Other	<p>A Proposal for a 20-34 year PPA must include pricing for each of the alternatives shown under Term section of this Table 4. Conversion must be achievable within 10 years and costs must be accounted for in submittal.</p>			<p>Must meet cost effectiveness test based on utility cost test (UCT). Capacity must be dispatchable based on day ahead notification minimum with preference for shorter notice dispatch (e.g. 10 minute to 1 hour ahead)</p> <p>New programs must be differentiated from existing programs and exclude existing IPC demand response participants (not overlap) or provide details of how the new program would complement existing IPC programs.</p> <p>New programs must demonstrate how marketing and customer participation will not be detrimental or cause undue confusion to IPC customers.</p> <p>Respondents must have a demonstrated record of program success.</p>

### 3.2. DELIVERY AND RESOURCE STATUS

Preference will be given to proposals with proof of generator interconnection status and the ability to deliver such proof as a pending or executed Generation Interconnection Agreement (LGIA or SGIA), progress or status of the interconnection study, and/or understanding of contingent queue projects that may hinder deliverability.

### 3.3. OWNERSHIP AND AGREEMENT TYPES

As a vertically integrated utility with an obligation to provide safe, reliable electric service, IPC will carefully consider any additional quantitative and qualitative benefits associated with resources proposed under an IPC ownership mechanism, under which ownership of the resource is transferred to IPC upon achieving commercial operation, or occurring later, at some subsequent date.

### 3.4. ADDITIONAL PRODUCT SPECIFICATIONS

IPC may also accept other Products that meet the ownership and electrical functionality criteria outlined in the Key Product Specification Tables identified in Section 3.1 of this RFP. Respondents who propose a Product not specifically identified in the Key Product Specification Tables must provide applicable information, specifications, terms, etc. for evaluation purposes. Products that are not eligible include, but are not limited to; non-electrical energy or capacity (e.g., thermal energy storage without conversion to electric energy), renewable energy credits without the associated energy (Unbundled Renewable Energy Credits [RECs]), and financial instruments used to mitigate variable cost exposure without associated energy or capacity (Financial Firming).

Respondents whose proposals include Solar Photovoltaic (PV) and/or Wind technologies are encouraged to configure the Solar PV and/or Wind resources to maximize energy delivery during hours most valuable to IPC.

Information concerning the hours most valuable to IPC is provided in [EXHIBIT D – Information on Most Valuable Hours](#) attached hereto. Respondents are also advised to review the (ELCC) factors that IPC has forecasted consistent with the 2021 IRP for various resource types, [Exhibit N – Effective Load Carrying Capability Factors](#) to this RFP. These ELCCs are provided for information purposes only. IPC will use project-specific data to determine project-specific ELCCs to discount the capacity proposed by the Respondent during the quantitative evaluation process described in this RFP. The ELCC factors will not impact the actual prices that would be paid to a Respondent if and when IPC enters an agreement with the Respondent to purchase the proposed Product.

Respondents are directed to [EXHIBIT E – Standard Terms and Conditions](#) and [Exhibit F – Power Purchase Agreement](#) for more detailed information concerning the key terms and conditions to be incorporated into Respondent’s agreement structure. IPC encourages the submission of proposals that use applicable tax credits in the most efficient manner to reduce the project’s overall cost. Any structure needed to effectively utilize tax credits and subsidies should be included in the Proposal.

Respondents are also directed to [EXHIBIT M – Draft Form Letter of Credit](#) for reference. In such case that the Respondent is successful, Respondent shall be responsible for furnishing a letter of credit in a format substantially similar to these forms included in this RFP. These forms shall be subject to review and acceptance by IPC in its reasonable discretion. Respondent shall deliver the required letter of credit no later than 30 days following any such notice of award of the Project.

## 4. Electric Interconnection

### 4.1. COST ESTIMATING

Respondent is responsible for understanding the electric transmission interconnection processes of IPC or other transmission providers, considering the durations and costs of those processes in its proposals, and successfully executing those processes to achieve coordination with IPC and delivery of the proposed Products to IPC on or before the dates identified in its proposed schedule for the resource. A proposal must demonstrate that all incremental costs to deliver energy from the resource to IPC's load have been contemplated as described below. The Respondent must include all costs pursuant to an existing or future Generator Interconnection Agreement (GIA) that will allow the resource to be designated as a Network Resource.

Electric interconnection facilities consist of multiple components as defined below.

- a) Interconnection Customer's Interconnection Facilities (ICIF) are all facilities and equipment (including the gen tie line) located between the resource and the Point of Change of Ownership. Respondent must submit resource-specific cost estimates of ICIF as part of its proposal and consider the cost of ICIF in its pricing.
- b) Transmission Provider Interconnection Facilities (TPIF) connect the Interconnection Customer's Interconnection Facilities and facilitate the metering, relay and communications, etc. TPIF are all facilities owned, controlled or operated by the transmission Provider from the Point of Change of Ownership to the Point of Interconnection. These are facilities that IPC will own, and the Respondent will fund. Respondent must submit resource-specific cost estimates of TPIF as part of its proposal and consider the cost of TPIF in its pricing. To aid in consideration of the cost, an estimated cost for TPIF based on interconnection voltage level is provided below. If an interconnection study has been performed by the Transmission Provider that includes an estimate of TPIF, then the costs from that study should be used in lieu of these estimates.

Voltage	TPIF Estimated Cost (2021 \$ 000s)
69 kilovolts (kV)	\$1,500
138 kV	\$2,000
Voltage	TPIF Estimated Cost (2021 \$ 000s)
230 kV	\$2,500
345 kV	\$3,000

Station Network Upgrades (SNU) in a GIA are either new switchyards or additions to existing switchyards or substations that are built to interconnect the generator to IPC’s transmission system. SNUs become a component of the integrated IPC transmission system and are incorporated into IPC tariffs according to the Open Access Transmission Tariff (OATT). Respondents are required to provide cost estimates of SNUs. Respondents must submit resource-specific cost estimates of SNU’s as a part of their proposal and consider the cost of SNU in the pricing. If costs are not available from an interconnection study then Respondent should estimate costs and provide rationale to substantiate the cost estimate.

- c) Delivery Network Upgrades (DNU) in a GIA are upgrades to IPC’s transmission network that will be required for individual resources and groups of resources. These upgrades will be incorporated into IPC’s transmission tariffs according to the OATT. Respondents must submit resource-specific cost estimates of DNUs as part of their proposal and consider the cost of DNU in the pricing. If costs are not available from an interconnection study then Respondent should estimate costs and provide rationale to substantiate the cost estimate.

If a Respondent has an active interconnection request, the Respondent must provide the interconnection request identifier(s) (the "queue position") associated with its resource in its proposal. If the resource identified in the proposal was in the queue but has since withdrawn, the Respondent should provide that queue position even though it is no longer active.

Respondent must provide proposal-specific SNUs and DNUs and associated costs or estimate the SNUs and DNUs if unavailable from the Transmission Provider. Proposals involving existing generation resources from which IPC currently purchases capacity and energy will not be burdened during proposal evaluation with any incremental electric interconnection or network delivery costs provided that IPC currently has sufficient transmission and distribution capacity to deliver the proposed energy to its load. Existing generation resources that IPC determines to have inadequate transmission capacity to deliver will be burdened with the estimated cost of purchasing additional transmission rights and/or SNUs and DNUs.

## 4.2. INTERCONNECTION STUDIES

The Transmission Provider function within IPC, separate and apart from the RFP evaluation team, performs studies for (LGIA) requests (over 20 MW) and (SGIA) requests (under 20 MW). The studies are performed to determine the feasibility, cost, time to construct, and injection capability for the interconnection of an electric generating resource. Information concerning generator interconnection

can be found at IPC's website <sup>1</sup> including information on PURPA Qualifying Facility (QF) Interconnections, Non-PURPA QF Interconnections, and Facility Connection Requirements. IPC posts the results of these studies on its OASIS website.<sup>2</sup>

Transmission systems are interrelated and generation injection at one point on the systems may change the injection capability at other points. The generation injection capability assumed by the Respondent for purposes of a proposal may change when the Transmission Provider performs specific resource and resource portfolio interconnection studies. For purposes of aiding Respondents in determining points of interconnection and delivery, IPC has identified areas on the IPC system that may have relatively high injection capability and relatively low cost and time to construct if studied by the Transmission Provider. These areas are identified in [EXHIBIT C – Information on Preferred Locations](#) of this RFP.

For Respondents that submit a generation interconnection request or transmission service request pursuant to IPC's OATT intending to receive interconnection or transmission service cost estimates for purposes of responding to this RFP, Respondents are advised that there may not be sufficient time to have studies performed and completed prior to proposal evaluation.

If and when a proposal is selected for the Initial Shortlist and it is for a new resource that will be interconnected to the IPC BA, it may be studied by IPC per IPC's generation interconnection process. Respondents will be notified if their proposed resource will be studied, and the Respondents must provide the site control, monetary deposits and other information required under the IPC generator interconnection process. When the study process reaches the Facilities Study phase, the Respondent will be responsible for continued compliance to bring the resource through the balance of the IPC interconnection process and execute an interconnection agreement.

Upon completion of the Facilities Study, the estimated costs of the ICIF, TPIF, SNU, and DNU resulting from the study (if any) will be used by IPC in further evaluation of the proposal and determination if the Respondent will be selected for the Final Shortlist and invited to negotiate an agreement with IPC.

For Final Shortlist resources IPC requires that it will be declared a Network Resources of IPC. The cost of any network transmission service on IPC's system for a resource that is ultimately contracted and achieves commercial operation will be funded according to the OATT.

Regardless of resource ownership, Respondents must provide satisfactory proof that all ICIF, TPIF, SNU, and DNU facilities can be complete and delivery of the proposed Products to IPC on or before the dates identified in its proposed schedule for the resource.

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<sup>1</sup> [www.idahopower.com/about-us/doing-business-with-us/generator-interconnection/](http://www.idahopower.com/about-us/doing-business-with-us/generator-interconnection/) <sup>2</sup> [www.oasis.oati.com/ipco/](http://www.oasis.oati.com/ipco/).

## 5. Additional Requirements

### 5.1. DATA AND CYBER SECURITY

A proposal must comply with the expectations of the Office of Electricity with regard to Presidential Executive Order 14017 (E.O. 14017) issued February 24, 2021, titled *America's Supply Chains and Notice of Request for Information (RFI) on Ensuring the Continued Security of the United States Critical Electric Infrastructure* Frequently Asked Questions, which (among other things) expect utilities to act in a way that minimizes the risk of installing electric equipment and programmable components that are subject to foreign adversaries' ownership, control, or influence.

All design and implementation details must follow electrical industry best practices for cyber security as well as all applicable regulatory requirements pertaining to the security of electric system assets. In response to [EXHIBIT A – Information for Qualitative Evaluation](#) of this RFP, Respondents must generally describe their cyber security requirements, practices, and policies. Any additional IPC specific requirements will be addressed during the RFP review and contracting process, pursuant to [EXHIBIT K – Mutual Non-Disclosure Agreement](#). Respondent must state that any and all equipment utilized in the proposed resource will not be procured through an Office of Foreign Assets Control (OFAC) designated entity or otherwise be comprised of equipment prohibited for use by electric utilities in the United States.

### 5.2. PURCHASING RESTRICTIONS/PROHIBITED TECHNOLOGY

Pursuant to Section 889(a)(1)(B) of the John S. McCain National Defense Authorization Act for Fiscal Year 2019, a Respondent must be able to represent in its agreement with IPC that the Respondent does not and/or will not use any telecommunications equipment, system, or service (or as a substantial or essential component of any system or as or critical technology of any system) made by any of the following companies, or any subsidiary or affiliate thereof (including companies with the same principal word in the name, e.g., Huawei or Hytera: Huawei Technologies Company; ZTE Corporation; Hytera Communications Corporation; Hangzhou Hikvision Digital Technology Company; or, Dahua Technology Company (collectively, Prohibited Technology).

Prohibited Technology may include, but is not limited to, video/monitoring surveillance equipment/services, public switching and transmission equipment, private switches, cables, local area networks, modems, mobile phones, wireless devices, landline telephones, laptops, desktop computers, answering machines, teleprinters, fax machines, and routers. Prohibited Technology does not include telecommunications equipment that cannot route or redirect user data traffic or permit visibility into any user data or packets that the equipment transmits or handles.

### 5.3. SMALL BUSINESS AND SMALL DISADVANTAGED BUSINESS PROGRAM

IPC is committed to the implementation of a Small and Disadvantaged Business Program. It is the intent of IPC that small business concerns and small businesses owned and controlled by socially and economically disadvantaged individuals have the opportunity to participate in the performance of contracts awarded by IPC. Consequently, we request that you indicate your eligibility as a small



business based upon the regulations in Title 13, Code of Federal Regulations, Part 121. If in doubt, consult the Small Business Administration Office in your area.

## 6. Proposal Format and Submittal

### 6.1. SUBMISSION OF PROPOSALS

A proposal is considered the aggregate of the information uploaded by a Respondent, and subsequently entered directly into the cells of the spreadsheet titled “Proposal Entry Form” located in the Portal (Information).

Respondent is responsible for uploading the Proposal Entry Form back to the Portal, with all and other written documents required by the Proposal Entry Form and this RFP. The Portal is designed to accept the majority of the Information as data entered in the Proposal Entry Form, with data entry restricted to only certain eligible types and values. The purpose is to ensure Information is entered consistently across all Respondents and proposals such that IPC can consistently, fairly, and quickly organize the Information and evaluate the proposals and minimize the amount of written (e.g., PDF, DOC) documents that IPC must review and interpret.

Respondents are strongly advised to carefully review [Exhibit E – Standard Terms and Conditions](#) and [Exhibit F – Power Purchase Agreement](#) and the Technical Specifications ([Exhibit G – BESS Technical Specification](#), [Exhibit H – Solar Technical Specification](#), and [Exhibit I – Wind Technical Specification](#), [Exhibit J – Gas-Fired Convertible to Hydrogen Technical Specification](#)) relevant to their proposed products prior to uploading information to the Portal. If and when a Respondent is selected for negotiation of an agreement, IPC will utilize the Information submitted to populate the relevant portions of the agreements for that Respondent. Respondents should upload information with the understanding that it will ultimately result in binding contract terms.

### 6.2. BID FEES

A Respondent is required to submit to IPC a non-refundable fee of \$10,000 with each proposal submitted (Evaluation Fee). The purpose of the Evaluation Fee is to encourage submission of well-developed and viable proposals and to offset the cost to IPC for evaluation of proposals. For the purpose of assessing an Evaluation Fee, a proposal is generally defined as follows:

- A single capacity construction phase of a resource at one site = one proposal
- Different capacity, or initial delivery year from the same site = different proposal
- Different technology from the same site = different proposal
- Different Product from same site = different proposal
- Different site = different proposal

IPC may deem a proposal that does not satisfy the requirements for a single proposal as multiple proposals, each of which would require a separate Evaluation Fee. If IPC deems a Respondent’s proposal to be multiple proposals, IPC will notify the Respondent and allow it to elect to pay the

incremental Evaluation Fee or to revise its proposal to comply with IPC's requirements for a single proposal.

A Respondent that has its proposal selected for the Final Shortlist and is invited to begin negotiation of an agreement may be required to submit an additional fee in an amount equal to \$1/kW of proposed resource capacity (a Supplemental Fee) to IPC prior to commencement of negotiations. For example, a proposal for a resource with a proposed capacity of 80 MW would pay a Supplemental Fee of \$80,000 (e.g., 80 MW Project

\* \$1/kW = \$80,000). The purpose of the Supplemental Fee is to ensure good faith submissions and negotiations by the Respondent and to offset the costs that IPC will incur while reviewing proposals and negotiating an agreement.

The Evaluation Fee and Supplemental Fee may be refunded by IPC at its sole discretion.

### **6.3. PROPOSAL NAMING**

A Respondent must generate a unique name for each of its proposals (Proposal Code) by selecting and entering in the [Proposal Entry Form](#) where indicated the Product Type, Proposal Name, and whether the facility is new or existing. The resulting Proposal Code must thereafter be used by the Respondent when referring to the proposal and must be inserted into the file name of each document for the proposal uploaded by the Respondent. The purpose of the Proposal Code is to allow IPC to more easily identify and differentiate among proposals and documents particularly if the volume of proposals received is relatively large.

### **6.4. PROPOSAL WRITTEN DOCUMENTS**

Written documents must be text-searchable PDF (portable document format) and must contain documents reproduced directly from the native document (i.e., Word, Excel, MicroStation, AutoCAD). Scanned images and documents will be considered irregular and may be rejected.

### **6.5. PROPOSAL SUBMISSION REQUIREMENTS**

Exhibits to this RFP summarize the Information that must be uploaded by Respondents to the Portal. These include [EXHIBIT A – Information for Qualitative Evaluation](#) and [EXHIBIT B – Information for Quantitative Evaluation](#) attached hereto.

Respondents are directed to the [Proposal Entry Form](#) within the Portal to ensure Respondent responds to, and completes all the requested information applicable for Respondents proposed technology. Respondents will ensure the specific type and level of detail requested in the Proposal Entry Form is provided, complete, and accurate.

Respondent must fill out all applicable fields on all four sheets of the [Proposal Entry Form in the order of:](#)

1. Respondent Information;
2. Commercial;

3. Technical; and
4. Pricing.

Respondents are directed to the Proposal Entry Form within the Portal for further instructions.

Incomplete Proposal Entry Forms will be considered non-conforming and may be rejected.

## **6.6. FIRM PROPOSAL**

Each proposal shall be firm, not subject to price escalation, and binding for one hundred eighty (180) days from the date the proposals are due under this RFP. Proposed pricing shall include Operating and Maintenance (O&M), Long-Term Services Agreement (LTSA), and warranty costs for the proposed terms. Respondent shall ensure all pricing information is complete and accurately entered in to the “4. Pricing” tab of the Proposal Entry Form located in the Portal. Incomplete pricing information will be considered irregular and may be rejected.

## **6.7. TAXES**

Respondents are responsible for the payment of all sales, conveyance, transfer, excise, real estate transfer, business and occupation, and similar taxes assessed in connection with a proposed agreement.

## **6.8. INSURANCE**

The insurance requirements that must be met by Respondent are summarized below. This summary is provided for information only and is subject to revision. If a conflict arises between this summary and any executed agreement between Respondent and IPC, the executed agreement shall govern.

At its sole cost and expense, Respondent shall maintain (and cause each of its agents, independent contractors, and Subcontractors at any tier performing any services on the project to maintain) at least the following insurance:

- Workers’ Compensation Insurance with limits of not less than those required by applicable statutes.
- Employer’s Liability Insurance. When permitted by law, the insurance policies required shall contain waivers of the insurer’s subrogation rights against IPC. Respondent shall reimburse IPC for any costs (including self-insured tax audit assessments) incurred in the event Respondent maintains an uninsured status within the State of Idaho.
- Business Automobile Liability Insurance.
- Commercial General Liability Insurance applicable to all premises and operations, including without limitation: (i) bodily injury, (ii) property damage, (iii) contractual liability coverage covering its obligations of indemnity and defense, (iv) products and completed operations, (v) independent contractors, and (vi) personal and advertising injury. Such insurance shall provide for occurrence-based coverage and shall have such other terms, conditions, and endorsements of coverage as are deemed prudent by IPC from time to time.

- Professional Liability Insurance or Errors and Omissions Insurance, including without limitation, coverage for claims of financial loss due to error, act, or omission of Respondent or Respondents employees, officers, equity owners, subcontractors at any tier, or agents. Professional Liability Insurance shall be maintained for a minimum of two-years beyond the date of expiration of the executed agreement or the agreement is otherwise terminated.
- IP (Intellectual Property/Patent) Insurance covering infringement of copyrights, trademarks, and patents, and misappropriation of trade secrets.
- Fidelity Insurance naming IPC as Loss Payee, for losses arising out of, or in connection with, any fraudulent or dishonest acts, including without limitation computer fraud, committed by Respondent or Respondent’s employees, officers, equity owners, Subcontractors at any tier, or agents, acting alone or with others, including losses of property and funds in their care, custody, or control.
- Contractor’s Pollution Liability Insurance. Respondent, and Respondent subcontractors or their respective agents or employees are performing services under an executed agreement with environmental hazards maintains a “Claims Made” policy under this such insurance or its replacement insurance shall have a retroactive date of no later than the effective date of the agreement. Such insurance policy or its replacement policy shall provide either a minimum of two-years extended reporting period coverage after completion of all services, or a period equal to the maximum time under the State of Idaho statute of limitations existing on the effective date for potential claims under such insurance, whichever is longer. The policy must also provide the following:
  - o Coverage for defense, reimbursement, and indemnity obligations assumed by Respondent under the executed agreement related to claims, damages, liabilities, losses, demands, expenses, suits, judgments, penalties, fines and costs, including without limitation, investigative costs, settlement costs, court costs at all levels, and attorneys’ and expert witness fees and expenses;
  - o Coverage for any demands for environmental cleanup costs related to Respondents services under the executed agreement;
  - o Coverage for the presence, discharge, dispersal, release or escape of smoke, vapors, soot, fumes, acids, alkalis, toxic chemicals, liquids or gases, waste materials or other irritants, contaminants or pollutants, silt or sediment into or upon land, the atmosphere or any watercourse or body of water (Pollution Conditions) emanating from or affecting any location, whether or not owned, leased, occupied or otherwise controlled by IPC, to the extent such Pollution Conditions are caused by Respondent, its employees, and agents;
  - o Coverage for bodily injury, sickness, disease, mental anguish or shock sustained by any person, including death, and medical monitoring;
  - o Coverage for physical injury to, or destruction of tangible property of, parties other than the insured including the resulting loss of use and diminution in value thereof; loss of use, but not diminution in value, of tangible property of

- parties other than that belonging to the insured that has not been physically injured or destroyed;
- o Coverage for transportation and non-owned disposal site (with no sunset clause/restricted coverage term) (if applicable);
- o Property damage to include natural resources damage; and
- o No exclusions for asbestos, lead paint, silica or mold/fungus.

Coverage shall apply to sudden and non-sudden Pollution Conditions, provided such conditions are not naturally present in the environment in the concentration or amounts discovered, unless such natural condition(s) are released or dispersed as a result of the performance of covered operations. Respondent additionally agrees to name IPC as an additional insured and to provide waiver of subrogation against IPC an to furnish insurance certificates, showing Respondents compliance.

- Cyber Liability, Network Security, Data Breach Protection and/or Similar Privacy Liability Insurance. In the event that Respondent will have access to any restricted information of IPC, its clients, customers, employees, prospective employees, or other third parties, whether protected or not by any local, statutory, federal or other governing legislation(s) or regulation(s), Respondent shall maintain cyber liability, network liability, data breach or similar privacy liability insurance covering actual and/or alleged acts, errors or omissions committed by Respondent, its employees, contractors or agents. For purposes of this RFP, "Restricted Information" means any confidential or personal information that is protected by law or policy and that requires the highest level of access control and security protection, whether in storage or in transit, including without limitation, personal identity information (PII), protected health information (PHI), electronic protected health information (ePHI) protected by Federal Health Insurance Portability and Accountability Act (HIPAA) legislation, credit card data regulated by the Payment Card Industry (PCI), passport numbers, passwords providing access to restricted data or resources, information relating to an ongoing criminal investigation, court-ordered settlement agreements requiring non-disclosure, information specifically identified by contract as restricted, and other information for which the degree of adverse effect that may result from unauthorized access or disclosure is high. Such insurance shall expressly provide coverage for the following perils up to the full limit of coverage with no sublimit:
  - o Unauthorized use/access of a computer system or database;
  - o Defense of any regulatory or governmental action involving a breach of privacy or similar rights;
  - o Failure to protect from disclosure Restricted Information;
  - o Notification and remedial action costs (such as credit monitoring) in the event of an actual or perceived computer security or privacy breach; and
  - o Denial of electronic access, electronic infection, and electronic information damage, whether or not required by law.

Such insurance shall extend to cover damages arising out of any actual or alleged act(s), error(s) or omission(s) of any individual when acting under Respondent's supervision, direction, or control. Such

insurance shall provide coverage on a worldwide basis. Respondent and its insurer(s) shall waive rights of recovery against IPC for any benefits under Respondents cyber-risk, data breach protection or similar privacy liability insurance.

- Cargo and Property Insurance. If Respondent, Subcontractor at any tier, or their respective agents or employees are transporting and/or storing IPC materials or equipment, Contractor shall provide Cargo Insurance and/or Property Insurance (as applicable) covering physical loss or damage, naming IPC as Loss Payee, arising out of, or in connection with, any loss associated with transportation or storage of IPC equipment or material while in the care, custody, or control of Contractor (or its Subcontractors at all tiers). The declared value of the Cargo and/or Property Insurance shall be based on the replacement value of the property in question.

Insurance required shall be primary and non-contributory and:

- Be issued on a U.S. policy by one or more carriers acceptable to IPC and licensed to do business in the state where services are rendered;
- Except as to Workers' Compensation Insurance, Employer Liability Insurance, and Professional Liability Insurance, name IPC as an additional insured or loss payees, as its interests may appear;
- Not be able to be canceled or materially changed unless IPC is given written notice of such cancellation or change at least thirty (30) days in advance;
- Provide for severability of interests;
- Waive all right of subrogation against additional insureds and IPC, its members, officers, employees, agents, and the successors in interest of the foregoing; and
- Shall not be limited to "ongoing" operations. Respondent shall pay for all deductibles.

If approved in advance by IPC in writing, Respondent may use a combination of Umbrella/Excess and Primary limits of insurance to provide coverage up to the required amount. Upon execution of an agreement, Contractor shall provide IPC with a certificate of insurance indicating all coverages required hereunder, and copies of all policies if requested by IPC.

Respondent agrees to carry and keep insurance in full force during the term of any agreements sufficient to fully protect IPC from all damages, claims, suits and/or judgments including, but not limited to, errors, omissions, violations, fees and penalties caused or claimed to have been caused by, or in connection with the performance or failure to perform under the agreements by Respondent, Respondent's agents or employees, a Respondent's Subcontractor(s), or its agents or employees. Should the Minimum Insurance Requirements of IPC change, the Respondent shall be notified in writing and Respondent shall have sixty (60) days to meet the new requirements. Should the new requirements add materially to Respondent's cost, Respondent may notify IPC and request adjustment in Respondent's compensation commensurate with the increase or decrease in Respondent's cost to achieve the new requirements.

## 6.9. FINANCIAL AND CREDIT INFORMATION

Respondent must provide a written response and associated documents in response to the Counterparty Financial Questionnaire. Details are further described in [EXHIBIT L - Counterparty Financial Questionnaire](#) of this RFP.

## 6.10. STANDARD TERMS AND CONDITIONS AND POWER PURCHASE AGREEMENT

Respondents must provide IPC with their definitive agreement, complete with applicable terms and conditions, exhibits, schedules, attachments, and any other supplemental documents proposed as part of Respondents submittal into this RFP, and for IPC's review.

Accordingly, IPC is providing Respondents a list of standard terms and conditions and power purchase agreement that IPC is requesting to be incorporated as part of Respondents proposal (Exhibit E – Standard Terms and Conditions and Exhibit F – Power Purchase Agreement). Respondents must provide proposals and pricing consistent and compliant with [EXHIBIT E – Standard Terms and Conditions](#) and [Exhibit F – Power Purchase Agreement](#) for the proposed Product and resource type. To the extent that the validity of a Respondent's proposal and/or the Respondent's ability to execute an agreement is contingent upon material changes to the language in [EXHIBIT E – Standard Terms and Conditions](#) or [Exhibit F – Power Purchase Agreement](#), the Respondent should specifically identify the terms they propose to change in the form of a redline markup to Exhibit E and Exhibit F, and submit the redline with its proposal. To the extent that a Respondent wishes to propose changes to Exhibit E or Exhibit F that, if accepted by IPC, would reduce the Respondent's proposed pricing the proposal should specifically identify in the redline such changes and the associated price reduction.

Respondents proposing to sell existing generation facilities must propose in the redline changes to Exhibit E and Exhibit F (as applicable) of this RFP for the proposed resource type reflecting the terms and conditions on which their proposal is based. The proposed changes must be specific and include a detailed explanation and supporting rationale for each. General comments, drafting notes and footnotes such as "parties to discuss" will be disregarded and not negotiated. Exceptions to the [EXHIBIT E – Standard Terms and Conditions](#) and [Exhibit F – Power Purchase Agreement](#) requested by a Respondent will be reviewed as part of IPC's qualitative (and quantitative as applicable) evaluation of the proposal. Proposals which do not include redlines to Exhibit E and Exhibit F, shall be deemed by IPC as accepting IPC's Exhibit E- Standard Terms and Conditions and Exhibit F – Power Purchase Agreement in their current form as included in this RFP.

## 6.11. EXCEPTIONS TO THE TECHNICAL SPECIFICATIONS

Respondents that propose a resource for IPC ownership must provide proposals and pricing consistent and compliant with the applicable technical specifications provided as Exhibits to this RFP ("Technical Specifications"). To the extent the validity of a Respondent's proposal and/or the Respondent's ability to execute an agreement is contingent upon material changes to the language in the Technical Specifications, the Respondent must specifically identify the specifications it proposes to change in the form of a redline markup to the Technical Specification and submit the redline with its proposal. To

the extent a Respondent wishes to propose changes to the Technical Specification that, if accepted by IPC, would reduce the Respondent's proposed pricing the Respondent should specifically identify in the redline such changes and the associated price reduction. To the extent practicable, Respondents should develop exhibits, schedules, attachments and other supplemental documents required by the Technical Specification in the redline.

The proposed changes must be specific and include a detailed explanation and supporting rationale for each. General comments, drafting notes and footnotes such as "parties to discuss" will be disregarded and not negotiated. Exceptions to the Technical Specifications requested by a Respondent will be reviewed as part of IPC's qualitative evaluation of the proposal.

## **6.12. EXCEPTIONS TO THE DRAFT FORM LETTER OF CREDIT**

Respondents that propose a resource for IPC ownership must provide proposals and pricing consistent and compliant with the [EXHIBIT M - Draft Form Letter of Credit](#). To the extent the validity of a Respondent's proposal and/or the Respondent's ability to execute an agreement is contingent upon material changes to the language in the Draft Form Letter of Credit, the Respondent should specifically identify the terms they propose to change in the form of a redline markup to [EXHIBIT M - Draft Form Letter of Credit](#) and submit the redline with its proposal. To the extent a Respondent wishes to propose changes to the Draft Form Letter of Credit that, if accepted by IPC, would reduce the Respondent's proposed pricing the proposal should specifically identify in the redline such changes and the associated price reduction.

The proposed changes must be specific and include a detailed explanation and supporting rationale for each. General comments, drafting notes and footnotes such as "parties to discuss" will be disregarded and not negotiated. Exceptions requested by a Respondent will be reviewed as part of IPC's qualitative evaluation of the proposal.

## **6.13. CLARIFICATION OF PROPOSALS**

While evaluating a proposal, IPC may request clarification or additional information from the Respondent about any item in its proposal. Such requests will be sent via the Portal by IPC and the Respondent must provide a response back to IPC via the Portal within five (5) business days, or IPC may deem the Respondent to be non-responsive and either suspend or terminate further evaluation of its proposal. Respondents are encouraged to provide an alternate point of contact to ensure a timely response to clarification requests.

## **6.14. ADDENDA TO RFP**

Any additional responses required from Respondents as a result of an Addendum to this RFP shall become part of each proposal. Respondents must acknowledge receipt of and list all Addenda, where indicated in the Proposal Entry Form.



## 7. Proposal Evaluation, Negotiation and Approval

### 7.1. EVALUATION PROCESS

The overall proposal evaluation process will consist of initial screens and subsequent qualitative and quantitative evaluation and ranking processes.

The evaluation process begins with an initial screening to identify and remove from further evaluation proposals that are incomplete or do not comply with the basic requirements of the Solicitation (Threshold Screen). Examples of situations where a proposal may fail the Threshold Screen include, but are not limited to, 1) the proposed Product is not compliant with the Product definitions, 2) a substantial number of data fields in the Proposal Entry Form are incomplete, 3) key Information necessary to complete a comprehensive evaluation has not been uploaded.

Proposals that pass the Threshold Screen will be further screened to remove those that would result in high costs to IPC relative to proposals for the same or similar Product (Initial Cost Screen). The purpose is to reduce the number of proposals to a number that can be subsequently evaluated within the staff and time constraints of the Evaluation Team. The screening will be based on the forecast levelized cost of energy (LCOE) and levelized cost of capacity (LCOC) calculated from the price, energy, capacity, efficiency, degradation, length of term and other information quoted in the Proposal and certain other common assumptions made by IPC.

Proposals that pass the Initial Cost Screen will then enter detailed qualitative and quantitative evaluation processes that are performed in parallel.

For the quantitative evaluation, information entered in the proposal entry form for each of the quantitative factors identified in the form will be entered into a production cost simulation software tool and other costing tools to forecast the capital and operating cost impacts of the proposal to IPC over a future term. The capacity benefit of a proposal will be based on resource-specific (ELCC) values, taking into account the resource location, generation shape, characteristics of the resource and availability. Results from the simulation will be summarized on a net present value basis, then the proposals will be ranked from highest to lowest net benefits.

For the qualitative evaluation, information entered in the proposal entry form for each of the qualitative factors identified in the form will be evaluated by one or more subject matter experts from the Evaluation Team. There are numerous qualitative factors which fall under the general categories of Project Feasibility, Project Capability, Counterparty Profile and Community Stewardship. The evaluator will give a qualitative rating to each response, which will then be scaled to a numeric value, which will then be weighted to result in an overall numeric score for the factor. The score for each factor will then be summed resulting in an overall numeric qualitative score for the proposal. The proposals will then be ranked from highest to lowest qualitative score.

Results of the quantitative and qualitative evaluation processes will then be brought together. The quantitative rankings will be the primary determinant of which proposals are best. However,

the qualitative rankings will be examined and may be used to change the quantitative ranking. For example, if Proposal A has a slightly higher quantitative score than Proposal B, but a significantly lower qualitative score than Proposal B, then proposal B may be re-ranked above proposal A in the quantitative ranking. The highest ranked proposals will then be advanced to shortlisting. During the shortlisting phase, IPC may request shortlist interviews to obtain additional information about each shortlisted proposal, and may perform additional production cost simulation of the shortlisted proposals alone or in combination, to select one or more (or no) proposals for negotiation of an agreement.

## **7.2. ADDITIONAL RIGHTS**

IPC may, in its sole discretion, at any time during the Solicitation:

1. Appoint evaluation committees to review proposals, seek the assistance of outside technical experts and consultants in proposal evaluation, and seek or obtain data from any source that has the potential to improve the understanding and evaluation of the responses to this RFP.
2. Revise and modify, at any time before the Deadline for Proposal Submittal, the factors it will consider in evaluating proposals and to otherwise revise or expand its evaluation methodology.
3. Hold interviews and meetings to conduct discussions and exchange correspondence with either all Respondents or only those with proposals that IPC elects to select for detailed discussions (Initial Shortlisted Proposals) to seek an improved understanding and evaluation of an individual Respondent's proposal.
4. Issue a new RFP.
5. Cancel or withdraw the entire RFP or any part thereof.

## **7.3. ACCEPTANCE AND REJECTION OF PROPOSALS**

IPC is under no obligation to award an agreement after analysis and evaluation of the proposals. IPC reserves the right to reject any and all proposals, to waive minor formalities and irregularities, and to evaluate the proposals to determine which, in IPC's sole judgment, represents the best value for the Products requested.

## **7.4. AGREEMENT NEGOTIATIONS**

In anticipation of an award, there will be a period of negotiations to finalize the agreement(s) between the parties. An agreement, including all terms, conditions, exhibits, and attachments must be executed by both IPC and the successful Respondent in order to create a binding enforceable agreement between IPC and the successful Respondent.

## **7.5. EXCLUSIVITY**

If and when a proposal is selected for the Final Shortlist, from that date through the date of execution by both Parties of an agreement, the Respondent and/or its affiliates shall not execute an agreement

with any other party for the sale of the proposed Product(s) such that the Respondent would no longer be able to timely provide the Products proposed in the proposal.

## **7.6. PUBLICITY**

IPC intends that it and the successful Respondent issue joint public announcements containing mutually-agreed upon content in the form of press releases, case studies, and/or other materials, upon execution of the agreements. Neither party shall use the name, logo, or any other indicia of the other party in any public statement, press release, other public relations or marketing materials, the identity of the other party, or any underlying information with respect to the agreement(s) at any time without the prior written consent of the other party, which it may withhold in such other party's sole discretion. Prior to making any such permitted use, each party shall provide for the other party's review and approval any publicity materials. Any and all goodwill from use of IPC's name, logo, or indicia will inure to IPC's sole and exclusive benefit.

## **7.7. COMMISSION APPROVAL**

As stated previously in Section 2.3, effectiveness of an agreement will ultimately be subject to Commission approval.

## **7.8. ENTIRE RFP**

This RFP and all Exhibits, Attachments, Questionnaires, Forms, and Addenda within the Portal event are incorporated herein by this reference and represent the final expression of this RFP. Only information supplied by IPC in writing through the Portal, listed herein, or incorporated by this reference made in submittal of this RFP shall be used as the basis for the preparation of responses.

## EXHIBIT A – Information for Qualitative Evaluation

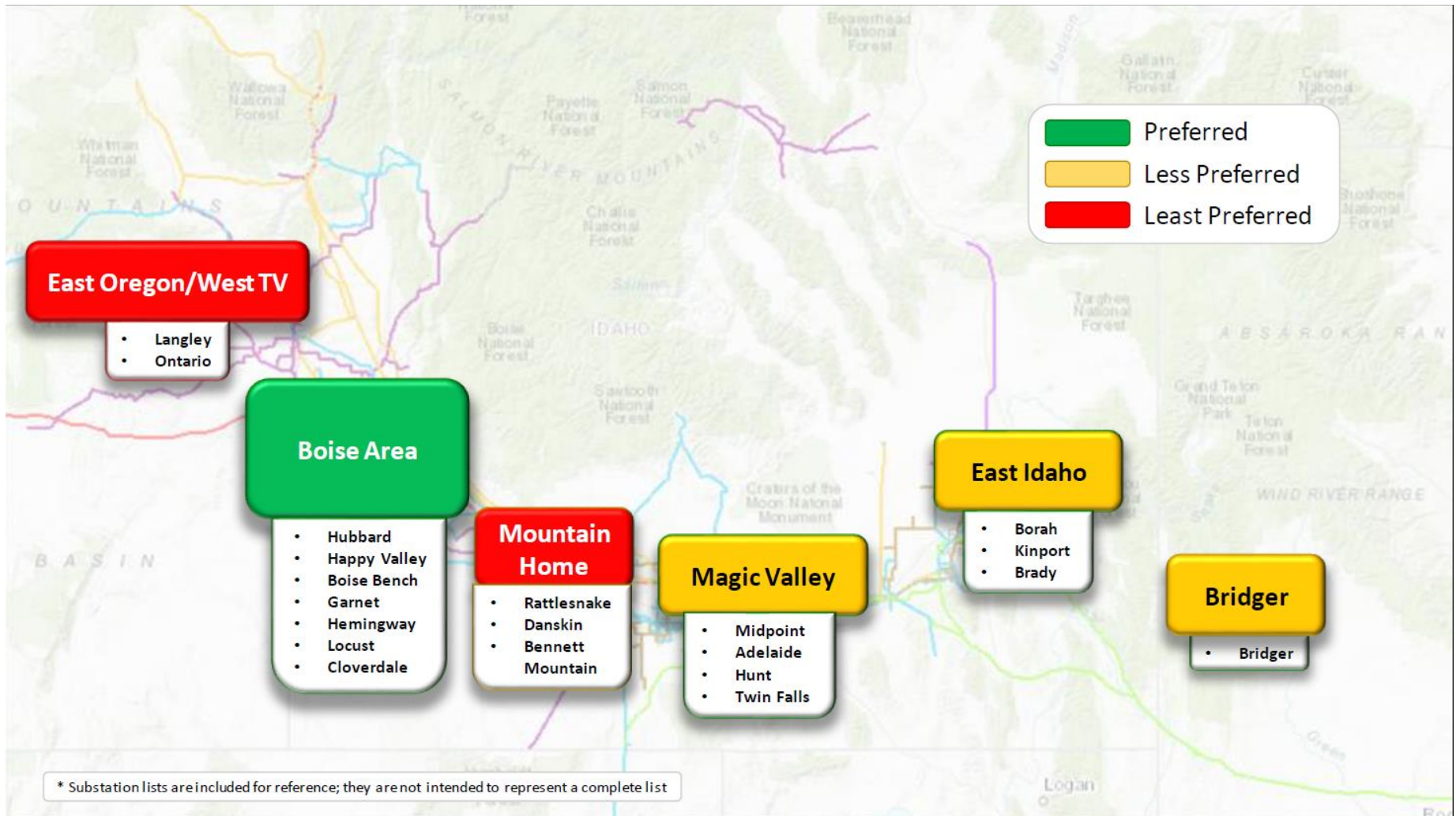
Respondents are directed to the Proposal Entry Form located in the Portal for the detailed information that must be uploaded to the Portal by Respondents for purposes of the qualitative evaluation. The required information differs among the product types. Respondents are directed to the Portal to review all of the specific information related to specific product type(s) and reference the level of detail that must be provided for each product type.

## EXHIBIT B – Information for Quantitative Evaluation

Respondents are directed to the Proposal Entry Form located in the Portal for the detailed information that must be uploaded to the Portal by Respondents for purposes of the quantitative evaluation. The required information differs among the product types. Respondents are directed to the Portal to review all of the specific information related to specific product type(s) and reference the level of detail that must be provided for each product type.

## EXHIBIT C – Information on Preferred Locations

The following diagram summarizes the preferred locations and points of delivery for Products proposed in response to this RFP. This is provided for information only. Respondents are directed to the Portal for the most recent version of this information. In the case of conflict between this information and the information provided in the Portal, the form provided in the Portal shall govern.




## EXHIBIT D – Information on Most Valuable Hours

The following table illustrates the hours during which capacity and energy are most valuable to IPC for a typical day in each month for the years 2024 and 2025. Proposals that can help meet IPC’s capacity needs during critical hours while reducing surpluses off-peak will benefit in IPC’s analysis. This is provided for information only. Respondents are directed to the Portal for the most recent version of this information. In the case of conflict between this information and the information provided in the Portal, the form provided in the Portal shall govern.

Most Valuable Hours

	0	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23
January																								
February																								
March																								
April																								
May																								
June																								
July																								
August																								
September																								
October																								
November																								
December																								

 = Critical Hours: These are the critical need hours for Idaho Power's capacity deficit

 = Valuable Hours: These are in addition to the critical hours; IPC’s analysis will favor resources that can meet both the critical hours and the valuable hours

## EXHIBIT E – Standard Terms and Conditions

Respondents are directed to the Portal for the Standard Terms and Conditions that must be redlined and uploaded to the Portal.



## Exhibit F – Power Purchase Agreement

Respondents are directed to the Portal for Power Purchase Agreement that must be redlined and uploaded to the Portal.

Respondents are directed to the Portal for the Standard Terms and Conditions that must be redlined and uploaded to the Portal.

# EXHIBIT G – BESS Technical Specifications

Respondents are directed to the Portal for the BESS Technical Specifications that must be met for a BESS project offered for IPC ownership.

# EXHIBIT H – Solar Technical Specifications

Respondents are directed to the Portal for the Solar + Storage Technical Specifications that must be met for a Solar + Storage project offered for IPC ownership.

# EXHIBIT I – Wind Technical Specifications

Respondents are directed to the Portal for the Wind Technical Specifications that must be met for a Wind + Storage project offered for IPC ownership.

# EXHIBIT J – Gas-Fired Convertible to Hydrogen Specifications

Respondents are directed to the Portal for the Gas-fired Convertible to Hydrogen Technical Specifications that must be met for a Gas-fired Convertible to Hydrogen resource offered for IPC ownership.

## EXHIBIT K – Mutual Non-Disclosure Agreement

Respondents are directed to the Portal for the draft form Mutual Non-Disclosure Agreement that must be executed prior to discussion of IPC specific cyber security requirements.

# EXHIBIT L - Counterparty Financial Questionnaire

Respondents are directed to the Portal for the Counterparty Financial Questionnaire document for which a response must be included in any proposal.

# EXHIBIT M – Draft Form Letter of Credit

Respondents are directed to the Portal for the Draft Form Letter of Credit that must be redlined and submitted as part of a proposal



## EXHIBIT N – Effective Load Carrying Capability Factors

The following table summarizes effective load carrying capability (ELCC) factors that IPC has forecasted consistent with the 2021 IRP<sup>1</sup> for various resource types<sup>2</sup>. These are provided as indicative information only, and IPC will utilize project-specific data to determine project specific ELCCs as part of the evaluation processes described in this RFP. The ELCC factors will not impact the actual prices that would be paid to a Respondent if and when IPC enters an agreement with the Respondent to purchase a proposed Product. This is provided for information only. Respondents are directed to the Portal for the most recent version of this information. In the case of conflict between this information and the information provided in the Portal, the form provided in the Portal shall govern.

Name	ELCC
Solar PV	10.20%
Wind	11.15%
Demand Response	TBD - Program Specific
Storage - 4-Hour Li Battery	87.50%
Geothermal	95.00%
Storage - 8-Hour Li Battery	97.00%
Solar PV + 4-Hour Li Battery (1:1)	97.00%
Natural Gas - Reciprocating Gas Engine	95.00%
Natural Gas - Combined Cycle Combustion Turbine (CCCT)	95.00%
Small Modular Nuclear Reactor	100.00%
Storage - Pumped Hydro (assumed 12-hr+ duration)	100.00%
Natural Gas - Simple Cycle Combustion Turbine (SCCT)	95.00%
Natural Gas - Aero-derivative	95.00%

<sup>1</sup> Idaho Power continues to analyze near-term resource specific ELCC's for use in the RFP evaluation and may vary from the table which are provided as reference only.

<sup>2</sup> Wind+Storage ELCC - Due to the variability of wind projects based on location, hub height, turbine diameter, etc., Wind+Storage projects will be modeled based on project proposal specifics to determine the applicable ELCC.

## EXHIBIT O – Bid Fee Submittal

Respondents are directed to the Portal for instructions specific to the submittal of the Evaluation Fee to submitted as part of a proposal

End of Document

**IDAHO PUBLIC UTILITIES COMMISSION**

**CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**HACKETT, DI  
TESTIMONY**

**EXHIBIT NO. 2**

**SEE ATTACHED SPREADSHEET**

**BEFORE THE  
IDAHO PUBLIC UTILITIES COMMISSION**

**CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**HACKETT, DI  
TESTIMONY**

**EXHIBIT NO. 3**

## 2022 REQUEST FOR PROPOSALS - KEY PRODUCT SPECIFICATIONS

### Addendum Product Table: April 12, 2022

*Table 2 – Renewable Energy Products*

Product	1	2	3	4	5	6	7	8	9
<b>Resource Type</b>	Solar PV			Wind			Geothermal		
<b>Product Type</b>	Power Purchase Agreement (PPA)		Asset Purchase	PPA		Asset Purchase	PPA		Asset Purchase
<b>Ownership Structure</b>	Respondent		IPC	Respondent		IPC	Respondent		IPC
<b>Term</b>	20-34, 35 years, IPC Asset Purchase	35 years	n/a	20-34, 35 years, IPC Asset Purchase	35 years	n/a	20-34, 35 years, IPC Asset Purchase	35 years	n/a
<b>First Delivery</b>	On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)								
<b>Resource Status</b>	Existing or proposed new in late-stage development with pending or executed Large Generation Interconnection Application (LGIA)/ Small Generation Interconnection Application (SGIA)								
<b>Design Life</b>	35 years minimum								
<b>Capacity</b>	Minimum 100 MW ac nameplate or minimum 40 MW ac capacity after application of effective load carrying capability (ELCC) factor <sup>1</sup>								
<b>Interconnection</b>	IPC Transmission System or transmission system of adjacent host utility								
<b>Delivery Point</b>	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA								
<b>Storage Duration</b>	n/a								
<b>Storage Cycles</b>	n/a								
<b>Other</b>	A Proposal for a 20-34 year PPA must include pricing for each of the alternatives shown under Term section of this Table 2. A resource of less than the specified capacity minimums that offers unique benefits may be proposed								

<sup>1</sup> Refer to Exhibit N for ELCC factors

Table 3 – Storage Products

Product	10	10.a	11	12	13	14	15	16	17	18	19
<b>Resource Type</b>	Battery Energy Storage (BESS)		Solar + BESS			Wind + BESS			Long Duration Storage		
<b>Product Type</b>	Asset Purchase	Battery Storage Agreement	Asset Purchase	Solar PPA 20-34 Years + BESS Asset Purchase	Solar PPA 35 Years + BESS Asset Purchase	Asset Purchase	Wind PPA 20-34 years + BESS Asset Purchase	Wind PPA 35 years + BESS Asset Purchase	PPA		Asset Purchase
<b>Ownership Structure</b>	IPC	Respondent	IPC	Solar: Respondent BESS: IPC	Solar: Respondent BESS: IPC	IPC	Wind: Respondent Storage: IPC	Wind: Respondent Storage: IPC	Respondent		IPC
<b>Term</b>	n/a	20 years	n/a	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a	20-34 years, 35 years, IPC Asset Purchase	35 years	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a
<b>First Delivery</b>	On or before 6/1/2024 for Product 10.a		On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)								
<b>Resource Status</b>	Existing or proposed new in late-stage development with pending or executed LGIA/SGIA										
<b>Design Life</b>	20 years	20 years	35 years								
<b>Capacity</b>	Minimum 40 MW ac capacity after application of ELCC factor <sup>1</sup>										
<b>Interconnection</b>	IPC Transmission System or transmission system of adjacent host utility										
<b>Delivery Point</b>	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA										
<b>Storage Duration</b>	4+ hours								6+ hours		
<b>Storage Cycles</b>	1+ cycles per day up to 365 cycles per year										
<b>Other</b>	A proposal for an Asset Purchase may also include pricing for the alternative Battery Storage Agreement.		A proposal for a 20-34 year PPA must include pricing for each of the alternatives show under the Term section of this Table 3. Storage combined with a renewable must be chargeable from the grid by IPC after expiration of the tax benefit recapture period, if applicable. A solar or wind resource of less than the specified capacity minimums that offers unique benefits may be proposed.								

<sup>1</sup> Refer to Exhibit N for ELCC factors

**Table 4 – Other Products**

<b>Product</b>	<b>20</b>	<b>21</b>	<b>22</b>	<b>23</b>
<b>Resource Type</b>	Gas-fired Convertible to Hydrogen			Demand Response
<b>Product Type</b>	PPA		Asset Purchase	Program
<b>Ownership Structure</b>	Respondent		IPC	Respondent
<b>Term</b>	20-34 years, 35 years, IPC Asset Purchase	35 years	n/a	5 year maximum
<b>First Delivery</b>	On or before 6/1/2024 (for 85 MW 2024 deficit), or 6/1/2025 (for 115 MW 2025 deficit)			
<b>Resource Status</b>	Existing or proposed new in late-stage development with pending or executed LGIA/SGIA			n/a
<b>Design Life</b>	50 years			n/a
<b>Capacity</b>	Minimum 40 MW ac capacity after application of ELCC factor		Minimum 5 MW ac delivered after applications of ELCC factor	
<b>Interconnection</b>	IPC Transmission System or Transmission System of adjacent host utility			n/a
<b>Delivery Point</b>	Within the boundary of the IPC Balancing Authority (BA) Area, or outside with all necessary transmission rights to the BA			n/a
<b>Storage Duration</b>	n/a			
<b>Storage Cycles</b>	n/a			
<b>Other</b>	<p>A Proposal for a 20-34 year PPA must include pricing for each of the alternatives shown under Term section of this Table 4. Conversion must be achievable within 10 years and costs must be accounted for in submittal.</p>			<p>Must meet cost effectiveness test based on utility cost test (UCT). Capacity must be dispatchable based on day ahead notification minimum with preference for shorter notice dispatch (e.g. 10 minute to 1 hour ahead)</p> <p>New programs must be differentiated from existing programs and exclude existing IPC demand response participants (not overlap) or provide details of how the new program would complement existing IPC programs.</p> <p>New programs must demonstrate how marketing and customer participation will not be detrimental or cause undue confusion to IPC customers.</p> <p>Respondents must have a demonstrated record of program success.</p>



**BEFORE THE  
IDAHO PUBLIC UTILITIES COMMISSION**

**CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**CONFIDENTIAL**

**HACKETT, DI  
TESTIMONY**

**EXHIBIT NO. 4**

**BEFORE THE  
IDAHO PUBLIC UTILITIES COMMISSION  
CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**CONFIDENTIAL**

**HACKETT, DI  
TESTIMONY**

**EXHIBIT NO. 5**

**BEFORE THE  
IDAHO PUBLIC UTILITIES COMMISSION  
CASE NO. IPC-E-23-05**

**IDAHO POWER COMPANY**

**CONFIDENTIAL**  
**HACKETT, DI**  
**TESTIMONY**

**EXHIBIT NO. 6**