# **BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION**

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IN THE MATTER OF THE APPLICATION OF AVISTA CORPORATION TO INITIATE DISCUSSIONS WITH INTERESTED PARTIES ON AN EXTENSION OF THE EXISTING RATE PLAN AND AVOID A GENERAL RATE CASE

CASE NOS. AVU-E-14-05 AVU-G-14-01 NOTICE OF PROPOSED SETTLEMENT NOTICE OF MODIFIED PROCEDURE ORDER NO. 33080

On July 15, 2014, Avista Corporation dba Avista Utilites (on behalf of all the parties<sup>1</sup>) submitted a Joint Motion requesting that the Commission accept a proposed "Stipulation and Settlement" (the "Settlement") in lieu of Avista filing a general rate case to increase its rates for electric and natural gas services in Idaho. The parties request that the Commission process the proposed Settlement under Modified Procedure. Rule 201, *et seq.* 

## BACKGROUND

On May 30, 2014, Avista filed an Application requesting that the Commission open a case to allow interested parties to participate in settlement discussions regarding alternatives to the utility filing a general rate case this year. In its Application, Avista expressed an interest in extending its existing settlement rate plan adopted in Order No. 32769 for another year as an alternative to filing a general rate case. The Company indicated it had informal discussions with several customers and interest groups (the parties).

On June 11, 2014, the Commission issued Order No. 33051 opening a case and scheduled a settlement conference for June 25, 2014. The Order granted intervention to the listed parties and otherwise set a deadline for intervention of June 20, 2014. All the parties attended the settlement conference.

<sup>&</sup>lt;sup>1</sup> The parties joining in the Motion and Settlement include: Clearwater Paper; Idaho Forest Group; Community Action Partnership of Idaho (CAPAI); Idaho Conservation League (ICL); Snake River Alliance (SRA); and Commission Staff.

## A. The Current Rate Plan

In March 2013 the Commission issued Order No. 32769 approving a settlement in Avista's last general rate case in AVU-E-12-08/AVU-G-12-07. The approved settlement in the prior rate case contained the following elements:

- A. Rate Freeze No new electric or natural gas general rate increases to become effective prior to January 1, 2015.
- B. BPA Credit Avista's electric customers currently receive a rate rebate totaling \$3.865 million related to a prior settlement with the Bonneville Power Administration (BPA). The 15-month rate credit expires January 1, 2015. All other things being equal, expiration of the BPA credit would result in an increase in retail electric rates of 1.3% effective January 1, 2015.
- C. PGA Deferral Credit Avista's natural gas customers are currently receiving a rebate of \$1.55 million related to its purchased gas cost adjustment (PGA) scheduled to expire on December 31, 2014. All other things being equal, expiration of the PGA deferral credit would result in a 1.7% increase in retail natural gas rates effective January 1, 2015.
- D. 2013 Earnings Test If Avista's earnings exceed a 9.8% return on equity (ROE) on a consolidated basis, then the Company refunds one half of the excess to customers. For the 2013 earning test, Avista deferred a benefit of \$3.914 million for electric customers and \$444,000 for natural gas customers.
- E. Natural Gas Energy Efficiency Balance Avista currently has a balance of \$653,000 in its Schedule 191 Natural Gas Energy Efficiency account. This balance represents a benefit to customers.

## NOTICE OF PROPOSED SETTLEMENT

YOU ARE HEREBY NOTIFIED that the parties agreed to continue the "freeze" on base rates for electric and natural gas service. On July 14, 2014, the parties agreed to fully resolve this case by entering into a Stipulation and Settlement. The proposed Settlement contains the following terms:

A. Rate Freeze Continuation – Avista would not increase its electric or natural gas base rates prior to January 1, 2016. The Company could file a rate case after May 31, 2015, but the effective date for any change to base rates would not be earlier than January 1, 2016.

- B. The BPA Credit and PGA Deferral Credit would be replaced with other deferral balances so that customers would not experience rate increases in January 1, 2015.
  - 1. The \$653,000 balance in the natural gas Energy Efficiency account plus the \$444,000 deferral from the 2013 natural gas earnings test would be used to replace the projected 1.7% increase in retail natural gas rates that would otherwise be effective January 1, 2015.
  - 2. A portion of the 2013 electric Earnings Test deferral (\$3.201 million) would be used to replace the 1.3% increase in retail electric rates to be effective January 1, 2015. The remaining \$713,000 of the 2013 electric Earnings Test deferral would be credited to customers over 12 months through the Company's next PCA case beginning October 1, 2014.
  - 3. Any difference between the estimated 2015 electric and natural gas credits and the actual amount rebated to customers through December 31, 2015, would be added or subtracted to the PCA and PGA deferral balances, respectively.
- C. Project Compass Project Compass is the replacement of Avista's outdated customer information system. Eighty percent of the revenue requirement associated with Project Compass during 2015 would be deferred for recovery in a future proceeding. The deferral is due in part to the uncertainty of the timing of the in-service date for Project Compass.
- D. Coyote Springs II/Colstrip O&M The three-year amortization of the 2013 Coyote Springs II and Colstrip O&M deferral balance of \$1.253 million (\$418,000 per year) would begin January 1, 2016, instead of January 1, 2015.
- E. 2014 Earnings Test Any earnings test deferral for 2014 would be used to support the one-year extension of the existing rate plan as set out below:
  - 1. An ROE "deadband" would be established for 2015 between the authorized ROE of 9.8% and 9.5%.
  - 2. During calendar year 2015, if Avista earns less than 9.5% ROE (on an actual consolidated basis for electric and natural gas), any earnings test deferral balance from 2014 would be used to move Avista's earnings up to 9.5% ROE on an actual consolidated basis.
  - 3. Any 2014 earnings test balance not needed to achieve a 9.5% ROE for 2015 (i.e., Avista earns more than 9.5% ROE during 2015),

would continue to be held as a deferral for future credit to customers.

- 4. During calendar year 2015, if Avista earns more than a 9.8% ROE (on an actual consolidated basis), Avista would defer for future credit to customers half of any earnings above 9.8%.
- F. Low-income Issues On or before October 1, 2014, the parties will meet to review the following issues:
  - 1. The cost-effectiveness and appropriate funding of natural gas and electric demand-side management (DSM) programs for lowincome residential customers. Avista will provide the parties with data and its analysis of when and under what conditions natural gas DSM programs will become cost-effective and funding for these programs may resume.
  - 2. Electric and natural gas usage by low-income customers in the Idaho service territory. Avista will provide usage data and consult with parties to identify their specific data requirements.
  - 3. No later than December 1, 2014, the parties will determine if a formal filing with the Commission is warranted based upon review of the information set out above.

YOU ARE FURTHER NOTIFIED that the parties assert that the terms of the settlement are in the public interest and they urge the Commission to adopt the Settlement. The parties recognize that the Settlement is subject to the Commission's approval. Rule 276. As set out in the parties' Joint Motion, they request that the proposed settlement be processed under Modified Procedure and that written comments in support or opposition to the proposed settlement be filed no later than August 15, 2014.

#### NOTICE OF MODIFIED PROCEDURE

YOU ARE FURTHER NOTIFIED that the Commission has determined that the public interest may not require a formal hearing in this matter and will proceed under Modified Procedure pursuant to Rules 201 through 204 of the Idaho Public Utilities Commission's Rules of Procedure, IDAPA 31.01.01.201 through .204. The Commission notes that Modified Procedure and written comments have proven to be an effective means for obtaining public input and participation.

YOU ARE FURTHER NOTIFIED that any person desiring to state a position on this Application may file a written comment in support or opposition with the Commission **no later than August 15, 2014**. The comment must contain a statement of reasons supporting the comment. **Persons desiring a hearing must specifically request a hearing in their written comments.** Written comments concerning this Application shall be mailed to the Commission and Avista at the addresses reflected below:

Commission Secretary	David J. Meyer
Idaho Public Utilities Commission	Vice President & Chief Counsel
PO Box 83720	Reg. & Gov't Affairs
Boise, ID 83720-0074	Avista Corporation
	PO Box 3727
Street Address for Express Mail:	1411 East Mission Avenue
	Spokane, WA 99220-3727
472 W. Washington Street	E-mail: david.meyer@avistacorp.com
Boise, ID 83702-5918	
	Kelly Norwood, Vice President
	State & Federal Regulation
	Avista Utilities
	PO Box 3727
	1411 East Mission Avenue
	Spokane, WA 99220-3727
	E-mail: kelly.norwood@avistacorp.com

These comments should contain the case caption and case number shown on the first page of this document. Persons desiring to submit comments via e-mail may do so by accessing the Commission's home page located at <u>www.puc.idaho.gov</u>. Click the "Case Comment or Question Form" under the "Consumers" tab, and complete the comment form using the case number as it appears on the front of this document. These comments must also be sent to Avista at the e-mail addresses listed above.

YOU ARE FURTHER NOTIFIED that if no written comments or protests are received within the time limit set, the Commission will consider this matter on its merits and enter its Order without a formal hearing. If written comments are received within the time limit set, the Commission will consider them and, in its discretion, may set the same for formal hearing. YOU ARE FURTHER NOTIFIED that the Application, the Settlement Agreement and Joint Motion are available for public inspection during regular business hours at the Commission offices. The Application, the Settlement Agreement and Joint Motion are also available on the Commission's web site at <u>www.puc.idaho.gov</u>. Click on the "File Room" tab at the top of the page, scroll down to "Open Electric Cases," and then click on the case number as shown on the front of this document.

YOU ARE FURTHER NOTIFIED that all proceedings in this case will be held pursuant to the Commission's jurisdiction under Title 61 of the Idaho Code and specifically *Idaho Code* §§ 61-503 and 61-622. The Commission may enter any final Order consistent with its authority under Title 61.

YOU ARE FURTHER NOTIFIED that all proceedings in this matter will be conducted pursuant to the Commission's Rules of Procedure, IDAPA 31.01.01.000 *et seq.* 

YOU ARE FURTHER NOTIFIED that the Commission is not bound by the parties' Settlement. It will independently review any proposed settlement to determine whether the settlement is just, fair and reasonable, in the public interest, or otherwise in accordance with law or regulatory policy. The proponents of a proposed settlement carry the burden of showing that the settlement is reasonable, in the public interest, or otherwise in accordance with law or regulatory policy.

#### ORDER

IT IS HEREBY ORDERED that this matter be processed under Modified Procedure. Interested persons must file comments in opposition or in support of the proposed settlement no later than August 15, 2014. All requests for a public hearing must be received by August 15, 2014. DONE by Order of the Idaho Public Utilities Commission at Boise, Idaho this  $23^{rd}$  day of July 2014.

PAUL KJELLANDER, PRESIDENT

MACK A. REDFORD, COMMISSIONER

MARSHA H. SMITH, COMMISSIONER

ATTEST:

Jean D. Jewell (

Commission Secretary

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