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201 South Main, Suite 2300 Salt Lake City, Utah 84111

October 25, 2007

IDAHO PUBLIC UTILITIES COMMISSION

# VIA ELECTRONIC MAIL AND OVERNIGHT DELIVERY

Jean D. Jewell Commission Secretary Idaho Public Utilities Commission 472 W. Washington Boise, ID 83702

Re:

Application of Rocky Mountain Power

for Approval of Changes to Its Electric Service Schedules

Case No. PAC-E-07-05

Rocky Mountain Power's Rebuttal Testimony & Exhibits

Dear Ms. Jewell:

Please find enclosed for filing an original and nine copies of Rocky Mountain Power's rebuttal testimony and exhibits in the above-referenced matter. Also enclosed with each copy of the rebuttal testimony and exhibits is a CD containing work papers. To the attention of the Court Reporter is a paper copy of all documents along with a CD containing all testimony and exhibits in original, text-searchable format.

The following exhibits are only available in pdf format: Hadaway Exhibit No. 43 and McDougal Exhibit No. 48.

All formal correspondence and regarding this filing should be addressed to:

Brian Dickman
Justin Lee Brown
Rocky Mountain Power
201 South Main, Suite 2300
Salt Lake City, Utah 84111

Telephone: (801) 220-4975

Email: <u>brian.dickman@pacificorp.com</u> justin.brown@pacificorp.com Katherine A. McDowell McDowell & Rackner 520 Southwest Sixth Ave., Suite 830 Portland, OR 97204 Email: katherine@mcd-law.com

Communications regarding discovery matters, including data requests issued to Rocky Mountain Power, should be addressed to one or more of the following:

By E-mail (preferred):

datarequest@pacificorp.com

By Fax:

(503) 813-6060

By regular mail:

Data Request Response Center

PacifiCorp

825 NE Multnomah St., Suite 2000

Portland, OR 97232

Thank you for your assistance with this filing.

Grey K. Laisen IPP

Very truly yours,

Jeffrey K. Larsen

Vice President, Regulation

cc:

Service List

**Enclosures** 

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE	)	
APPLICATION OF ROCKY	)	CASE NO. PAC-E-07-05
MOUNTAIN POWER FOR	)	
APPROVAL OF CHANGES TO ITS	)	REBUTTAL TESTIMONY &
ELECTRIC SERVICE SCHEDULES	)	<b>EXHIBITS OF ROCKY MOUNTAIN</b>
	)	POWER

## **ROCKY MOUNTAIN POWER**

CASE NO. PAC-E-07-05

Rebuttal Testimony and Exhibits

October 2007

#### CERTIFICATE OF SERVICE

I hereby certify that on this 25th day of October, 2007, I caused to be served, via e-mail and overnight delivery a true and correct copy of Rocky Mountain Power's Rebuttal Testimony and Exhibits in PAC-E-07-05, to the following:

Scott Woodbury
Neil Price
Deputy Attorneys General
Idaho Public Utilities Commission
472 W. Washington (83702)
PO Box 83720
Boise, ID 83720-0074

Email: scott.woodbury@puc.idaho.gov

neil.price@puc.idaho.gov

Maurice Brubaker
Katie Iverson
Brubaker & Associates
1215 Fern Ridge Parkway, Suite 208
St. Louis, MO 63141
Email: mbrubaker@consultbai.com

kiverson@consultbai.com

Eric L. Olsen Racine, Olson, Nye, Budge & Bailey 201 E. Center PO Box 1391

Pocatello, ID 83204-1391 Email: elo@racinelaw.net

Conley E. Ward Michael C. Creamer Givens Pursley LLP 601 W. Bannock Street PO Box 2720

Boise, ID 83701-2720

Email: cew@givenspursley.com

Brad M. Purdy Attorney at Law 2019 N. 17<sup>th</sup> Street Boise, ID 83702

Email: bmpurdy@hotmail.com

Randall C. Budge Racine, Olson, Nye, Budge & Bailey 201 E. Center PO Box 1391 Pocatello, ID 83204-1391

James R. Smith Monsanto Company PO Box 816 Soda Springs, ID 83276

Email: rcb@racinelaw.net

Email: jim.r.smith@monsanto.com

Anthony Yankel 29814 Lake Road Bay Village, OH 44140 Email: yankel@attbi.com

Dennis E. Peseau, Ph.D.
Utility Resources, Inc.
1500 Liberty Street SE, Suite 250
Salem, Or 97302

Email: <a href="mailto:dpeseau@excite.com">dpeseau@excite.com</a>

Kevin B. Homer Attorney at Law 1565 South Boulevard Idaho Falls, ID 83404

Email: kbh@khomerlaw.com

Timothy Shurtz 411 S. Main Firth, Id 83236

Email: tim@idahosupreme.com

Debbie DePetris

Supervisor, Regulatory Administration

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UTILITIES COMMISSION

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE	)	
APPLICATION OF ROCKY	)	CASE NO. PAC-E-07-05
MOUNTAIN POWER FOR APPROVAL	)	
OF CHANGES TO ITS ELECTRIC	)	Rebuttal Testimony
SERVICE SCHEDULES	)	of A. Richard Walje

## **ROCKY MOUNTAIN POWER**

CASE NO. PAC-E-07-05

October 2007

1	Q.	Please state your name, business address and present position with the
2		Company (also referred to as Rocky Mountain Power).
3	A.	My name is A. Richard Walje. My business address is 201 South Main, Suite
4		2400, Salt Lake City, Utah 84111. I am President of Rocky Mountain Power.
5	Q.	Are you the same A. Richard Walje that previously submitted testimony in
6		this proceeding?
7	A.	Yes. I submitted direct testimony on behalf of Rocky Mountain Power providing
8		an overview of the Company's 2007 Idaho general rate case application,
9		describing the need for rate relief, and supporting regulatory policy matters
10		related to the Company's request.
11	Purp	ose of Testimony
12	Q.	What is the purpose of your rebuttal testimony?
13	A.	I will present updates to the Company's filing and respond to certain policy-
14		related issues raised in the direct testimony of the Idaho Irrigation Pumpers
15		Association (IIPA) and Monsanto. Specifically, I will discuss the loss of the
16		Bonneville Power Administration (BPA) residential exchange credit (BPA credit)
17		that has historically been passed on to our residential and small farm customers in
18		Idaho. I will also provide the Company's view of the settlement agreement
19	·	reached with Monsanto during 2006. Finally, I will discuss the Company's
20		communications with customers about the underlying cost pressures that have
21		caused the Company to make this rate filing.
22	Q.	Has the Company revised its requested price increase?
23	A.	Yes. The Company has reduced its overall requested revenue increase from \$18.4

million to \$15.4 million, or 8.6 percent. The reduction reflects: 1) corrections
identified by the Company and intervening parties since the original filing; and 2)
the Company's acceptance of certain adjustments proposed by Staff and other
intervening parties in an effort to reasonably and conservatively reflect the cost to
serve our Idaho customers. Consequently, the Company is now proposing revised
increases of 6.3 percent for residential and irrigation customers, 17.1 percent for
street and area lighting, 14.1 percent for Agrium's special contract, and 18.7
percent for Monsanto's special contract.

### **BPA Credit**

A.

10 Q. Please respond to Mr. Mark Mickelsen's statement true that the loss of the
11 BPA credit has "caused an increase in irrigators' rates in the neighborhood
12 of 50% to 80%".

While it is true that the loss of the BPA credit has impacted the amount irrigation customers will pay for service based on their net bills, and in some cases significantly, the base rates paid for service from Rocky Mountain Power have not changed. At the time the reduction in the credit was implemented for Rocky Mountain Power customers, the Company calculated that irrigators' net bills would rise 51 percent on average. The impact is strictly due to an unfavorable court ruling that effectively prevents BPA, at least temporarily, from sharing the benefits of the federal hydro-power system with customers of the region's investor-owned utilities, including Rocky Mountain Power's customers in Idaho.

<sup>&</sup>lt;sup>1</sup> Mickelsen, Dir, Page 1 Line 14.

1	Q.	Mr. Mickelsen and Mr. Anthony Yanker both state that the Company must
2		drastically increase the price paid to the irrigators under the irrigation load
3		control demand side management program in order to mitigate the loss of
4		the BPA credit. Do you agree?
5	A.	No. The credit given to irrigation customers who participate in the Company's
6		irrigation load control demand side management program must be determined
7		independently based on the value the program provides the Company and its other
8		customers; it cannot in any way be modified to offset changes to the Residential
9		Exchange benefits passed on to our qualifying customers by the federal
10		government. Company witness Mr. Gregory N. Duvall will testify regarding the
11		appropriate level of credit to be given for the irrigation load control program and
12		its correct treatment for ratemaking purposes.
13	Q.	What is the Company doing to help restore the BPA credit?
14	A.	We have been diligently working with BPA, other parties and through the judicial
15		process to restore federal benefits to our customers. We believe that it is clear in
16		the law that our customers have the right to share in the benefits of the federal
17		hydro power system. We continue to work directly with BPA, other investor-
18		owned utilities, and publicly owned utilities to restore the Residential Exchange
19		benefits as soon as possible to our customers. I have communicated with this
20		Commission and Idaho's political leaders, and corresponded with Mr. Mickelsen
21		in his capacity as president of IIPA as we work toward a solution. However,
22		Rocky Mountain Power's base rates must be determined based on the cost to

<sup>&</sup>lt;sup>2</sup> Mickelsen, Dir, Page 3 Line 7. <sup>3</sup> Yankel, Dir, Page 16 Line 1.

1		serve our customers, independent of the Residential Exchange benefits that are
2		passed on to our qualifying customers.
3	Mons	anto Settlement Agreement
4	Q.	Please describe the recent agreement reached between the Company and
5		Monsanto.
6	A.	On May 18, 2006, the Company executed an agreement with Monsanto to renew
7		its electric service agreement effective January 1, 2007 (the 2007 Agreement). As
8		part of the 2007 Agreement, both the tariff rate for electric service and the price
9		paid by the Company to Monsanto for ancillary products increased, resulting in a
10		11 percent increase in Monsanto's net rate. Among other things, Monsanto
11		agreed that its rates would be subject to Commission-approved tariff changes on
12		or after January 1, 2008. This provision is important because it aligns the timing
13		of Monsanto rate changes with that of other customers and allows for all rates to
14		be set based on a consistent cost of service study. The Commission approved the
15		2007 Agreement in Order No. 30197.
16	Q.	Do you agree that the 2007 Agreement was fair, just, and reasonable?
17	A.	Yes, at the time and under the circumstances.
18	Q.	Do you agree that the 2007 Agreement set a rate for Monsanto that is "at or
19		near true cost of service" as stated by Monsanto witness Mr. James R.
20		Smith <sup>4</sup> ?
21	A.	No. Historically, Monsanto's rate had fallen behind relative to the Company's
22		true cost to serve its load. Over the last several years, the Company and
23		Monsanto have worked together through negotiated settlements, including the

<sup>&</sup>lt;sup>4</sup> Testimony of James R. Smith, Page 16 Line 6.

1		2007 Agreement, to increase Monsanto's rate and ornig it closer to the true cost of
2		service. Monsanto's present rate, however, is still not at full cost of service.
3		Despite Monsanto's implications to the contrary, <sup>5</sup> the fact that the negotiated
4		increase in 2007 did not bring Monsanto's rate to the full cost of service was
5		known to all parties involved. The cost of service study the Company relied on to
6		make its decision was filed as an exhibit in Case No. PAC-E-06-09. Furthermore,
7		in Order No. 30197 the Commission stated:
8 9 10 11 12 13 14 15		"The 16.5% (\$6,843,817) increase in rates to Monsanto is a justified increase that moves Monsanto more than half way toward the approximate \$13 million required by the Company's study to attain full cost of service. Commercial and residential customers under the Company's cost of service study are presently at or near full cost of service. No change in rates for these customers is proposed in the Company's PAC-E-06-04 docket. The perceived shortfall in Monsanto's return is acceptable given the Company's present willingness to absorb the difference." (Emphasis added.)
17		As expressed by the Commission in its Order, all parties were aware that the
18		agreement did not result in Monsanto moving to full cost of service. Moreover,
19		the Company recognized the adverse effects on Monsanto of moving to full cost
20		of service all at once and the negotiation resulted in the Company agreeing to
21		absorb the difference between Monsanto's rate and the full cost of service so as to
22		effectuate a mutually acceptable settlement among the parties at the time.
23	Q.	Has the Company made any additional efforts to ensure its proposed
24		increase in rates was not a surprise to its customers?
25	A.	Yes. As Staff notes in its testimony, the Company complied with Commission
26		rules regarding the notice requirements. In addition, the Company has made a
27		concerted effort to communicate its expectations for the utility business in the

<sup>&</sup>lt;sup>5</sup> Testimony of Daniel R. Schettler, Page 15 Line 15.

	future. I have personally spent time in Idaho communicating with local leaders
	and customers in our service territory to explain the challenges facing the
	Company in the near future. This year I have toured the Monsanto and Agrium
	plants near Soda Springs, Idaho and met with management from each company. I
	have sponsored the "Plugging into Rocky Mountain Power" tour in 2006 and
	2007 during which I visited multiple cities within our service territory to meet
	with customers and civic leaders. In addition, I have regularly met with the
	Commission and Staff in Boise to provide updates on the state of our business and
	our expectations for the future. In each of these meetings with various
	stakeholders I have consistently explained the need for increased investment and
	the upward pressure currently being placed on the Company's rates.
Q.	Does this conclude your testimony?
A.	Yes.