# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF BG & CM RAILROAD, INC.'S FAILURE TO PAY ITS 2023	)	CASE NO. BGR-R-24-01
ASSESSMENT FEES AND PROMPLY	)	ORDER TO SHOW CAUSE
COMPLY WITH STATUTORY MANDATES	)	NOTICE OF HEARING
	)	ORDER NO. 36121
	)	

This matter came before the Idaho Public Utilities Commission ("Commission") at Commission Staff's ("Staff") request that the Commission order BG & CM Railroad, Inc. ("Railroad") to appear and show cause why the Commission should not impose penalties for the Railroad's continued, willful violations of its requirements under state law related to the payment of its annual assessment fees.

The Railroad is a short line railroad providing service in Nez Perce, Clearwater, and Idaho Counties, Idaho. The Railroad is a "railroad corporation" and a "common carrier" as defined by *Idaho Code* §§ 61-111 and 61-113. As such, the Railroad is a public utility subject to the jurisdiction of the Commission. *Idaho Code* § 61-129. This matter comes before the Commission due to the Railroad's failure to pay its regulatory fees for 2023, as required by *Idaho Code* §§ 61-1001 through 61-1005.

#### **BACKGROUND**

## 1. Commission Regulatory Fees

The Commission's operating funds are derived by assessing regulatory fees upon public utilities and railroads subject to the Commission's jurisdiction. Each year, the Idaho Legislature authorizes the Commission to expend funds necessary to regulate and supervise utilities and railroads doing business in Idaho. *Idaho Code* § 61-1001. The maximum annual assessment fee for each railroad shall not exceed one percent (1%) of its gross intrastate operating revenues, and the minimum annual fee shall be no less than \$50. *Idaho Code* § 61-1004(1) and (4).

*Idaho Code* § 61-1003 requires that:

On or before April 1st of each year, each public utility and railroad corporation subject to the jurisdiction of the commission, shall file with the commission a return verified by an officer or agent of the public utility or railroad corporation involved, showing its gross operating revenues from its intrastate utility or railroad business

ORDER TO SHOW CAUSE NOTICE OF HEARING ORDER NO. 36121 in Idaho for the preceding calendar year during which it carried on such intrastate utility or railroad business.

*Idaho Code* § 61-1003.

Furthermore, *Idaho Code* § 61-1001 requires that:

[E]ach railroad corporation, subject to the jurisdiction of the commission, and subject to the provisions of this act, shall pay to the commission in each year, a special regulatory fee in such amount as the commission shall find and determine to be necessary, together with the amount of all other fees paid or payable to the commission by each such public utility and railroad corporation. . . .

*Idaho Code* § 61-1001; see also *Idaho Code* § 61-1005.

Once all the railroads operating in Idaho have reported their intrastate operating revenues for the previous calendar year, the Commission calculates the "proportionate assessment that all railroad corporations . . . shall bear . . . in proportion to their respective gross operating revenues derived from intrastate [railroad] business in Idaho for the preceding calendar year. . . . " Idaho Code § 61-1004. The Commission then notifies each railroad of its assessed regulatory fee by May 1 of each year. *Idaho Code* § 61-1005. The regulatory fee may be paid to the Commission in equal semi-annual installments due May 15 and November 15 of each year. *Id.*; *Idaho Code* § 61-1003.

*Idaho Code* § 61-1004 sets forth the duties of the Commission regarding the determination of fees. Regarding the year in question, the Commission has fulfilled its statutory requirements, and the rates set by the Commission were below the statutory maximum of one percent (1%) of gross intrastate revenue. See Order Nos. 35743 & 35744; Affidavit of Nancy Ashcraft.

In a Decision Memorandum dated March 19, 2024, Commission Staff alleged the Railroad failed to pay its assessed fees for 2023. Specifically, on December 5, 2023, the Railroad was notified through Invoice No. 23-002 that it owed \$14,775.57 for its annual assessment (the "Assessment") plus \$308.46 in accrued interest for the 2023 assessment (through December 5, 2023) and \$49.25 for unpaid interest from the 2022 assessment. See Affidavit of Nancy Ashcraft, **Exhibit A.** Nevertheless, the Railroad has failed, refused, or neglected to meet the requirements of the statutes and the Commission Staff's demands that it pay its statutorily required annual

<sup>&</sup>lt;sup>1</sup> On December 5, 2023, the Railroad was assessed an interest charge of \$308.46 at (6%) interest on its outstanding balance of \$14,775.57 due for its 2023 Assessment. See Idaho Code § 61-1005 (stating that utilities and railroads failing to timely pay shall incur an annual fee of 6% interest on all unpaid balances).

regulatory fees for 2023. *See Affidavit of Nancy Ashcraft*. Each failure to pay violates *Idaho Code* §§ 61-1003 and 61-1005.

The Railroad's current outstanding balance is \$15,133,28 (through December 5, 2023).

## JURISDICTIONAL STATEMENT

The Commission has jurisdiction in this matter under *Idaho Code* §§ 61-101, *et seq.*, including *Idaho Code* § 61-501, which vests the Commission with the authority and jurisdiction to supervise and regulate every public utility in the state. More specifically, *Idaho Code* §§ 61-701, *et seq.*, provides direction to the Commission relating to enforcement, penalties, and interpretation of public utilities law. *See Idaho Code* §§ 61-1001 through 61-1005 (relating to regulatory fees of railroads).

#### CLAIM

# 1. Violations of Idaho Code §§ 61-1001 and 61-1005

*Idaho Code* §§ 61-1001 and 61-1005 require that the Railroad pay to the Commission an annual regulatory fee in a proportional amount based on the Railroad's intrastate gross operating revenues as reported in its annual verified return.

The Railroad has been contacted on several occasions by Commission Staff demanding that it pay its annual regulatory fee for 2023. In both May and November 2023, the Railroad failed or otherwise refused to pay the annual regulatory fee totaling \$14.775.57<sup>2</sup> to the Commission in violation of *Idaho Code* §§ 61-1001 and 61-1005. *See Affidavit of Nancy Ashcraft*. Because of the Railroad's failure to pay its annual regulatory fees, it has incurred \$308.46 in fees due to interest.<sup>3</sup> The Railroad also carried forward \$49.25 in interest due from the 2022 assessment. As of December 5, 2023, BG & CM Railroad, Inc. owes the Commission \$15,133.28 in regulatory fees and interest charges. *Id*.

## ORDER

Based on the evidence before the Commission, and good cause appearing, IT IS HEREBY ORDERED that BG &CM Railroad, Inc. shall appear before the Commission on <u>April 11, 2023</u>, at 10:00 A.M. (MDT) in the Commission's Hearing Room at 11331 W. Chinden Blvd.,

<sup>&</sup>lt;sup>2</sup> This amount represents an outstanding balance for failing to pay its annual regulatory fee for 2023.

<sup>&</sup>lt;sup>3</sup> *Idaho Code* § 61-1005 requires that any outstanding balances be charged an annual fee of 6% interest on the balance. This is the balance through December 5, 2023.

<u>Building #8, Suite 201-A, Boise, Idaho 83714</u>, to show cause why the following should not be required of the Railroad by summary order issued by the Commission:

- 1. Order the Railroad to immediately pay the entire outstanding balance for 2023 annual fees, plus interest, in the amount of \$15,133,28;
- 2. Direct the Commission's attorney to seek the imposition of civil penalties under *Idaho Code* § 61-706 of \$2,000 for each and every offense.
- 3. Direct the Commission's attorney to sue in District Court to enforce the determination of the Commission, consistent with *Idaho Code* §§ 61-705, 61-706, and 61-1005.

IT IS FURTHER ORDERED that all hearings and prehearing conferences in this matter will be held in facilities meeting the accessibility requirements of the Americans with Disabilities Act (ADA). Persons needing the help of a sign language interpreter or other assistance to participate in or to understand testimony and argument at a public hearing may ask the Commission to provide a sign language interpreter or other assistance at the hearing. The request for assistance must be received at least five (5) working days before the hearing by contacting the Commission Secretary at:

IDAHO PUBLIC UTILITIES COMMISSION P.O. BOX 83720 BOISE, IDAHO 83720-0074 (208) 334-0338 (Telephone) (208) 334-3762 (FAX) secretary@puc.idaho.gov

IT IS FURTHER ORDERED that all proceedings in this matter will be conducted pursuant to Title 61 of the Idaho Code and the Commission's Rules of Procedure, IDAPA 31.01.01.000 *et seq*.

IT IS FURTHER ORDERED that the Commission Secretary serve this Order to Show Cause by Certified Mail (return receipt requested) upon the person designated to receive Notices of Summonses and Complaints (IDAPA 31.01.016) and upon the person designated by the utility to receive legal service in Idaho. *Idaho Code* § 61-615.

ORDER TO SHOW CAUSE NOTICE OF HEARING ORDER NO. 36121 DONE by Order of the Idaho Public Utilities Commission at Boise, Idaho this  $26^{th}$  day of March 2024.

ERIC ANDERSON, PRESIDENT

OHN R. HAMMOND JR., COMMISSIONER

EDWARD LODGE/COMMISSIONER

ATTEST:

Monica Barnos Sanchez Commission Secretary